

**CITY OF DECATUR, GEORGIA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**JUNE 30, 2021**

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CITY OF DECATUR, GEORGIA

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FOR THE FISCAL YEAR ENDED  
JUNE 30, 2021

TABLE OF CONTENTS

	<u>Page</u>
<b>INTRODUCTORY SECTION (Unaudited)</b>	
Letter of Transmittal.....	i-xviii
GFOA Certificate of Achievement.....	xix
Principal Officials .....	xx
Organizational Chart .....	xxi
<b>FINANCIAL SECTION</b>	
Independent Auditor's Report.....	1-3
Management's Discussion and Analysis.....	4-19
<b>Basic Financial Statements:</b>	
<b>Government-wide Financial Statements:</b>	
Statement of Net Position .....	20 and 21
Statement of Activities .....	22
<b>Fund Financial Statements:</b>	
Balance Sheet – Governmental Funds .....	23
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds.....	24
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	25
General Fund - Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual.....	26
Statement of Net Position – Proprietary Funds.....	27
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds.....	28
Statement of Cash Flows – Proprietary Funds.....	29
Statement of Fiduciary Net Position – Fiduciary Funds.....	30
Statement of Changes in Fiduciary Net Position – Fiduciary Funds .....	31
Notes to Financial Statements.....	32-81
<b>Required Supplementary Information:</b>	
Schedule of Changes in the City's Net Pension Liability and Related Ratios .....	82
Schedule of City Contributions – Retirement Plan.....	83
Schedule of Pension Investment Returns – Retirement Plan .....	84
Schedule of Changes in the City's Total OPEB Liability and Related Ratios .....	85
<b>Combining and Individual Fund Statements and Schedules:</b>	
Combining Balance Sheet – Nonmajor Governmental Funds.....	86
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds .....	87

**CITY OF DECATUR, GEORGIA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**JUNE 30, 2021**

**TABLE OF CONTENTS**

	<u><b>Page</b></u>
<b>FINANCIAL SECTION (CONTINUED)</b>	
<b>Combining and Individual Fund Statements and Schedules (Continued):</b>	
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Confiscated Drug Fund .....	88
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Emergency Telephone System Fund .....	89
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Grant Fund .....	90
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Children and Youth Services Fund .....	91
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Tree Bank Fund .....	92
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Hotel/Motel Tax Fund .....	93
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Coronavirus Relief Fund .....	94
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Debt Service Fund .....	95
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – SPLOST Fund .....	96
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Capital Improvement Fund .....	97
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – 2010 URA Bonds Fund .....	98
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – 2013 URA Bonds Fund .....	99
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Public Facilities Authority Fund .....	100
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Cemetery Capital Improvement Fund .....	101
Schedule of Revenues, Expenditures, and Changes in Fund	
Balances – Budget and Actual – Tax Allocation District Fund .....	102
Schedule of Projects Constructed with Special Purpose Local Option Sales Tax Proceeds .....	103
Balance Sheet – Component Unit – Downtown Development Authority .....	104
Statement of Revenues, Expenditures, and Changes in Fund Balance –	
Component Unit – Downtown Development Authority .....	105
Balance Sheet – Component Unit – Decatur Tourism Board .....	106
Statement of Revenues, Expenditures, and Changes in Fund Balance –	
Component Unit – Decatur Tourism Board .....	107

**CITY OF DECATUR, GEORGIA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**JUNE 30, 2021**

---

**TABLE OF CONTENTS**

	<u><b>Page</b></u>
<b>STATISTICAL SECTION (Unaudited)</b>	
Net Position by Component .....	108
Changes in Net Position .....	109 and 110
Governmental Activities Tax Revenues by Source .....	111
Fund Balances of Governmental Funds .....	112
Changes in Fund Balances of Governmental Funds .....	113
General Governmental Tax Revenues by Source .....	114
Assessed Value and Estimated Actual Value – All Taxable Property .....	115
Property Tax Rates – All Overlapping Governments .....	116
Principal Taxpayers .....	117
Property Tax Levies and Collections .....	118
Ratios of Outstanding Debt by Type .....	119
Ratios of General Bonded Debt Outstanding .....	120
Direct and Overlapping Governmental Activities Debt .....	121
Legal Debt Margin Information .....	122
Demographic and Economic Statistics .....	123
Principal Employers .....	124
Full-time Equivalent City Government Employees by Function .....	125
Operating Indicators by Function .....	126
Capital Asset Statistics by Function .....	127



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December 21, 2021

To the Members of the City Commission and Residents of the City of Decatur, Georgia:

State law requires that all general purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with these standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the annual comprehensive financial report of the City of Decatur, Georgia (the "City") for the fiscal year ended June 30, 2021.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, City management staff has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Mauldin & Jenkins, LLC, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements for the fiscal year ended June 30, 2021 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and, evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Decatur's financial statements for the fiscal year ended June 30, 2021, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

In addition, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with provisions embodied in the annual appropriated budget approved by the City Commission. Activities of the general fund, special revenue funds and debt service funds are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot exceed the appropriated amount) is established by function within an individual fund (e.g., at the department level in the general fund).

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of

transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

## **PROFILE OF THE GOVERNMENT**

The City of Decatur, first chartered as a municipality by the State of Georgia in 1823, provides a full range of municipal services. These services include public safety (police and fire protection, inspections, codes enforcement, etc.), public works (streets and sidewalk construction and maintenance, storm drainage construction and maintenance, facilities and grounds maintenance, refuse collection, street sweeping, etc.), parks and recreation, the operation of a municipal cemetery and community and economic development. In addition, the City of Decatur owns a 280-space parking facility and a 25,000 square foot conference center.

The City currently occupies a land area of approximately 4.7 square miles and serves an estimated population of 25,000. The City is empowered to levy a property tax on both real and personal properties located within its boundaries.

The City of Decatur operates under the commission-manager form of government. There are five City Commissioners, elected in nonpartisan elections, for overlapping four-year terms. Elections are held on the first Tuesday after the first Monday in November in odd-numbered years. In one election, three City Commissioners are elected – one at-large, one from District 1 (north) and one from District 2 (south). At the next election, two City Commissioners are elected - one from District 1 (north) and one from District 2 (south). At its organizational meeting in January of each year, the City Commission elects one of its members to be the Mayor/Chair of the City Commission. At that same meeting the City Commission also elects a Mayor pro tem/Vice-Chair. It is the responsibility of the Mayor to preside at all meetings of the City Commission. The Mayor has no veto power but retains the right to vote on all matters brought before the City Commission.

The City Commission is the legislative and policy-making arm of the City government. It is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, task forces and commissions, hiring the City Manager and appointing the City Attorney and municipal court judges. The City Commission appoints a professional administrator known as the City Manager who serves at its pleasure. The City Charter designates the City Manager as the Chief Executive Officer and the Chief Administrative Officer of the City. The City Manager is responsible for carrying out the policies and ordinances of the City Commission, for overseeing the day-to-day operations of the government and the appointment of all employees except that the appointment of department heads is subject to confirmation by the City Commission. All disciplinary action is the responsibility of the City Manager in accordance with the Personnel Rules and Regulations adopted by the City Commission. The current City Manager has served since January 2019.

The Georgia General Assembly first adopted the City Charter, under which the City operates, in 1909. In 1920, the General Assembly amended the Charter to provide for the Commission-Manager form of government. In 1977, acting under its home rule authority, the City recodified and revised its Charter to delete obsolete sections, to clarify meanings and to generally bring the Charter up-to-date. The Charter was updated again in 2001.

The annual budget serves as the foundation for the City's financial planning and control. All agencies are required to submit departmental budget requests to the City Manager or her designee by the end of February. These requests are the starting point for developing the proposed budget. The City also provides multiple opportunities for public involvement in the budgeting process ranging from informal meetings to an online forum.

The proposed budget is presented to the City Commission on the third Monday in May. The operating budget includes the proposed expenditures and the means for financing them. The City publishes the proposed budget in the official legal organ of the County, makes hard copies available to the residents of the City and posts the proposed budget on the City's website. Public hearings on the proposed budget are held during the month of June. The budget is then legally enacted through the passage of a resolution by the City Commission, normally on the third Monday in June but no later than June 30, the close of the fiscal year. Budgetary control is exercised at the departmental level. The City Manager is authorized to transfer budget amounts within a department; however, any revisions that alter the total expenditures of a department require a budget amendment by the City Commission. Budget-to-actual comparisons are provided in this report for the general fund. This comparison is presented on page 26 as part of the basic financial statements.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

The City of Decatur is the seat of DeKalb County, a large, urban county in the Atlanta metropolitan area. With its central location within the county and as the location of county offices and the court system, Decatur's is primarily a service economy. Legal, banking, medical, insurance, accounting, governmental and educational services are the mainstay of this economy. The essential nature of these services provides a solid basis for the City's economic well-being.

### **Real Estate Digest**

The City's overall 2021 real estate property digest shows a growth rate of approximately 5.5% compared to the 2020 digest. Approximately 38% of this increase is due to growth from new construction, with 62% of the increase attributable to revaluation of existing properties. The increase was consistent with local real estate sales reports and construction permitting activity. The 2021 total millage rate remained unchanged at 13.92 mills.

Real estate sales data for 2021 indicate that average sales prices have increased over the past year. The average sales price of a single-family home in Decatur increased from \$669,000 in November 2020 to \$735,400 in November 2021, a 10% increase. The number of days a home was on the market decreased from 31 days in 2020 to 23 days in 2021. The number of dwellings sold increased from 254 in 2020 to 274 in 2021. The local real estate market has remained strong and healthy throughout the COVID-19 pandemic.

## **Residential Activity**

The residential housing market continues to be strong. Several single-family developments are under construction and in-fill single-family dwellings remain highly desirable. We continue to issue permits for renovations to existing single-family dwellings and for some commercial properties. In 2020, the City issued 514 building permits which included 66 new residential units (single-family detached and attached townhouses). The number of residential projects reviewed for permitting was roughly the same as in 2019. In 2020, there were 23 residential tear-down projects which is a decrease from 31 in 2019. Overall, permit and inspection fees increased from \$810,336 in fiscal year 2020 to \$1,459,222 in fiscal year 2021. The numbers indicate a healthy and robust development environment.

A 32-unit attached townhouse development is in the final stages of construction on the corner of Church Street and Forkner Drive. The first three phases have been completed and residences are being occupied. Completion of all phases is anticipated in second quarter 2022. Another 10-unit attached townhouse development, which includes live-work units, has been completed at the corner of East College Avenue and Mead Road on a site previously occupied by surface parking. A 59-unit residential subdivision with 27 attached townhouses and 32 detached dwellings at the corner of South Columbia Drive and Katie Kerr Drive began construction in early 2018. All phases have been completed and residences are occupied.

In December, 2015, the City Commission approved an intergovernmental contract between the City and the Decatur Downtown Development Authority (DDDA) to facilitate development of a cottage court pilot project adjacent to the downtown commercial district. A cottage court is a development of smaller single-family homes that share common green space to provide a more affordable housing option for young professionals, empty nesters and service-sector employees in a targeted income range. The cottage court development is one of the affordable housing options that is allowed by the Unified Development Ordinance.

The DDDA is facilitating the development of this pilot project to show that a market exists for smaller house options in the City of Decatur and to encourage private sector developers to consider cottage court developments. A parcel of land within walking distance of downtown Decatur was identified and purchased. The DDDA worked with a designer to create a site plan and architectural design options in cooperation with the Historic Preservation Commission and the adjacent neighborhood. The plan has six dwellings with floor areas ranging from 470 square feet to 1,100 square feet. Significant interest in purchasing the residences has already been shown. The DDDA selected a non-profit affordable housing developer as its development partner, who in turn will carry out the construction of this prototype project in the first quarter of 2022. The cottages will be made available to eligible employees of the City of Decatur, City Schools of Decatur, and the Decatur Housing Authority through fee simple ownership, while the land will be held by the Decatur Land Trust for purposes of long-term affordability of workforce housing.

A new residential development named New Talley Station was approved in 2018 and is under construction on a 7.3 acre site formerly owned by AT&T near the Avondale MARTA Station. The development includes 4.2 acres that will be occupied by 96 condominiums and 40 townhomes and 2.78 acres that was deeded to the Development Authority of the City of Decatur. The Development Authority will transfer the property to the City as a potential location for a regional storm water detention pond and green space. The remaining .28 acre of the development site has been used to recreate a portion of New Street that once connected to Talley Street for better transportation connectivity in the vicinity of South Columbia Drive, College Avenue, Talley Street, and New Street. The development is subject to the mixed-use district regulating plan. Pre-



sales of units began 4<sup>th</sup> quarter of 2020 with first phase occupancy planned for 2<sup>nd</sup> quarter 2022 and all development phases planned to be completed by mid-2023.

### **Commercial Activity**

Of the 514 permits issued in 2020, 32 permits were for new commercial construction and 56 for commercial renovation. Based on recent reports from CoStar, the vacancy rate for available commercial office space in the City of Decatur is 16.1%, less than the 26% vacancy rate of other urban office markets and less than the 25.8% vacancy rate for the metropolitan Atlanta office market area. The Callaway Redevelopment project at the corner of West Trinity Place and North McDonough Street includes a new 34,000 square foot office building with ground floor retail, developed by AMLI and Cousins Properties. The co-working firm WeWork has leased all of the office space and provides workspace for more than 450 WeWork members. In addition to the office space, the 4.7 acre, mixed-use development is home to 330 apartments and 19,000 square feet of retail and restaurant space. The residential space is over 90% leased and the retail and restaurant space is occupied by a houseplant and biophilic retail store, a yoga studio, and a taqueria currently in build-out with an anticipated ribbon cutting in 1<sup>st</sup> quarter of 2022.

Average commercial rental rates in the City of Decatur are \$27 per square foot, up from \$25 in 2020. This increase can be attributed to an increase in rental rates at Commerce Square and West Court Square. These two downtown Decatur office buildings have undergone extensive interior and exterior renovations to reposition the buildings at higher rental rates.

In addition to government-related employers, mainly DeKalb County, the City's employment base continues to be driven by the professional and service sector industries. In the fall of 2019, the Decatur Downtown Development Authority launched an office recruitment strategy. The marketing and recruitment activities related to this strategy have had a positive impact on office building occupancy. Nell Hodgson Woodruff School of Nursing at Emory University expanded their footprint and located the Emory Nursing Learning Center in downtown Decatur. The 70,000 square foot Center will occupy four floors at 250 E. Ponce de Leon Avenue. The \$20.6 million expansion will include a state-of-the-art simulation and skills lab. The learning center is expected to open by February 2022 with full enrollment of 1,400 students by 2025.

Decatur First United Methodist Church sold its historic 1889 stone chapel in downtown Decatur as well as the adjacent classroom building. With financial assistance from the Georgia Cities Foundation, as well as state and federal historic rehabilitation tax credits, the new owners will adaptively reuse the classroom building to serve as office space and the chapel as a space for use by community organizations. Rehabilitation work is anticipated to be completed by 1st quarter 2022.

Since the COVID-19 pandemic, restaurant and retail activity has slowed in all commercial districts. Nonetheless, new businesses, including restaurant, retail and service industries, continue to open. Based on recent reports from CoStar, the vacancy rate for available retail space in the City of Decatur is 14.7%, less than the 18.3% vacancy rate for the metropolitan Atlanta retail market area. The eastern edge of downtown Decatur has been rebranded as the Old Depot District, which has elevated its presence as a location for commercial activity. Four restaurants, a neighborhood grocery market, a hair salon, an art gallery, several professional offices and co-working spaces, and a dog daycare have solidified the Old Depot District as a new destination for the Decatur community. Most retailers and restaurants have remained in business but all express concerns about their long-term viability. Previously in 2020, the City provided upwards of \$1,000,000 to local, small businesses mostly through the federal CARES funding in

addition to \$300,000 for local non-profit organizations. The City continues to partner with the DDDA and the Decatur Tourism Bureau and Visitor's Center to invest in placemaking strategies, marketing and promotions to help sustain the Decatur business community.

The Oakhurst Business District is stable and steady given the size and scope of the area. Turnover has been limited and some additional businesses have opened. The City's Fire Station Number 2, a 4,800 square foot LEED-certified building, is located in the business district and provides an institutional presence in the community. The Oakhurst Business District continues to provide a strong local commercial center for the surrounding neighborhood. Tenant occupancy has remained stable at the historic Scottish Rite Hospital property. In February 2019, the Decatur Development Authority sold the Scottish Rite property to the Historic Scottish Rite Property Group. The DDA had purchased the property in 2014 as it was facing foreclosure. DDA's debt related to the 2014 purchase was retired upon the property sale.

Activity along the East College Avenue corridor remains constant, including East Decatur Station, a 70,000 square foot mixed-use property that currently contains several restaurants, a small church, hair salon and a number of professional offices. This area is becoming a center of local artisanal manufacturing with the opening of a craft brewery, a coffee roaster, a glassblowing artist and a small batch whiskey distillery.

Construction of a 145-room Hampton Inn is complete in downtown Decatur adjacent to the Marriott Courtyard and the City-owned conference center. The addition of this new hotel provides much-needed hotel room inventory allowing the conference center to host larger, regional meetings. The addition of this new hotel has also contributed to the City's hotel/motel tax revenue.

### **Mixed-Use Activity**

Development of mixed-use projects has provided a robust vitality to the City's central business district since the early 2000s. Occupancy of mid-rise residential developments continues to be strong. The American Planning Association (APA) recognized Downtown Decatur as a "Top 10 Great American Neighborhood" in October 2013 citing its emphasis on sustainability, transit and a well-designed pedestrian environment as well as for community engagement efforts and a long-term commitment to downtown revitalization.

The City's 2010 strategic plan calls for a mixture of housing types and the availability of rental apartments has consistently been identified as an underserved market. With the rebounding economy and the availability of financing, three developments containing apartment dwellings were completed between 2016 and 2018. All three show occupancy rates exceeding 90%, exceeding marketing projections and continuing strong demand.

Northwood Ravin has received approval for the development, Halo East Decatur, to be located at the corner of East College Avenue and New Street. This \$109 million mixed use development on 7.5 acres will include 372 residential units, approximately 16,000 square feet of retail space, a 1-acre public park, 545 parking spaces and 41 units of affordable, workforce housing which exceeds the 10% required by the mandatory inclusionary housing ordinance. The property is currently valued at \$6 million and the valuation at completion is estimated near \$95 million. This project was approved for \$5.3 million in funding from the Tax Allocation District (TAD) No. 1 – East Decatur based on its qualifications under the TAD Financing Procedures and Policies that were adopted in June 2021.

The Bank of America site in downtown Decatur received plan approval for a new mixed-use project, known as Modera Decatur that broke ground in the third quarter of 2019. This site represents one of the last large redevelopment properties available in the downtown Decatur district and is a key gateway into downtown Decatur. The original 2.14 acre site contained a small two-story bank building and a large surface parking lot. The new development will include 194 residential units, a new 4,500 square foot banking facility to replace the existing building; and, 25,000 square feet of street level retail surrounding a 386-space parking deck. The new bank building has been completed and is open for business. The mixed-use project is slated for delivery in the fall of 2022. The site is currently appraised for \$2.4 million. The value for the completed project is expected to exceed \$70 million.

In the East Decatur commercial district, the Decatur Downtown Development Authority partnered with the Metropolitan Atlanta Rapid Transit Authority (MARTA) to request proposals for redevelopment of an underutilized 7.6 acre surface parking lot. A master plan for the area was created with funding from the Atlanta Regional Commission's Livable Centers Initiative program. Columbia Residential, the affordable housing development arm of Columbia Ventures, was selected as the development partner for this project, which was completed in the first quarter of 2019. The project includes 290 market rate rental apartments and 22,000 square feet of retail and commercial space, of which more than half has been leased to such uses as a credit union, fitness studio and restaurant. Columbia Residential was successful in obtaining tax credits for a 90-unit affordable, senior, independent-living component of the project. Construction of the senior dwellings has been completed and units are occupied. Columbia Residential has secured low-income housing tax credits for a second senior, independent-living residential building, Decatur East Phase II, at the corner of E. Freeman Street and Sams Street, of which 70 units will be set aside as affordable. The project also includes a parking deck with spaces for MARTA patrons, project residents and retail and restaurant customers. The project incorporates a bicycle and pedestrian connection in partnership with the PATH Foundation that connects with the Stone Mountain trail to the north of the project and the East Decatur Greenway to the south of the project. In November 2020, this development received a Development of Excellence award from the Atlanta Regional Commission. There is one out parcel remaining that fronts onto E. College Avenue for future development of the master plan.

The Gateway Decatur development is a new mixed-use development underway near the corner of N. Arcadia Avenue and E. Ponce de Leon Avenue. This 11-acre site includes a Publix grocery store that opened in November 2021 and a 290-unit apartment complex being developed by Toll Brothers that is expected to be completed in February 2022. The development is investing a quarter-million dollars in public art that highlights the eastern gateway of the City.

### **Institutional Activity**

Agnes Scott College, a four-year liberal arts college for women, remains financially healthy with an enrollment of approximately 1,000 students. Within the past year, Agnes Scott College has developed a Campus Master Plan that will shape the campus for at least the next ten years. Recently the college added SUMMIT, a 21<sup>st</sup> century college experience where every student, regardless of major, benefits from a curriculum focused on global learning and leadership development. Columbia Theological Seminary, a Presbyterian graduate institution, remains financially strong with an enrollment of approximately 350 students.

The City Schools of Decatur has completed the majority of a \$30 million construction program; however, increasing student enrollment continues to put pressure on the capacity of existing facilities. To address

increasing enrollments, the City Schools developed a capital master plan. Four phases of capital construction were identified using a combination of capital funding methods to finance the work. City Schools issued \$18 million in certificates of participation (COPs) to complete construction of Phase I. General obligation debt of \$75 million was approved in a referendum that was part of the November 2015 municipal elections. The bonds were sold in February 2016 and construction of Phase II is complete. Phase III included construction of a \$22.5 million new elementary school academy that was completed for occupancy in time for the start of school in August 2019.

The Decatur Housing Authority (DHA) completed the redevelopment of the Gateway Manor apartment complex located off W. Trinity Place. This project included demolition of 116 units of subsidized housing and was renamed Trinity Walk. DHA was successful in securing tax credits for the project in 2015 and 2016. Phase I and II included construction of 121 apartment units that have been completed and occupied. Phase III was the successful development of 34 dwellings of affordable and workforce housing located at 1111 Oakview Road and is fully occupied. DHA has also secured tax credits for major renovations and upgrades of the existing buildings of the Swanton Heights apartment complex. Construction started in 4<sup>th</sup> quarter of 2019 and is expected to be completed by 1<sup>st</sup> quarter of 2022. Most importantly, the existing residents will not be displaced and are able to reside in housing at Decatur Legacy Park during the construction.

The DHA has purchased a site on W. Trinity Place and will be relocating their offices from downtown Decatur to occupy a new office building they presently have under construction for completion by the 4<sup>th</sup> quarter 2022. Their close proximity to the Beacon Municipal Complex and to three of their residential communities will help them to better serve their residents.

The Task Force for Global Health, a non-profit that focuses on neglected tropical diseases, vaccine-preventable disease, and health systems strengthening, has expanded its Decatur headquarters in the downtown business district. The Task Force renovated its six-story, 90,000 square foot building that is home to approximately 140 employees and may accommodate up to 375 employees. The Task Force now plans to keep their original building at 325 Swanton Way to accommodate future expansion and to be able to lease office space to smaller, aligned non-profit organizations. The Task Force works closely with the nearby Centers for Disease Control to address global health issues and provides over 100, high paying, white collar jobs.

With the relocation of DeKalb County Family and Child Services Department, the building it previously occupied on Sams Street will become the new location for DeKalb County Planning and Sustainability Department, Geographical Information Services, county permitting services and related ancillary offices. The consolidation of these DeKalb County services into one building, its employees and visitors will bring even more vitality and will support future economic growth in the Avondale MARTA Station Area.

## **MAJOR ACTIVITIES**

In October 2021, the City Commission adopted the third ten-year strategic plan for the City of Decatur, Destination 2030. At the end of the 18-month public participation process, the City completed three citywide plans, the 2020 Strategic Plan, the 2021 Comprehensive Development Plan, and the Livable Centers Initiative (LCI) update. The strategic plan supports the community-based vision that the City of Decatur will foster an equitable, thriving, and welcoming community for all today and in the future. There are six primary topic areas that reflect the themes that emerged from the planning process: Equity and Racial Justice, Climate Action, Civic Trust, Affordable Housing, Mobility, and Economic Growth. The plan identifies 60

specific action items to be accomplished by 2030 and provides the blueprint for how the City will prioritize its work program and allocate its assets over the ten year period through the Community Work Program Action Plan. The City will be implementing an online, visualization dashboard system to track progress on the strategic plan goals. The Georgia Planning Association, the state chapter of the American Planning Association, awarded the City of Decatur and its planning consultants with the award for Outstanding Planning Process for the *Destination 2030: 2020 Strategic Plan*.

Prior to the strategic plan's identification of equity and racial justice as a community priority, the City initiated a series of conversations about race and equity. In 2020 and 2021, the City's Better Together Advisory Board in partnership with the City Commission hosted an Anti-Racism Speaker Series that featured local and national experts to generate awareness of equity concerns in the City and to hold the City and community accountable for meeting established goals and implementing policies to achieve the aspiration of being an inclusive, equitable and just city. In 2019, the City formed an Employee Equity Team with specific goals that include educating employees about the Better Together Community Action Plan, addressing plan goals that are focused on the City organization, reviewing internal structures, processes, policies and outcomes through an equity lens, and recommending activities and professional development that will support and promote equity, inclusion and engagement within all departments and throughout the organization.

In late July 2020, the Boys & Girls Clubs of Metro Atlanta announced the closure of the Samuel L. Jones Boys and Girls Club facility in the City of Decatur. In September 2020, the City entered into an agreement to purchase the 5.4 acre property for \$4,940,000. In November 2020, the Urban Redevelopment Agency of the City of Decatur issued Series 2020C bonds in the amount of \$5,500,000 for the purchase of the property. The average annual debt service for 20 years will be about \$20,000 more than the savings derived from the refunding of the URA's Series 2010A and Series 2013A and 2013B bonds. The City closed on the purchase of the property in late December 2020.

In December 2016 the City became aware of the potential sale of the 77-acre United Methodist Children's Home (UMCH) property located adjacent to the existing City limits. The UMCH occupied this property since 1873 and provided housing on the property to as many as 150 children at one time. Due to the unique and long-term benefits this property presented, the City of Decatur had been expressing interest in acquiring it for the past decade. Ultimately, the City entered into negotiations to purchase the property. In order to facilitate the purchase, the City worked with local members of the Georgia General Assembly to establish the City of Decatur Public Facilities Authority (PFA) as a conduit for acquiring and financing the acquisition of the property. In addition to issuing approximately \$29 million in revenue bonds, the City and the PFA were able to work with the Georgia Environmental Financing Authority to secure approximately \$11 million in funding from the Clean Water State Revolving Fund to purchase for preservation and protection 22 of the 77 acres in a conservation easement. The property was purchased in August 2017 and the City took possession of the property in October 2017. A community-based master planning effort started in January 2018 to create a long-term vision for the property and identify uses, opportunities and partnerships to achieve that vision. The master plan, for what is now known as Decatur Legacy Park, was adopted by the City Commission on December 3, 2018. In early 2019 the City worked closely with members of the DeKalb County delegation in the State General Assembly for approval of Senate Bill 89 to annex the Legacy Park properties as well as twenty other parcels between the City limits and the Legacy Park property. Among the advantages of having this property within the City limits, the annexation ensures that the DHA families will continue to have access to the City Schools of Decatur.

A number of the recommendations from the Decatur Legacy Park Master Plan have been addressed over the past year. The Decatur Youth Council participated in the planting of an orchard; the City worked with the City Schools of Decatur to create a cross-country course and hosted a regional cross-country meet; Trees Atlanta and the City are partners in a 5-year effort to remove invasive plants and restore the woodland areas of the park; and, a plan for affordable housing on the property has been adopted by the City Commission. In November 2019 the United Methodist Children's Home (UMCH) provided the City and the PFA with a notice of its intent to transfer, lease, convey and/or assign its interest in the historic Moore chapel property. In January 2020 the City closed on the acquisition of the chapel property.

In response to the master plan's recommendation for a 'dedicated management entity' to focus on implementation of the master plan, financial management and ongoing operations of the park, in August 2020 the City Commission entered into a 3 year agreement with a local not for profit organization, the Decatur Legacy Project, Inc. (DLP), to manage these responsibilities. The DLP board membership includes the Mayor, Mayor pro tem, City Manager, an appointee of the City and seven community members. This balanced community representation will serve to promote and foster the partnership and accountability needed for a successful working relationship between the City and the DLP. In January 2019 the City entered into an agreement with the Decatur Housing Authority (DHA) for the rental of eight (8) duplex units and two (2) single family homes located at Decatur Legacy Park for use by DHA families during the rehabilitation of 98 units in the Swanton Heights community. Under the management of DLP, some of the vacant buildings are being leased to local non-profits including the Refugee Women's Network, Wild Nest Bird Rehab and the Frank Hamilton School. DLP partnered with the City in the selection of Trees Atlanta for a multi-year project to remove invasive plants on the property.

The United States is facing an affordable housing crisis. In November 2018 the City hosted a housing summit to develop a shared understanding of Decatur's housing context, define the term 'affordability' and its application to the City of Decatur, and explore strategies for affordable and inclusive housing. In June 2019 the City Commission appointed a 25-member Affordable Housing Task Force to develop a report that identified the existing landscape of affordable housing in Decatur, the projected future needs, current programs and initiatives to create and preserve housing affordability and to recommend policy responses to ensure a vibrant mix of housing options. The final report to the City Commission was presented in February 2020. The report includes 23 recommendations from the Affordable Housing Task Force and was formally accepted by the City Commission. In July 2020 the City Commission adopted a mandatory inclusionary housing ordinance that requires 10% affordable units be set aside in developments of five or more new residential units. In November 2020, an Affordable Housing Fellow was hired to focus on the recommendations of the Affordable Housing Task Force, Legacy Park Master Plan Housing Addendum and other initiatives to support and promote affordable housing. Another recommendation from the Affordable Housing Task Force is the Decatur Land Trust which receives staff support from the Affordable Housing Fellow. The Land Trust exists to acquire, develop, manage, transfer, and steward land for permanent and sustainable housing affordability for qualified homebuyers. It is currently seeking its 501c3 status.

In May 2021, the City Commission committed \$438,100 in grant funds to Columbia Residential from the Tax Allocation District No. 1 – East Decatur to cover infrastructure costs in support of an affordable housing development, Decatur East Phase II. This development will provide 70 units of housing to low-income seniors.

In November 2021, the City and the Decatur Housing Authority entered into an intergovernmental agreement for the development of the South Housing Village at Decatur Legacy Park. Under this agreement, the Decatur Housing Authority will serve as the developer of this project and will apply for low-income housing tax credits from the Georgia Department of Community Affairs to produce approximately 130 units of affordable housing.

In May 2019 the City Commission approved the construction of an underground fiber optic network for all City and City Schools of Decatur facilities. The network was completed in November 2021 and replaces and expands upon a 20 year old fiber network installed by the incumbent cable company. The project provides a single 288-count fiber optic cable network that includes 14 City and 10 School sites. The project budget is \$2,350,000 and the school system is contributing 28% of the total cost.

On January 23, 2018 the City filed a petition for eminent domain in the Superior Court of DeKalb County to acquire thirteen residential lots adjacent to the existing Dearborn Park. Following a special master hearing, the Court accepted the special master's award, which condemns the property and awards the property owner \$2,180,000. The City is appealing the amount of the award. Meanwhile, pursuant to condemnation procedure and the Court's direction, the City has paid the award into the Registry of the Court and has taken title to the property. The property will be used as unimproved greenspace.

In May 2021, the City Commission awarded the construction contract for the Clairemont/Commerce/Church Street Pedestrian Safety and Cycle Track Improvements. This project will permanently reduce Church Street to two vehicle travel lanes with new sidewalks and one-way cycle tracks. This will provide a connection to the Commerce Drive Cycle Track that was completed in 2020. It also includes intersection improvements at Clairemont/Commerce and Church/Commerce that will improve pedestrian safety. Over 70% of this project is funded through the Georgia Department of Transportation. Matching funds will be provided from the City's capital improvement fund and HOST proceeds. Acquisition of right-of-way for the Clairemont/Commerce/Church Street project is complete. Construction started in December 2021 and is anticipated to take 18 months.

In conjunction with private and institutional construction projects in the central business district, the City has financed substantial capital improvements through the storm water utility over the past several years. The final improvement to the main downtown drainage system was completed in 2017. The City has completed a majority of the priority projects identified in the 2004 storm water master plan. For 2 years, Decatur residents worked with the City and its consultant team on a new Storm Water Master Plan addressing the infrastructure needs of Decatur's next two decades. The plan was adopted by the City Commission in December 2020 along with ordinances to address storm water management and financing. Design services are underway for the first four priority storm drainage projects identified in the 2020 Storm Water Master Plan.

The City owns a 25,000 square foot conference center and a 280-vehicle, three-level parking deck which were built in 1987 adjacent to a privately-owned 179-room hotel, also built in 1987. In 2011, the hotel property was sold to Noble Investment Group. At the same time as the hotel sale, the City entered into a long-term lease with the Decatur Downtown Development Authority (DDDA) for operation and management of the conference center and parking deck. The DDDA entered into a sub-lease with the Noble Investment Group for management and operation of the conference center, including significant capital renovations and upgrades. In October 2015 the hotel property was sold to Summit Hotel TRS 126, LLC, who retained existing management. Future hotel/motel tax collections for the upkeep and maintenance of the conference

center are placed in a reserve account to be used by the management firm for maintenance of the facility. This will be the only public financial obligation for operation, maintenance and capital improvements for the conference center.

In February 2018 the City Commission passed a resolution requesting the Georgia General Assembly adopt local legislation increasing the hotel-motel tax rate from 7% to 8%, or from 7 cents per dollar to 8 cents per dollar. Local legislation was approved and signed by Governor Nathan Deal in June 2018. The increased tax rate went into effect in October 2018. A new hotel opened in downtown Decatur in April 2019 and the additional hotel/motel tax revenue is being recognized. As a result of a new State law, HB317, the City started collecting hotel/motel tax revenue in July 2021 from short-term vacation rentals such as Airbnb and VRBO. Based on four months of data, the City anticipates collecting over \$100,000 from short-term vacation rental tax revenue in the current fiscal year.

There are restrictions on how the funds collected from an 8% hotel/motel tax can be distributed. Of the eight cents, three cents (37.5%) goes to the City's general fund, which produces approximately the same amount of revenue as the previous hotel/motel tax. Three and one-half cents (43.75%) is required to go to the City's "Designated Marketing Organization," in this case, the Decatur Tourism Bureau, to continue with promotion of tourism, conventions and trade shows. For accounting purposes, the Decatur Tourism Bureau is treated as a component unit, similar to the Decatur Downtown Development Authority. One and one-half cents (18.75%) is required to go towards "Tourism Products Development" (TPD) which is specifically defined in O.C.G.A. § 48-13-50.2 (6) and includes capital and operating costs for meeting and convention facilities. The funds used for TPD must be allocated as part of the City's annual budget and are reported annually to the Georgia Department of Community Affairs in the "Hotel-Motel Tax Report." At this time, the TPD funds will be dedicated to the capital maintenance costs of the Decatur Conference Center.

The average occupancy rate of the two downtown hotels is 79.2%, compared to the US industry average of 54.9%.

The City's volume-based sanitation collection system continues to be highly successful. The pay-as-you-throw program provides an economic incentive to reduce waste and increase recycling. The City currently has reduced landfill deposits by approximately 45% from the benchmark fiscal year 1991-1992. This is well in excess of the State of Georgia's goal of a 25% reduction. In addition, the City recycled 466 tons of glass during fiscal year 2020-2021. This is an increase of 5% from last year.

As of July 2018, the City of Decatur is the service provider for single-family residential commingled and glass recycling collection. The City of Decatur recycling program currently includes paper, plastics #1-7, glass, and metal. The material recovery facilities are accepting commingled recyclables that include plastics #1-7 and no glass. We continue to self-haul glass to Strategic Materials in College Park. Recycling markets continue to struggle to find markets for plastics #3-7 and there are some industry professionals saying in the future they will no longer accept commingled recycling that contains plastic #3-7. The markets for plastic materials are volatile and demand driven. In order to address the volatility in the recycling market for plastic #3-7, the City's Environmental Sustainability Board is working on a project to keep the recycling program sustainable, fiscally responsible and transparent. The program will include but not be limited to increased education for our residents on what items are acceptable in our program, reducing contamination, and providing options for hard to recycle materials. In Spring 2021, the City completed a Waste Characterization Study of its single-family residential collection streams, which measured composition data across 47 material categories, assessed material capture rates, and determined contamination rates in the



recycling streams. This data will be used to establish a baseline of current performance, inform potential changes to our program, and evaluate the impacts of those potential changes. Despite the increased operating costs and growing uncertainties in the recycling industry, staff continue to work diligently to control costs and provide quality service.

The City's environmental stewardship extends well beyond recycling. In coordination with the Environmental Sustainability Board, the City Commission authorized funding in December 2020 for a clean energy plan as a first step towards a more comprehensive climate action and resilience plan in the future. This plan will establish clean energy targets for both municipal operations and the community, identify potential pathways towards reaching those targets, and prioritize the actions, programs, and policies needed to achieve community goals.

In December 2021, the City Commission approved a contract for the design, engineering and installation of a solar and battery system at the City's Public Works building. This system will include an approximately 105 kW roof-mounted solar photovoltaic array and 323 kWh lithium-ion battery, which will reduce the facility's electricity costs during normal operations and increase resilience during grid disruptions. The Georgia Environmental Finance Authority's (GEFA) Solar Resiliency Program will provide a grant in the amount of \$200,000 towards this project.

In 2019 the City's Insurance Services Office (ISO) Fire Rating was renewed at the Class 2 level, a rating that is obtained by just 6% of all the Fire Departments in Georgia and 4% nationwide. The Police Department is certified through the Georgia Association of Chiefs of Police. The City has implemented a Smart911 system to assist residents and businesses with voluntarily providing additional information to emergency services staff. The system also includes a reverse emergency notification system that allows the City to send recorded telephone messages to residents and businesses regarding civil emergencies.

Finance and budgeting staff have been awarded a Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association for every Comprehensive Annual Financial Report since 2005. Starting with the fourth quarter of fiscal year 2018-2019, the Finance division has implemented quarterly financial reporting to the City Commission.

## **LONG-TERM FINANCIAL PLANNING**

In September 2006 the voters approved issuance of \$33,245,000 in general obligation debt to finance major capital improvement projects for the City and for the City Schools of Decatur. In December 2006 Moody's Investors Service issued a rating of Aa3 and Standard & Poor's upgraded the City's rating to AA from A+ for the bonds. The bonds were issued in January 2007. In December 2010 the Urban Redevelopment Agency issued \$12.76 million in revenue bonds. At that time Moody's Investors Service upgraded the City's rating from Aa3 to Aa2 while Standard & Poor's upgraded the City's rating from AA to AA+. In July 2017 the City of Decatur Public Facilities Authority issued \$29.2 million in revenue bonds and Moody's Investors Service upgraded the City's rating from Aa2 to Aa1 and Standard & Poor's confirmed the City's rating at AA+.

In December 2010 the Urban Redevelopment Agency of the City of Decatur issued \$12,793,800 in Recovery Zone Economic Development Bonds to cover the cost of construction of improvements to Fire Station No. 1, the Decatur Recreation Center, and the Decatur Public Works facility. All of the projects are completed. The debt is being repaid using Special Purpose Local Option Sales Tax (SPLOST) proceeds.

In May 2013 the Urban Redevelopment Agency of the City of Decatur issued \$29,290,000 in revenue bonds to cover the cost of construction for redevelopment of the Beacon Municipal Center. Construction has been completed. Funding for the \$38,300,000 project came from a combination of bond proceeds, a transfer from the general fund balance and HOST proceeds. The debt is being repaid using SPLOST proceeds.

Part of the redevelopment of the Beacon Municipal Center included construction of a one million cubic foot regional storm water management facility. The facility was designed to manage storm water from the downtown Decatur drainage basin and provides an option for private developers to purchase capacity in the retention facility in lieu of building individual facilities when properties are redeveloped. Currently, five redevelopment projects have purchased storm water capacity in the facility.

In October 2020, the Urban Redevelopment Agency of the City of Decatur closed on the Series 2020A and 2020B bonds which were used to refund outstanding Series 2010A and Series 2013A/2013B bonds, respectively. Favorable interest rates resulted in a savings to the City, which is responsible for the debt service payments, in the amount of \$7,646,455 over the next 24 years. At the same time, the City's bond ratings were affirmed by Standard & Poor's at AA+ and Moody's at Aa1.

On November 7, 2017, DeKalb County voters approved two referenda that restructured the former Homestead Option Sales Tax (HOST) and replaced it with a Special Purpose Local Option Sales Tax (SPLOST), effective April 1, 2018. The new Equalized Homestead Option Sales Tax (EHOST) applies 100% of the proceeds from a one percent sales tax to fund homestead exemptions applied to DeKalb County's tax levy for general maintenance and operations and for support of the Fulton-DeKalb Hospital Authority. This is meant to equalize the benefit of the sales tax for DeKalb County taxpayers regardless of whether they live in a city or in an unincorporated area.

The SPLOST provides funding for capital transportation, public safety and limited capital maintenance projects as well as allowing proceeds to cover debt service payments for municipalities that were using HOST proceeds for debt service. Collection of the EHOST and SPLOST began in April 2018. The City collected approximately \$3,547,000 in fiscal year 2021, which is almost \$400,000 more than the previous year in spite of the economic impacts of the pandemic. Proceeds are being used to cover debt service payments for the URA 2010 and URA 2013 bond issues (now URA 2020A and 2020B series), to plan, design and build improvements to the Atlanta Avenue railroad crossing at its intersection with W. College Avenue and W. Howard Avenue and for other transportation related improvements. In September 2018 the City issued \$5,095,000 in sales tax anticipation bonds to fund the Atlanta Avenue improvements. Planning is nearing completion and construction is expected to start in 2023. The project scope has expanded to include the installation of permanent traffic calming measures and bike and pedestrian safety improvements along West Howard Avenue.

In 2010 Decatur voters approved a referendum providing for the use of a Tax Allocation District (TAD) as a financing mechanism to pay for infrastructure improvements, parks, pedestrian and bicycling amenities and similar public improvements in a specifically designated district using revenues from increased property tax values from new development in the district. Typically, bonds are issued to fund public improvements and the increased tax revenues generated from new development and growth of the tax digest are pledged to pay for the bonds. The tax revenue generated by the base value will continue to flow into the general, school, capital improvement and DDA funds. Only the additional revenues generated by increased tax values will be used to help fund public improvements. Establishment of the district base value does not obligate the City, the City Schools of Decatur or DeKalb County to participate in the TAD.

In December 2015 the City Commission adopted a redevelopment plan and established the 2015 property values as the “base value” for the East Decatur TAD, the City’s first TAD. By setting the base value, any increase in the tax digest over the district’s base value can be used to pay for public improvements. With the start of the Avondale MARTA station redevelopment, it was essential to establish the base value for the district by the end of 2015 so that future new development and property value reevaluations could begin to be credited to the district. In 2021, the City Commission approved two TAD funding requests- Columbia Residential’s Decatur East Phase II and Northwood Ravin’s Halo East Decatur.

The Georgia General Assembly continues to have the potential to affect the City’s future overall financial position. In 2008 the General Assembly enacted legal limitations to the growth of local real estate digests preventing increases to both residential and commercial real estate values. The legislation’s provisions expired with the establishment of the 2011 real estate digest. In 2012 the General Assembly adopted legislation that converted ad valorem taxes on motor vehicles to an excise tax paid at the time of sale. Although there are provisions aimed at keeping local governments financially whole, research indicated that after five years, the change would result in reduced revenue for local governments. It is possible that the legislature may consider future actions which could restrict taxes collected based on the value of real property or they may look to limit other revenue sources that local governments use to pay for services.

Other impacts on the City’s financial statements which are beyond local control have primarily occurred due to pronouncements of the Governmental Accounting Standards Board (GASB). Although GASB has no legal authority to impose financial obligations, it has adopted rules that, in effect, manufacture financial commitments for local governments. GASB’s recent rule requiring accounting for other postemployment benefits (OPEB’s) is an example of an “obligation” that must be accounted for in financial statements and results from GASB’s unrealistic definition of a “pay-as-you-go” system of benefits funding.

In 2012 the City Commission contracted with the Center for State and Local Government Excellence for a review of the City of Decatur Employees’ Retirement System. The results of the study indicated that:

- the City consistently made its annual required contribution, which keeps the retirement plan on track to be fully funded over time;
- the plan amortizes its liabilities over a 20-year period which is more conservative than the typical 30-year amortization period that most pension plans use. The return on investment assumption for Decatur’s plan is 7.5 percent compared to 7.9 percent nationwide;
- the vesting period for both public safety and general employees is 10 years, which is somewhat higher than many state and local pension plans; and,
- the plan does not provide automatic cost of living adjustments.

The study indicated that since 2005, the retirement plan’s funding ratio fluctuated from a low of 76.6 percent (in 2011) to a high of 85.9 percent (in 2007, before the economic downturn). The review concluded that because of its fiscally conservative practices, the City is positioned to strengthen the funded status of its retirement plan more quickly than most other pension plans.

In addition, the Board of Trustees of the City of Decatur Employees’ Retirement System reviewed an actuarial experience study that assesses actual plan performance against plan assumptions over the past seven years. The review showed that employer contributions have been steady, with total payroll costs ranging from 6.25 percent in 2017 to a high of 9.07 percent in 2011. The plan actuary made a number of recommendations to adjust the actuarial assumptions to more accurately reflect actual plan experience.

These include lowering, over a five-year period, the long term anticipated rate of return on plan assets from 7.5% to 7%; updating the mortality assumptions from the RP-2000 projected to the 2020 (Scale AA) to the static RP 2014 table; lowering the rate of anticipated salary increases; and, modifying the anticipated employee retirement rates. These changes were adopted by the Board of Trustees effective with the funding of the plan for fiscal year beginning July 1, 2017 and to be implemented in a five-year phase-in period. Since that time, the recommended required annual contribution rate has fluctuated from 6.25% in 2017, 7.43% in 2018, 8.58% in 2019, 8.89% in 2020, and 8.73% in 2021. The GASB Nos. 67 and 68 report for June 30, 2021 reported a plan funded ratio of 95.3% of the total pension liability. This is a significant increase over the funded ratio of 79.4% from June 30, 2020 and reflects a positive investment experience over the past fiscal year.

The Board of Trustees approved instituting an 8.5% benefit increase for retirees who retired before March 1, 2001, and a prorated percentage for retirees who retired after March 1, 2001 but before July 1, 2017. The last cost of living increase was approved by the Board in 2001.

Since 2006 the City has used the National Research Center to conduct a citizen survey every other year. One of the questions asked what impact the responder thinks the economy would have on family income in the next six months. The 2020 survey was conducted in April 2020 near the beginning of the COVID-19 pandemic. The following table summarizes the responses:

	2020	2018	2016	2014	2012	2010	2008	2006
Very Positive	4%	9%	4%	7%	4%	4%	3%	5%
Somewhat Positive	12%	27%	28%	32%	19%	11%	11%	19%
Neutral	38%	50%	56%	50%	53%	48%	46%	51%
Somewhat Negative	33%	13%	12%	11%	19%	28%	32%	21%
Very Negative	13%	1%	0%	0%	5%	9%	7%	4%

The percentage of respondents who anticipate the potential effect of the economy on family income will be negative rose from 14% in 2018 to 46% in 2020.

A new question in the 2020 survey asked: Please rate how important, if at all, you think it is for the Decatur community to focus on the overall economic health of the City in the coming two years:

Essential	49%
Very important	44%
Somewhat important	7%
Not important at all	0%

100% of the respondents to this question agree that focus on economic health of the City is of some importance in the next two years, with the overwhelming majority noting it is very important or essential.

### **Annexation**

The issue of annexation for the City of Decatur is not new. From the turn of the 20<sup>th</sup> century through the late-1930's, the City annexed adjacent areas expanding the city limits from a small area directly surrounding the existing downtown Courthouse Square to the boundaries that exist today. Currently, City of Decatur and City Schools of Decatur staff have developed a set of metrics based on housing-type characteristics for the impact of any potential annexation area on student enrollment. Presently, applications for annexation of individual residential properties are not being considered. As stated earlier, the City had the support of the DeKalb Legislative Delegation for local legislation during the 2019 session that resulted in the annexation of Decatur Legacy Park into the city limits.

Annexation of primarily commercial properties is being considered on a case-by-case basis. In August 2018 the City Commission approved annexation of approximately 9.7 acres of underdeveloped commercial properties located at East Ponce de Leon Avenue and Grove Street for the development of a mixed-use project.

At the request of the City Schools of Decatur, in July 2020, the City Commission approved a 12-month moratorium on annexations while the Decatur Board of Education negotiated future annexation terms with the DeKalb County school board. Such negotiations resulted in SB 293 that was passed by the Georgia General Assembly and signed into law in early 2021. This bill provides conditions upon the expansion of the boundaries of the City of Decatur independent school system that are extended by annexation by the City. Subject the terms of the new law, the city limit boundaries may remain coextensive with the Decatur school system boundaries.

### **Conclusion**

At the end of 2021 the City continues to be impacted by the ongoing COVID-19 pandemic. The fiscal year 2020-2021 and fiscal year 2021-2022 budgets were developed in anticipation of continued impacts from the pandemic. In spite of the virus and its influence on the economy, the City of Decatur continues to be financially secure. The City's historically conservative approach to budgeting and finance, with an emphasis on estimating expenses on the high-end and estimating revenues on the low-end, has resulted in the accumulation of a healthy fund balance. This fund balance has afforded the City opportunities to maintain current service levels and to avoid draconian cuts in staffing and salaries. The City is able to continue making investments in many capital improvement projects and maintaining a stable millage rate. There will be volatility with revenues but there also will be expenditure savings. The failure to achieve higher

vaccination rates once the vaccine's availability became widespread has certainly influenced the course and duration of the pandemic. The City's serious approach to protecting its employees through a vaccination policy could result in position vacancies that may result in short-term disruptions in service delivery. However, these challenges will be temporary and there will be no long term financial impact. The City's conservative and attentive budgeting and finance practices will serve to promote stability through any service disruptions.

In spite of the pandemic, the City has identified an aggressive plan for the next ten years through the strategic plan. Through that plan, the City has elevated its commitment to equity and racial justice and recognized that all of the other policy priorities influence and are influenced by issues of race and equity. The City's viability and health should be measured by more than its financial and economic condition, but also its racial condition. The City will grapple with the ongoing public health crisis and racial inequalities indefinitely. However, the City's leadership, engaged community, stable institutions and overall commitment to diversity, equity and inclusion position it for progress in addressing these challenges.

Credit must be given to the City Commission for their unfailing support for maintaining the highest standards of professionalism in the management of the City and of its finances. The preparation of this report would not have been possible without the efficient and dedicated work of the entire staff of the Administrative Services Department, particularly Finance Director Russ Madison. We would like to express our appreciation to all members of the City staff who assisted in and contributed to the preparation of this report.

Respectfully Submitted,



Andrea Arnold  
City Manager



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Presented to

**City of Decatur  
Georgia**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

*Christopher P. Morill*

Executive Director/CEO

**CITY OF DECATUR, GEORGIA**

**PRINCIPAL OFFICIALS**

**June 30, 2021**

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**CITY COMMISSION**

Patti Garrett	Mayor
Tony Powers	Mayor Pro-Tem
Kelly Walsh	Commissioner
Lesa Mayer	Commissioner
George Dusenbury	Commissioner

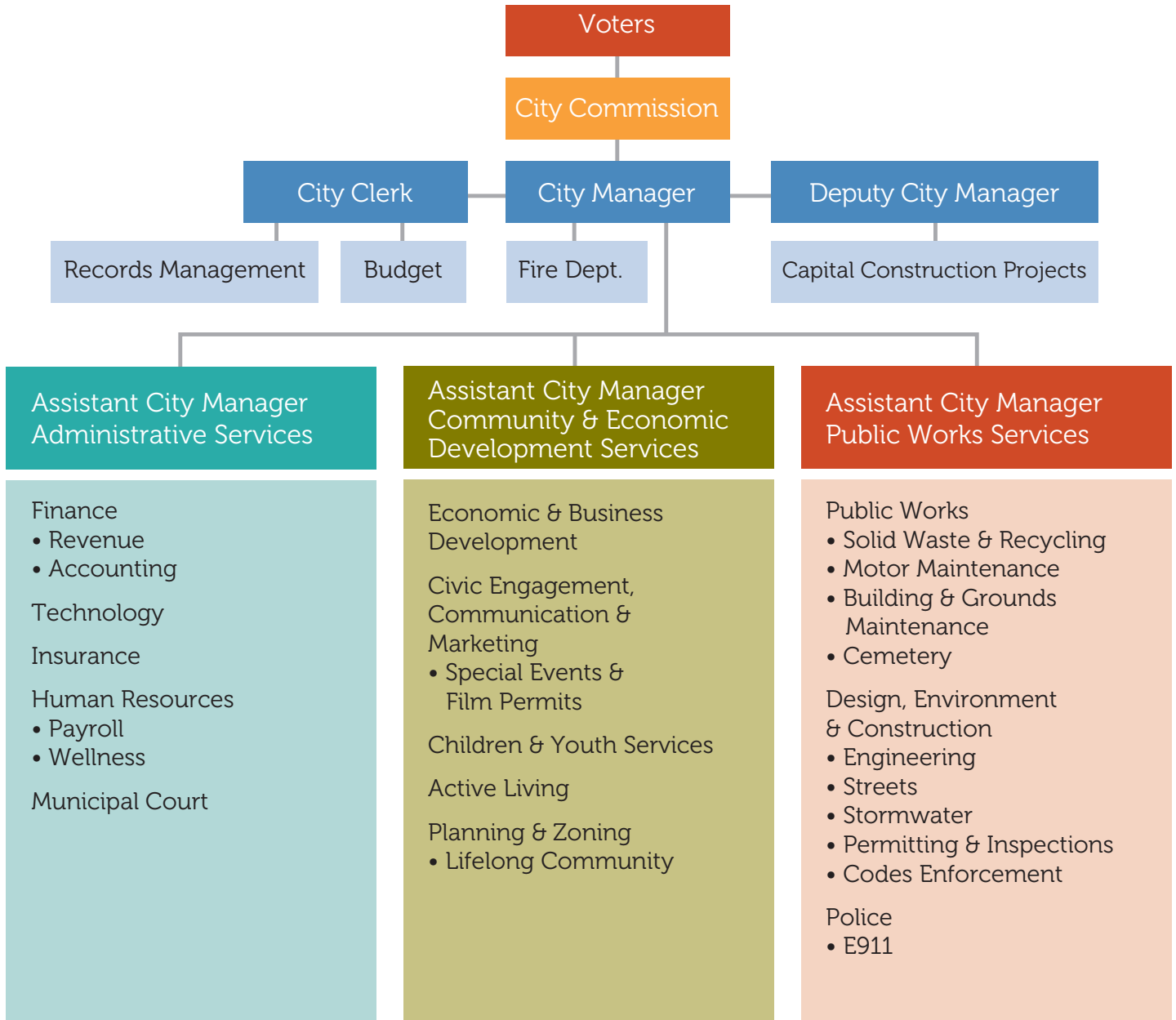
**APPOINTED ADMINISTRATIVE OFFICIALS**

Andrea Arnold	City Manager
Hugh Saxon	Deputy City Manager
Bryan Downs	City Attorney
Teresa de Castro	Assistant City Manager - Administrative Services
Linda Harris	Assistant City Manager - Community & Economic Development
David Junger	Assistant City Manager - Public Works
Russ Madison	Finance Director





# City Organization



## **FINANCIAL SECTION**

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## INDEPENDENT AUDITOR'S REPORT

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**Honorable Mayor and Members  
Of the City Commission  
City of Decatur, Georgia**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the **City of Decatur, Georgia** (the "City") as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Decatur, Georgia, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters*****Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (on pages 4 through 19), Schedule of Changes in the City's Net Pension Liability and Related Ratios, Schedule of City Contributions – Retirement Plan, Schedule of Pension Investment Returns – Retirement Plan, and Schedule of Changes in the City's Total OPEB Liability and Related Ratios (on pages 82 through 85) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, as well as the introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

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*Other Information (Continued)*

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Mauldin & Jenkins, LLC*

Atlanta, Georgia  
December 21, 2021

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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As management of the City of Decatur (the "City"), we offer readers of the City's financial statements this narrative analysis of the financial activities for the fiscal year ended June 30, 2021. We encourage readers to consider the information together with the letter of transmittal, financial statements and footnotes.

### Overview of the Annual Comprehensive Financial Report

The audit report is presented in three sections:

- An Introductory Section which includes the Letter of Transmittal and general information;
- Financial Section which includes the Independent Auditor's Report, Management's Discussion and Analysis, Government-wide and Fund Financial Statements, along with Notes to these statements; and
- Statistical Section

### Financial Highlights

- The liabilities and deferred inflows of resources of the City exceeded its assets and deferred outflows of resources (a deficit) at the close of the most recent fiscal year by \$60,850,129 (total net position). The deficits have been driven in recent years by the issuance of general obligation bonds for which the proceeds were transferred to the City Schools of Decatur (CSD); as well as the implementation of Governmental Accounting Standards Board (GASB) rules related to pensions and other postemployment benefits (OPEB).
- The City had \$40,383,906 in expenses related to governmental activities and \$11,263,233 or 27.9% of these expenses were offset by program specific charges for services, grants or contributions. General revenues, before transfers, were \$36,554,563 and \$31,409,151 or 85.9% of these revenues were from property taxes.
- The fund balance of the General Fund at June 30, 2021, was \$14,692,408 and represents 60.5% of General Fund expenditures.
- In August 2017, the City of Decatur Public Facilities Authority (PFA) purchased a 77-acre property now known as Legacy Park. Two forms of financing were used to finance the purchase of the property: the PFA issued \$29,625,000 in revenue bonds and received a loan through the Georgia Environmental Finance Authority (GEFA) from the Clean Water State Revolving Fund for \$11,452,000.
- In September 2018, the City issued \$5,095,000 in general obligation sales bonds which were approved by voters in conjunction with the authorization of the one-percent SPLOST. The bond proceeds are being used for transportation improvements to the Atlanta Avenue-West Howard Avenue-West College Avenue intersection.
- In 2019 the City partnered with CSD to develop a high-speed fiber-optic communication network that is currently under construction. Once complete, this \$2,333,961 fiber ring will link all City facilities. It will create a redundant system that allows the network to provide continuous service when one section of the network is temporarily interrupted. This self-healing system ensures that staff and facilities will be able to operate continually and provide services even in an emergency.
- In 2021, the City refinanced debt series 2010 and 2013 resulting in an economic benefit of \$6,340,524.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

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## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other required supplementary information.

**Government-wide financial statements.** The government-wide financial statements are designed to provide a broad overview of the City's finances in a manner similar to a private-sector business. These statements provide long-term and short-term information about the City's overall financial status. The statement of net position presents information on all of the City's assets, liabilities, and deferred outflows/inflows of resources. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the City's overall health, the reader needs to consider additional nonfinancial factors such as the City's tax base and the condition of the City's capital assets.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works and recreation. The business-type activities of the City include the conference center and parking deck, the stormwater utility and solid waste.

The government-wide financial statements include not only the City itself (known as the primary government), but also two discretely presented component units, the Downtown Development Authority and the Decatur Tourism Board. Financial information for the component units is reported separately from the financial information presented for the primary government itself.

Government-wide financial statements can be found on pages 20 through 22 in this report.

**Fund financial statements.** A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other local governments and the state, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains sixteen individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, SPLOST Fund, Capital Improvement Fund, 2013 URA Bonds Fund and Debt Service Fund, which are considered to be major funds. Data from the other eleven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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The City adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 23 through 25 of this report.

**Proprietary funds.** The City maintains three enterprise funds in the proprietary fund group. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Conference & Parking Deck activities, the Stormwater Utility and for Solid Waste functions.

The basic proprietary fund financial statements can be found on pages 27 through 29 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is like the accounting for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 30 and 31 of this report.

**Notes to the financial statements.** The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 32 through 81 of this report.



## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Government-wide Financial Analysis

#### Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year the City's net position was a deficit (\$60,850,129), or \$8,943,020 better than the prior year.

#### City of Decatur Net Position

(In Thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2020	2021	2020	2021	2020	2021
<b>Assets</b>						
Current assets	\$ 37,043	\$ 40,902	\$ 6,833	\$ 7,672	\$ 43,876	\$ 48,574
Capital assets	109,683	112,156	15,675	16,238	125,358	128,394
Other non-current assets	6,416	5,855	-	-	6,416	5,855
Total assets	<u>153,142</u>	<u>158,913</u>	<u>22,508</u>	<u>23,910</u>	<u>175,650</u>	<u>182,823</u>
<b>Deferred outflows of resources</b>						
	<u>8,332</u>	<u>10,413</u>	<u>259</u>	<u>159</u>	<u>8,591</u>	<u>10,572</u>
<b>Liabilities</b>						
Long-term liabilities	224,284	221,318	1,665	758	225,949	222,076
Other liabilities	12,713	12,873	2,347	3,045	15,060	15,918
Total liabilities	<u>236,997</u>	<u>234,191</u>	<u>4,012</u>	<u>3,803</u>	<u>241,009</u>	<u>237,994</u>
<b>Deferred inflows of resources</b>						
	<u>12,994</u>	<u>15,688</u>	<u>30</u>	<u>562</u>	<u>13,024</u>	<u>16,250</u>
<b>Net Position</b>						
<b>Net investment in</b>						
capital assets	21,600	21,802	15,018	16,057	36,618	37,859
Restricted	6,483	10,252	-	-	6,483	10,252
Unrestricted	(116,601)	(112,608)	3,707	3,647	(112,894)	(108,961)
Total net position	<u>\$ (88,518)</u>	<u>\$ (80,554)</u>	<u>\$ 18,725</u>	<u>\$ 19,704</u>	<u>\$ (69,793)</u>	<u>\$ (60,850)</u>

The largest portion of the City's net position, \$37,858,962 reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services; consequently, these assets are not currently available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining portions of the City's net position are a restricted amount of \$10,251,522 and an unrestricted deficit (\$108,960,613). The negative unrestricted net position results from two significant general obligation issuances on behalf of CSD. In 2007, the City incurred \$33,245,000 in long-term debt of which \$16,500,000 was transferred to CSD. In 2016, the City issued \$75 million in general obligation bonds, which was transferred to CSD in its entirety. With the transfer of title to CSD, neither the cash nor the capital assets related to the school portion of the bond issuances are reported on the city's statement of net position, thus resulting in a deficit in the unrestricted portion of net position and a deficit in the overall net position for governmental activities. In fiscal year 2017-2018, the City implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which decreased total net position by \$20,027,761.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Changes in Net Position

At the conclusion of fiscal year 2020-21 the City's net position improved by \$8,943,020 most of which can be attributed to increases in revenues, primarily property taxes and pandemic relief grants, combined with stable expense levels.

<b>City of Decatur Changes in Net Position</b>						
(In Thousands)						
	Governmental		Business-type		Total Primary	
	Activities		Activities		Government	
	2020	2021	2020	2021	2020	2021
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 5,675	\$ 3,874	\$ 4,296	\$ 4,818	\$ 9,971	\$ 8,692
Operating grants & contributions	284	338	-	-	284	338
Capital grants & contributions	4,579	7,051	-	-	4,579	7,051
General revenues:						
Property taxes	29,836	31,409	-	-	29,836	31,409
Franchise taxes	1,682	1,569	-	-	1,682	1,569
Sales taxes	1,361	1,125	-	-	1,361	1,125
Other taxes	2,057	2,081	-	-	2,057	2,081
Investment earnings	555	330	-	-	555	330
Gain on sale of capital assets	11	-	-	-	11	-
Miscellaneous	11	40	-	-	11	40
<b>Total revenues</b>	<b>46,051</b>	<b>47,817</b>	<b>4,296</b>	<b>4,818</b>	<b>50,347</b>	<b>52,635</b>
<b>Expenses</b>						
General government	10,672	13,685	-	-	10,672	13,685
Public safety	11,400	10,305	-	-	11,400	10,305
Public works	5,537	7,902	-	-	5,537	7,902
Recreation	5,313	3,840	-	-	5,313	3,840
Interest on long-term debt	6,108	4,652	-	-	6,108	4,652
Conference center	-	-	187	141	187	141
Stormwater	-	-	932	832	932	832
Sanitation	-	-	2,429	2,336	2,429	2,336
<b>Total expenses</b>	<b>39,030</b>	<b>40,384</b>	<b>3,548</b>	<b>3,309</b>	<b>42,578</b>	<b>43,693</b>
<b>Income (Loss) before transfers and special item</b>						
	7,021	7,434	748	1,509	7,769	8,943
Transfers	(837)	530	837	(530)	-	-
<b>Change in net position</b>	<b>6,184</b>	<b>7,964</b>	<b>1,585</b>	<b>979</b>	<b>7,769</b>	<b>8,943</b>
Net position beginning of year	(94,702)	(88,518)	17,140	18,725	(77,562)	(69,793)
<b>Net position end of year</b>	<b>\$ (88,518)</b>	<b>\$ (80,554)</b>	<b>\$ 18,725</b>	<b>\$ 19,704</b>	<b>\$ (69,793)</b>	<b>\$ (60,850)</b>

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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### Revenues

Governmental *charges for services* decreased \$1,800,155 or 31.72%, primarily from decreases in recreation and youth services which were significantly curtailed as a result of the COVID-19 pandemic. *Capital grants and contributions* increased \$2,471,917 or 53.98% primarily from receipt of federal coronavirus relief funds. Property taxes, including real estate and personal property, increased \$1,572,675 or 5.27% from the prior year. This increase occurred primarily as a result increases in assessed values of property. Other revenue categories were consistent with the prior year.

Revenues from business type activities increased \$522,355 or 12.16%. Business type revenues are discussed in further detail on page 14.

### Expenses

*General Government* expenses increased \$3,012,605 or 28.23%. Current year expenses included an additional \$2.7 million of expenses related to pandemic relief; and an additional \$500 thousand for planning and inspection services. *Public safety* expenses decreased \$1,094,986 or 9.61% and is primarily attributable to public safety expenses being covered by coronavirus funding. *Public Works* expenses increased \$2,365,437 or 42.72% primarily from additional pandemic costs as well as an additional \$1.75 million in road resurfacing expenses. *Recreation* expenses decreased \$1,473,434 or 27.73%, as a result of interruption of services caused by the pandemic. Interest on long-term debt decreased \$1,456,387 or 23.84% related to refinancing of debt.

Expenses for business-type activities decreased \$238,906 or 6.73%. Conference Center expenses decreased \$45,313 or 24.25%. Stormwater expenses decreased \$100,339 or 10.77%. Solid waste expenses decreased \$93,254 or 3.84%. Business type expenses are discussed in further detail on page 14.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of this section is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned and assigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year or for use during the fiscal year to balance cash flow needs. The table below compares total governmental fund revenues and expenditures for 2020 and 2021 (in thousands).

#### Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

	2020	2021	\$ Increase (Decrease)	% Increase (Decrease)
<b>Revenues</b>				
Taxes	\$ 34,800	\$ 36,262	\$ 1,462	%
Licenses & permits	811	1,459	648	80
Intergovernmental	5,578	8,124	2,546	46
Fines & forfeitures	853	252	(601)	(70)
Charges for services	3,278	1,591	(1,687)	(51)
Investment income	120	24	(96)	(80)
Other revenues	553	259	(294)	(53)
Total revenues	<u>45,993</u>	<u>47,971</u>	<u>1,978</u>	<u>4</u>
<b>Expenditures</b>				
General government	10,294	13,609	3,315	32
Public safety	9,884	9,169	(715)	(7)
Public works	4,105	6,315	2,210	54
Recreation	4,177	2,698	(1,479)	(35)
Capital Outlay	6,104	6,848	744	12
Intergovernmental	111	332	221	199
Debt Service	12,384	13,069	685	6
Total expenditures	<u>47,059</u>	<u>52,040</u>	<u>4,981</u>	<u>11</u>
Deficiency of revenues under expenditures	(1,066)	(4,069)	(3,003)	282
<b>Other financing sources (uses)</b>				
Issuance of bonds	-	40,120	40,120	-
Bond premium	-	2,208	2,208	-
Payment to escrow agent	-	(36,127)	(36,127)	-
Financed purchases	1,339	-	(1,339)	(100)
Proceeds from sale of capital assets	11	-	(11)	-
Transfers in	5,803	6,903	1,100	19
Transfers out	(6,641)	(6,373)	268	(4)
Total other financing sources (uses)	<u>512</u>	<u>6,731</u>	<u>6,219</u>	<u>1,215</u>
Net change in fund balances	(554)	2,662	3,216	(581)
Fund balances, beginning of year	34,568	34,014	(554)	(2)
Fund balances, end of year	<u>\$ 34,014</u>	<u>\$ 36,676</u>	<u>\$ 2,662</u>	<u>% 8</u>

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$36,675,699, an increase of \$2,661,240 or 7.82% from the prior year. Of the total amount, \$12,304,184, or 33.55%, constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance, \$24,371,515 is within the following classifications: \$1,047,132 is non-spendable which means it is not available for new spending because it is a non-cash asset such as inventory, prepaid items or advances; and \$17,314,264 is restricted which means it is legally restricted for specific purposes. The restricted fund balance is for 1) capital construction (\$10,874,387); 2) economic development (\$916,250), 3) debt service (\$4,960,591); 4) law enforcement (\$22,326); and 5) Public Safety-E911 (\$540,710). A committed amount of \$247,363 can be used only for specific purposes pursuant to a formal vote of the City Commission. Fund balance is committed for 1) tree preservation (\$57,259) and 2) Children and Youth Services (\$190,104). An assigned amount of \$5,762,756 is intended to be used for specific purposes as determined by the City Manager. Fund balance is assigned for 1) fiscal year 2022 operations (\$2,289,200); 2) greenspace acquisition (\$12,764); 3) cemetery operations (\$123,729); and 4) equipment purchases (\$3,337,063).

Total governmental revenues increased \$1,978,097 or 4.3%. Tax revenues increased \$1,462,745 primarily from increased assessed values of property. Licenses and permit revenues increased \$648,886 or 80.08% and include several large building projects approved in fiscal year 2020-21 including Modera apartments at the former Bank of America site on Clairemont Avenue and the Sam's Crossing mixed-use development at North Arcadia and East Ponce de Leon Avenue including Publix supermarket. Intergovernmental revenues increased \$2,545,850 or 45.64% primarily from additional federal grants to cover pandemic-related expenditures. Fines and forfeitures decreased \$601,648 or 70.52% because municipal court adjudications were curtailed because of the pandemic. Charges for services decreased \$1,687,632 or 51.48% and is primarily related to reductions in recreation and youth services as a result of the pandemic.

Total governmental expenditures increased \$4,981,141 or 10.58%. General government expenditures increased \$3,314,886 or 32.20% as a result of the pandemic-related costs and increases in planning and permitting expenditures. Public safety expenditures decreased \$714,600 or 7.23% as certain pandemic-related expenditures were allocated to general government expenditures. Public works expenditures increased \$2,210,515 or 53.85% as a result of general increases in costs and additional internet services as well as an additional \$1.75 million in road resurfacing expenditures. Culture and recreation expenditures decreased \$1,479,360 or 35.42% and can be attributed to reductions in service related to the pandemic. Capital outlay expenditures increased \$743,125 or 12.17% and included the purchase of Boys and Girls Club facilities. Debt service expenditures increased \$685,199 primarily from issuance costs incurred in the refinancing several debt issues which will result in lower debt service costs in future years.

Other financing sources and uses included the refinancing of series 2010 and 2013 debt along with additional debt proceeds of approximately \$6.2 million.

**General Fund.** This is the chief operating fund of the City. At the end of the current fiscal year, the fund balance of the General Fund was \$14,692,408 while the total fund balance for all governmental funds was \$36,675,699. As a measure of the fund's liquidity, it may be useful to compare fund balance to total fund expenditures. At June 30, 2021, unassigned General fund balance of \$12,304,184 represents 50.7% of total General Fund expenditures.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The following table compares General Fund revenues and expenditures for 2020 and 2021 (in thousands).

### Statement of Revenues, Expenditures, and Changes in Fund Balances - General Fund

	2020	2021	\$ Increase (Decrease)	% Increase (Decrease)
<b>Revenues</b>				
Taxes	\$ 23,484	\$ 24,223	\$ 739	%
Licenses & permits	810	1,459	649	80
Intergovernmental	382	408	26	7
Fines & forfeitures	853	252	(601)	(70)
Charges for services	1,156	763	(393)	(34)
Investment income	20	5	(15)	(75)
Other revenues	351	165	(186)	(53)
Total revenues	<u>27,056</u>	<u>27,275</u>	<u>219</u>	<u>1</u>
<b>Expenditures</b>				
General government	9,242	9,751	509	6
Public safety	8,949	8,167	(782)	(9)
Public works	4,105	4,559	454	11
Recreation	2,193	1,573	(620)	(28)
Intergovernmental	-	225	225	-
Total expenditures	<u>24,489</u>	<u>24,275</u>	<u>(214)</u>	<u>(1)</u>
Excess of revenues over expenditures	2,567	3,000	433	17
<b>Other financing sources (uses)</b>				
Proceeds from sale of capital assets	1	-	(1)	-
Transfers in	935	905	(30)	(3)
Transfers out	(1,640)	(1,773)	(133)	8
Total other financing sources (uses)	<u>(704)</u>	<u>(868)</u>	<u>(164)</u>	<u>23</u>
Net change in fund balances	1,863	2,132	269	14
Fund balances, beginning of year	<u>10,696</u>	<u>12,560</u>	<u>1,864</u>	<u>17</u>
Fund balances, end of year	<u>\$ 12,559</u>	<u>\$ 14,692</u>	<u>\$ 2,133</u>	<u>% 17</u>

*General Fund Revenues.* Overall, General Fund revenues increased \$218,329, less than 1%. Revenue from taxes increased approximately \$738,568 or 3.15%. The largest single source of revenue for the City's General Fund operations is real property tax which totaled \$18,643,631. The total real property tax revenue for the current fiscal year increased \$397,884 or 2.18% and can primarily be attributed to increases in assessed property values. Licenses and permits increased \$648,886 or 80.8% as several large developments were approved in fiscal year 2020-2021 including Modera apartments at the former Bank of America site on Clairemont Avenue and the Sam's Crossing mixed-use development at North Arcadia and East Ponce de Leon Avenue including Publix supermarket. Fines and forfeitures decreased \$601,648 or 70.52% because municipal court adjudications were curtailed because of the pandemic. Charges for services decreased \$392,906 or 33.98% and are primarily related to reductions in recreation services resulting from the pandemic.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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**General Fund Expenditures.** Overall, General Fund expenditures decreased \$214,539, less than 1% from the prior year and remained well within the overall budget. Reductions in services and staffing as a result of the pandemic also contributed to the drop in certain General Fund expenditures, particularly recreation expenditures which decreased \$620,992 or 28.31%. Public safety expenditures decreased \$782,088 as certain pandemic-related costs were covered by federal grants and included in a separate fund. Public works expenditures increased \$454,770 and includes increases in salaries and benefits as well as service costs for internet and permitting.

General Fund salaries and compensation remained stable at \$12,190,283 for fiscal 2021 and \$12,092,715 for fiscal 2020. Health insurance costs increased \$698,242 or 33.6%. It is important to note that health care costs for the City's partially self-insured plan depending on the number and severity of claims. Contributing to the increase in this year is the effect of the pandemic on discretionary health care spending as many elective procedures were deferred from the prior year. Professional services increased from \$2,319,525 to \$2,822,804, an increase of \$503,279 or 21.7% with the largest increase related to permits and inspection—a result of payments to our third-party inspection services provider whenever permit revenues increase. Contractual service expenditures were stable with \$1,787,810 incurred in fiscal 2021 and \$1,787,354 incurred in fiscal 2020.

Transfers from other funds decreased modestly, from \$935,348 to \$905,546. The transfer includes the overhead costs charged to the solid waste and stormwater funds for support services provided by the General Fund such as accounting, billing, and personnel services. The overhead costs are re-calculated each year. Also, the General Fund credits the solid waste fund and stormwater fund for the fee offsets on behalf of low-income seniors. The distribution from the hotel/motel fund decreased \$71,411 or 21.8% as a result of the pandemic, but was offset by increases in transfers from solid waste. Transfers to other funds increased \$133,000. Transfers were made to the Children and Youth Fund (\$250,000); E911 Fund (\$350,000); Capital Improvement Fund (\$450,000) and the East Decatur TAD Fund (\$723,000). A transfer of \$1,290,000 was made to the Storm-water Utility Fund in fiscal year 2019-2020 for upgrades to storm-water facilities associated with the Decatur Housing Authority. After accounting for transfers in and out, the addition to fund balance was \$2,132,565, and the ending fund balance is \$14,692,408.

### Other Major Fund Activities

**SPLOST Fund.** The SPLOST Fund accounts for sales tax revenue collected and payments made for capital expenditures on projects included in the voter approve referendum as well as debt service related to financing of transportation projects in prior years. Collection of these sales taxes began in April 2018. Revenues for fiscal years 2019-2020 and 2020-2021 were \$3,154,048 and \$3,546,903, respectively. This fund issued bonds of \$5,095,000 in fiscal year 2018-2019 for the approved transportation projects and repayment of these bonds will be paid out of the related sales tax collections. Debt service on these bonds was \$955,588 for fiscal year 2020-2021.

**Capital Improvement Fund.** The purpose of this fund is to provide for construction of major capital improvements and to purchase capital equipment items for operating departments. The Capital Improvement Fund's fund balance decreased by \$1,198,531 to \$5,918,890. Overall revenues decreased \$320,251. Tax revenues increased \$362,839 or 7.75% as assessed property values have increased. Intergovernmental revenue decreased \$713,348 or 60.59% as prior year revenues benefitted from a private grant for bicycle path improvements. Along with various purchases of vehicles and equipment, this fund expended approximately \$1 million for improvements to a local fiber network as well as \$1.75 million for road and street resurfacing.

**2013 URA Bonds Fund.** The purpose of this fund is to account for the proceeds from the issuance of the Series 2013 revenue bonds and the expenditures of those funds for major capital projects. The original 2013 bonds were refinanced in fiscal 2021 along with additional debt funds which were used to purchase the East Lake Boys and Girls Club for approximately \$5 million.

**Debt Service Fund.** The Debt Service Fund's fund balance, all of which is restricted for the payment of debt service, increased by \$480,913 to \$4,768,286 at June 30, 2021. The fund balance is used to cover cash flow needs for debt service payments for the general obligation bonds issued in 2007 and refunded in 2015 as well as the general obligation bonds issued in 2016 for the school system.

The activities of other non-major governmental funds can be found on pages 86 and 87.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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**Proprietary funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The City maintains three enterprise funds that account for activities operated in a business fashion. Those funds include the Conference Center and Parking Deck Fund, the Stormwater Utility Fund and the Solid Waste Fund.

*Conference and Parking Deck Fund.* The City entered into a long term management services agreement with the Downtown Development Authority (DDA) in 2011 for the operation of the conference center and parking deck. The DDA sublets the management and operation of the conference center and the DDA manages the parking deck through a contract with a parking management vendor. Hotel/motel tax collections for the upkeep and maintenance of the conference center are placed in a reserve account to be used by the conference center management company for maintenance of the facility. The transfers from the hotel/motel tax fund for 2020 and 2021 were \$164,159 and \$128,453, respectively, and will be placed in a reserve account with the DDA. The audit includes this amount in 'cost of sales and services.' There were no expenses out of this fund for maintenance and repairs to the conference center's parking deck. Depreciation expenses decreased from \$22,679 to \$13,072 as the parking facility and conference center become fully depreciated. A maintenance reserve account has also been created with revenue from the parking deck management contract. The revenue in this account, as managed by the DDA, is available for maintenance and repairs for the parking deck.

*Stormwater Utility Fund.* This fund accounts for the collection of fees for planning, repairs, maintenance and construction of the City's stormwater system based on a calculation of each property's impervious surface using a measurement of equivalent residential units or ERUs. The total net position of the stormwater utility fund increased by \$713,034 to \$17,868,194. The City's capital investment in infrastructure represents \$15,326,957 of the fund's total net position. Operating revenues increased from \$1,394,510 in fiscal year 2019-2020 to \$1,927,323 in fiscal year 2020-2021 primarily from an increase in the overall rate structure. Cost of sales and services decreased from \$526,594 in fiscal year 2019-2020 to \$428,774 in fiscal year 2020-2021. The decrease was driven by decreases in professional and engineering services. For fiscal year 2019-2020 and 2020-2021, the fund transferred \$397,475 and \$394,645 respectively, to the General Fund for indirect costs.

This fund ended the year with \$4,011,251 in cash available for operating and capital expenses.

*Solid Waste Fund.* This fund accounts for the collection of fees for residential and commercial sanitation services. Revenues in this fund for fiscal years 2019-2020 and 2020-2021 were \$2,901,122 and \$2,890,664, respectively. In March 2020, the City Commission increased the single-family residential fee from \$290 to \$300. The increase in the single-family residential fee was recommended to cover actual cost increases and due to volatility in the recycling industry. In June 2018, the City Commission approved contracts allowing the City to provide residential recycling services as an agreement with the incumbent provider could not be reached. Operating expenses for fiscal 2020 and 2021 were \$2,221,718 and \$2,117,990, respectively, a modest decrease of \$103,728 or 4.67% as management focuses on expense reductions.

Total net position increased \$279,096 to \$1,552,438. The Solid Waste Fund ended with a positive cash position with cash balances at June 30, 2021, of \$3,301,094. The Public Works staff continues to analyze costs and service charges to confirm that fees charged cover the cost of services delivered as well as developing alternative service delivery options to reduce costs.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is like that used for proprietary funds. The primary fiduciary fund is the Pension Trust Fund that holds assets to be used for paying pension obligations of City employees. The Pension Trust Fund had a net increase of \$10,202,147 to net position during fiscal year 2020-2021 reflecting continued strength in the financial markets. The net position restricted for benefits remains healthy at \$55,777,524.



## MANAGEMENT'S DISCUSSION AND ANALYSIS

### General Fund Budgetary Highlights

The General Fund Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual, can be found on page 26. The original and final budgets anticipated a reduction to total fund balance. Actual revenues were \$442,589 more than the final budgeted amounts and total expenditures were \$2,874,470 less than the final budget. Much of the improvement can be attributed to certain public safety costs being covered by pandemic relief funds. The budget anticipated using \$1,331,920 in fund balance. Higher revenues and much lower than budgeted expenditures resulted in an addition to fund balance of \$2,132,565. This is \$3,464,485 more than anticipated and resulted in an ending fund balance of \$14,692,408.

### Capital Asset and Debt Administration

**Capital assets.** The City's investment in capital assets for its governmental and business type activities as of June 30, 2021, amounts to \$128,394,547 (net of accumulated depreciation). This investment in capital assets includes land, buildings and fixtures, improvements, machinery and equipment, vehicles, and infrastructure (roads, bridges and drainage culverts, etc.). The City has invested in capital assets through the continuing expenditure of bond proceeds for the Fire Station #1 renovation, cemetery improvements, sidewalk construction, streetscape improvements, Decatur Recreation Center renovation, Public Works facility renovation, and the Beacon Municipal Center capital project. The purchase of 77 acres of land and buildings produced an increase in capital assets in fiscal year 2017-2018. In the current fiscal year, the City purchased the East Lake Boys and Girls Club for approximately \$5 million. Additional information on the City's capital assets can be found in Note 6 on pages 53 through 55 of this report. The following table summarizes the capital assets (net of depreciation) for governmental activities, business-type activities and the total for the primary government (in thousands).

**Capital Assets (net of depreciation)**

	Governmental Activities		Business-type Activities		Total Primary Governmente	
	2020	2021	2020	2021	2020	2021
Land	\$ 34,725	\$ 35,826	\$ 280	\$ 280	\$ 35,005	\$ 36,106
Construction in progress	2,089	889	460	1,528	2,549	2,417
Land improvements	2,529	2,460	-	-	2,529	2,460
Infrastructure	19,738	21,139	14,015	13,645	33,753	34,784
Building & improvements	46,612	48,188	60	48	46,672	48,236
Machinery & equipment	1,730	1,869	-	-	1,730	1,869
Vehicles	2,260	1,785	-	-	2,260	1,785
Furniture, fixtures, & equipment	-	-	859	737	859	737
<b>Total</b>	<b>\$ 109,683</b>	<b>\$ 112,156</b>	<b>\$ 15,674</b>	<b>\$ 16,238</b>	<b>\$ 125,357</b>	<b>\$ 128,394</b>

**Long-term Debt.** At the end of the current fiscal year, the City had long-term bonded debt in the amount of \$172,999,516 including the bond issuance premium. State statutes limit the amount of general obligation debt a governmental entity may issue to 10% of its total assessed valuation. The City's total assessed valuation for fiscal year 2020-2021 is \$2,481,610,000 with a current debt limitation for the City of \$248,161,000, not including current debt outstanding. Current debt that applies to the debt limit totals \$98,128,000, which leaves the City a legal debt margin of \$149,033,000. The ratio of the City's outstanding general obligation bond debt to assessed valuation is 39.94%.

At June 30, 2021, the City had long-term debt for governmental activities in the amount of \$229,152,898 which was comprised of \$172,999,516 in bonds payable, and the remaining \$56,153,382 is comprised of financed purchases, notes payable, certificates of participation, claims and judgments, total OPEB liability, net pension liability and compensated absences. Long term debt for business-type activities is \$962,450 and is comprised of financed purchases, net pension liability and compensated absences.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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During fiscal 2020-2021, The City refinanced certain 2010 series and 2013 series debt at substantial savings to the City.

Additional information on the City's long-term debt can be found in Note 7 on pages 56 through 66 of this report.

**Pension and OPEB.** The City sponsors a single-employer defined benefit pension plan for all of its full-time employees. Annually, an independent actuary engaged by the Board of Trustees of the retirement system calculates the amount of the annual contribution the City must make to the pension plan to ensure the plan will be able to fully meet its obligations to retired employees on a timely basis. The City normally fully funds the annually determined contribution to the retirement system as determined by the actuary. The City's contribution of \$1,034,423 was \$101,469 less than the actuarially determined contribution for the fiscal year ending June 30, 2021 due to payroll being less than estimated.

The provisions of GASB Statement No. 67 went into effect on July 1, 2013. This statement relates to the pension plan accounting and results in significant changes to the actuarial reporting and financial report footnotes.

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—An Amendment of GASB Statement No. 27*, became effective July 1, 2014. GASB 68 relates to employer accounting and results in changes to the accounting in the statements of net position and changes in net position for the pension trust fund. Net pension liability is included in the government-wide financial statements. The net pension liability is the difference between the total pension liability and plan fiduciary net position.

Essentially, the net pension liability is the plan's unfunded pension obligation which GASB has determined meets the definition of a liability and should be recognized in the basic financial statements. The GASB statement refers to plan accounting, not funding. As such, GASB 68 significantly changed the City's accounting for pension amounts, but the City continues to use the actuarially determined contribution (ARC) to determine appropriate funding of the pension plan.

At June 30, 2021, City's total pension liability was \$58,524,436. The plan fiduciary net position was \$55,777,524 resulting in the City's net pension liability of \$2,746,912, a significant improvement over the net pension liability of \$11,822,034 at June 30, 2020. The plan fiduciary net position as a percentage of the total pension liability was 95.31%. The plan's funded ratio, an indicator of funding status, increased from 79.4% to 95.31%. According to the Center for State and Local Government Excellence, in 2015 only 38% of plans were over 80% funded. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation. This evaluation used updated, conservative assumptions based on the results of a study that was completed in August 2015 taking into account seven years of data. It is important to note that the net pension liability is sensitive to changes in the discount rate. The discount rate of 7% is conservative. An increase in the rate by 1% results in a reduction of the liability of \$5.9 million.

The City also provides postretirement health and dental care benefits for certain retirees and their dependents. As of June 30, 2021, the most recent actuarial date, there were 58 retired or disabled employees and beneficiaries receiving these benefits, which are financed on a pay-as-you-go basis. Effective July 1, 2017, the City implemented GASB Statement No. 75 which significantly changed the accounting and reporting for OPEB. An independent actuarial analysis determined the City's total liability for these benefits or total OPEB obligation was \$36,419,597. This total amount was reported as a liability on the City's statement of net position. The City does not have a contract nor agreement with retirees to provide these benefits. Rather, the continuation of these benefits is contingent upon annual budget approval by the City Commission.

These figures and additional information on the City's pension arrangements and OPEB can be found in Notes 9 and 10 in the notes to the financial statements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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### Economic Factors

The economic outlook for the City is positive. The 2021 real property digest is 5.44% higher than the 2020 digest. New value accounts for 38.9% of the increase and 61.1% is from revaluation of existing properties. This increase is consistent with local real estate sales reports and recent permitting activity. Permitting activity has slowed somewhat during the second quarter of fiscal year 2021 though it may rebound.

A number of projects are underway that will add to the City's tax digest in the near future. Multifamily investor and operator Mill Creek Residential broke ground on Modera Decatur, a mixed-use project in downtown Decatur that will consist of 194 apartment homes and approximately 24,500 square feet of retail across 2.14 acres, previously occupied by a bank and surface parking. The bank relocated to a prominent corner of the site to make way for the remainder of the project. The value of Modera Decatur is expected to exceed \$70 million at the time of its completion in the fall of 2022, a significant increase from the current site value of \$2.4 million.

In the fall of 2019, the Decatur Downtown Development Authority launched an office recruitment strategy. The marketing and recruitment activities related to this strategy have had a positive impact on office building occupancy. Nell Hodgson Woodruff School of Nursing at Emory University expanded their footprint and located the Emory Nursing Learning Center in downtown Decatur. The 70,000 square foot Center will occupy four floors at 250 E. Ponce de Leon Avenue, owned by The University Financing Foundation (TUFF). The \$20.6 million expansion will include a state-of-the-art simulation and skills lab. The nursing school opened its offices in May of 2021 and the learning center is expected to open by February 2022 with full enrollment of 1,400 students by 2025.

Decatur First United Methodist Church sold its historic 1889 stone chapel in downtown Decatur as well as the adjacent classroom building. With financial assistance from the Georgia Cities Foundation, as well as state and federal historic rehabilitation tax credits, the purchasers will adaptively reuse the classroom building to serve as office space and the chapel as a space for use by community organizations. Rehabilitation work is anticipated to be completed by 1st quarter 2022 and add a previously tax-exempt property to the tax rolls.

Gateway Decatur, a new mixed-use development by Alliance Realty and multifamily investor and operator Toll Brothers on 11 acres near North Arcadia Avenue and East Ponce de Leon Avenue is near completion. A Publix supermarket, the main commercial anchor of the development opened in the fall of 2021. An additional 9,000 square feet of commercial space is complete and in the early stages of leasing. The anticipated completion date of a 290-unit apartment complex is February 2022. The development is investing a quarter-million dollars in public art that will highlight the eastern gateway into Decatur.

Close by in the East Decatur commercial district, Columbia Ventures and Columbia Residential continue to build on the success of their catalyst project, Cortland Decatur East, completed in the first quarter of 2019. Formerly an underutilized 7.6 acre surface parking lot for the Metropolitan Atlanta Rapid Transit Authority (MARTA) Avondale Station, the site now includes 290 market rate rental apartments and 22,000 square feet of retail and commercial space, of which more than half has been leased to such uses as a credit union, fitness studio and restaurant. Columbia Residential, the affordable housing development arm of Columbia Ventures, was successful in obtaining tax credits for a 90-unit affordable, senior, independent-living component of the project. Construction of the senior dwellings has been completed and units are occupied. Columbia Residential has secured low-income housing tax credits for a second senior, independent-living residential building, Decatur East Phase II, at the corner of E. Freeman Street and Sams Street, of which 70 units will be set aside as affordable. There is one out parcel remaining that fronts onto E. College Avenue for future development.

The East Decatur commercial district continues to see growth beyond the MARTA property, one of which is Northwood Ravin, which has received approval for the development, Halo East Decatur. Located at the corner of East College Avenue and New Street, this \$109 million mixed use development on 7.5 acres will include 372 residential units, approximately 16,000 square feet of retail space, a 1-acre publicly-accessible park, 545 parking spaces. 41 residential units will be permanently set aside as workforce housing, which exceeds the 10% required by the City's mandatory inclusionary housing ordinance. The property is currently valued at \$6 million and the valuation at completion is estimated near \$95 million. This project was approved for \$5.3 million in funding from the Tax Allocation District (TAD) No. 1 – East Decatur based on its qualifications under the TAD Financing Procedures and Policies that were adopted in June 2021.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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The residential housing market in the City continues to be strong. One sizable development of note is a new residential development approved in 2018 under construction on a 7.3 acre site formerly owned by AT&T near the Avondale MARTA Station. The development, named New Talley Station, will take a previously tax-exempt parcel and will add 4.2 acres back to the tax rolls to be occupied by 96 condominiums and 40 townhomes. A parcel measuring 2.78 acres was deeded to the Development Authority of the City of Decatur. The Development Authority will transfer the property to the City as a potential location for a regional storm water detention pond and green space. The remaining 0.28 acre of the development site will be used to recreate a portion of New Street that once connected to Talley Street for better transportation connectivity in the vicinity of South Columbia Drive, College Avenue, Talley Street, and New Street. The development is subject to the mixed-use district regulating plan. Pre-sales of units began 4th quarter of calendar year 2020 with first phase occupancy planned for 2nd quarter 2022 and all development phases planned to be completed by mid-2023.

Additional growth is anticipated for fiscal year 2021-2022 based on the level of new residential and commercial construction and increasing values associated with the desirability of the community. The City's tax collection rate remains high at 99.9% and City delinquent accounts are minimal. Though annual ad valorem (birthday tax) receipts for motor vehicles have declined, adjustments to the state's title ad valorem tax distribution formulas have increased receipts overall. Revenue concerns include the uncertain future of franchise taxes, the unpredictability of property tax appeals, and state restrictions on local government revenues and budgets. Ultimately, the City's conservative financial practices, long-term planning, culture of innovation, and strategic approach to financial challenges have resulted in the City's ability to maintain or expand high quality service delivery.

According to the U.S. Census Bureau and Department of Labor, the unemployment rate for DeKalb County as of June 30, 2021, was 5.2%, a decrease of 5.9% year-over-year due labor market improvements after the first wave of the COVID-19 pandemic. Unemployment rates are not available for the City but because of the variety of employers the City's rate is likely slightly lower. Unemployment statistics state and nationwide have been somewhat higher than locally. Annual inflation in the Atlanta region of 6.7% as of June 2021 was higher than the five previous years according to Bureau of Labor Statistics data. Interest in downtown Decatur commercial space remains high with newer tenants representing smaller professional, service and creative businesses that will bring a healthier mix of businesses capable of weathering changes in the new economy. Residential living units in the central business district continue to add to the economic vitality of the district.

In September 2020, S&P affirmed the City's bond credit rating of AA+, and Moody's Investors Services affirmed its rating of the City of Aa1. The ratings agencies cited the city's strong operating performance, growing tax base with a strong demographic profile, a very strong economy, strong management with good financial policies and practices in place, adequate budgetary performance, very strong budgetary flexibility, and very strong liquidity as factors contributing to the affirmation. The strong bond credit rating ensures lower interest costs on outstanding debt. The fiscal year 2020-2021 audit report and the City's current and future practices continue to promote these core financial management principles.

### **Next Year's Budget**

At June 30, 2021, unassigned fund balance in the General Fund was \$12,304,184. During the budget drafting process, the City had estimated to deduct \$2,289,000 from fund balance in the 2022 fiscal year budget bringing the total fund balance to \$8,433,763 or 28% of budgeted expenditures, a use consistent with the City's fund balance policy which strives to maintain an unreserved, unassigned fund balance between twenty and thirty percent of the operating budget. The budget includes funding for a 2.5% merit-based increase for employees who are still below the maximum in their salary range. Additionally, the ranges were shifted upward by 5% in an effort to improve the City's competitiveness with salaries in the Atlanta area as well as to make it possible to offer a \$15 per hour minimum wage for full-time employees. The 2022 budget maintains the partially self-insured model for group health benefits. The 2022 fiscal year budget includes an increase for health insurance costs. To offset the increased costs, employee contributions increased 10% and limited plan changes were made. The City's required contribution to the Employees' Retirement System remained at 9% of payroll based on actuarial funding requirements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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The budgeted projects and activities directly support the following strategic plan principles: Principle A: Manage growth while retaining character; Principle B: Encourage a diverse and engaged community; Principle C: Serve as good stewards of the environment and community resources; Principle D: Support a safe, healthy, lifelong community; and an internally developed principle, Principle E: Provide the necessary support within city government to achieve the vision and goals of the community.

Capital investments will be financed through the Capital Improvements Fund, the general obligation bond financing approved in September 2006, recovery zone economic development bonds issued in December 2010, revenue bonds issued in April and October 2013, and general obligation bonds issued in September 2018. The City uses a combination of pay-as-you-go and long-term financing to invest in capital infrastructure while spreading the overall debt burden over the useful life of capital projects.

### **Requests for Information**

This report is designed to provide an overview of the City's finances for all those interested in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City Manager, 509 North McDonough Street, Decatur, Georgia 30030. This report and other financial reports can be viewed on the City's website at [www.decalurga.com](http://www.decalurga.com) within the finance pages of the Administrative Services Department.

**CITY OF DECATUR, GEORGIA**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2021**

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Downtown Development Authority	Decatur Tourism Board
<b>ASSETS</b>					
Cash and cash equivalents	\$ 35,587,535	\$ 7,595,269	\$ 43,182,804	\$ 2,578,157	\$ 478,482
Taxes receivable, net	1,248,849	-	1,248,849	28,316	-
Other receivables	513,534	-	513,534	-	-
Accounts receivable, net of allowances	-	456,734	456,734	15,942	-
Due from primary government	-	-	-	349,546	46,107
Due from component unit	482,449	-	482,449	-	-
Due from other governments	791,967	-	791,967	-	-
Internal balances	383,975	(383,975)	-	-	-
Prepaid items	1,047,132	4,172	1,051,304	9,307	-
Restricted:					
Investments	839,595	-	839,595	-	-
Other current assets	6,500	-	6,500	-	-
Installment sale receivable	4,065,000	-	4,065,000	-	-
Lease receivable	1,464,955	-	1,464,955	868,773	-
Fair value of hedging derivative	324,930	-	324,930	-	-
Capital assets:					
Non-depreciable	36,714,799	1,808,081	38,522,880	2,273,979	-
Depreciable, net of accumulated depreciation	75,441,382	14,430,285	89,871,667	801,258	5,458
<b>Total assets</b>	<b>158,912,602</b>	<b>23,910,566</b>	<b>182,823,168</b>	<b>6,925,278</b>	<b>530,047</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred charges on bond refunding	2,731,542	-	2,731,542	-	-
OPEB related items	5,774,955	-	5,774,955	-	-
Pension related items	1,906,528	159,485	2,066,013	-	-
<b>Total deferred outflows of resources</b>	<b>10,413,025</b>	<b>159,485</b>	<b>10,572,510</b>	<b>-</b>	<b>-</b>
<b>LIABILITIES</b>					
Accounts payable	1,867,648	293,829	2,161,477	39,687	5,621
Accrued liabilities	3,067,846	126,167	3,194,013	-	-
Unearned revenue	-	2,128,434	2,128,434	-	-
Due to component unit	103,041	292,612	395,653	-	-
Due to primary government	-	-	-	439,100	43,349
Certificates of participation due within one year	165,000	-	165,000	-	-
Certificates of participation due in more than one year	2,055,000	-	2,055,000	-	-
Claims and judgments payable due within one year	7,999	-	7,999	-	-
Claims and judgments payable due in more than one year	4,098	-	4,098	-	-
Compensated absences due within one year	1,096,508	86,751	1,183,259	-	-
Compensated absences due in more than one year	193,501	15,308	208,809	-	-
Financed purchases due within one year	315,840	63,340	379,180	-	-
Financed purchases due in more than one year	1,110,826	118,159	1,228,985	-	-
Notes payable from direct borrowing due within one year	529,974	54,093	584,067	79,874	-
Notes payable from direct borrowing due in more than one year	11,720,174	412,752	12,132,926	1,641,792	-
Bonds payable due within one year	5,719,273	-	5,719,273	-	-
Bonds payable due in more than one year	167,280,243	-	167,280,243	-	-
Net pension liability due in more than one year	2,534,865	212,047	2,746,912	-	-
Total OPEB liability due in more than one year	36,419,597	-	36,419,597	-	-
<b>Total liabilities</b>	<b>234,191,433</b>	<b>3,803,492</b>	<b>237,994,925</b>	<b>2,200,453</b>	<b>48,970</b>

*Continued*

**CITY OF DECATUR, GEORGIA  
STATEMENT OF NET POSITION  
JUNE 30, 2021**

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Downtown Development Authority	Decatur Tourism Board
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Accumulated increase in fair value of hedging derivative	324,930	-	324,930	-	-
OPEB related items	8,639,498	-	8,639,498	-	-
Pension related items	6,723,978	562,476	7,286,454		
Deferred service concession arrangement receipts	-	-	-	1,194,517	-
<b>Total deferred inflows of resources</b>	<b>15,688,406</b>	<b>562,476</b>	<b>16,250,882</b>	<b>1,194,517</b>	<b>-</b>
<b>NET POSITION</b>					
Net investment in capital assets	21,802,095	16,056,867	37,858,962	1,488,507	5,458
Restricted for capital projects	4,481,485	-	4,481,485	-	-
Restricted for economic development	916,250	-	916,250	-	-
Restricted for law enforcement	22,326	-	22,326	-	-
Restricted for E911 services	546,187	-	546,187	-	-
Restricted for debt service	4,285,274	-	4,285,274	-	-
Restricted for tourism	-	-	-	-	475,619
Unrestricted	(112,607,829)	3,647,216	(108,960,613)	2,041,801	-
<b>Total net position</b>	<b>\$ (80,554,212)</b>	<b>\$ 19,704,083</b>	<b>\$ (60,850,129)</b>	<b>\$ 3,530,308</b>	<b>\$ 481,077</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 13,684,566	\$ 2,009,746	\$ -	\$ -
Public safety	10,304,967	1,216,116	-	2,926,491
Public works	7,902,559	-	10	4,124,737
Recreation	3,839,669	648,473	3,500	-
Interest and fiscal charges on long-term debt	4,652,145	-	334,160	-
Total governmental activities	<u>40,383,906</u>	<u>3,874,335</u>	<u>337,670</u>	<u>7,051,228</u>
Business-type activities:				
Solid waste	2,335,688	2,890,664	-	-
Stormwater	831,644	1,927,323	-	-
Conference center & parking deck	141,525	-	-	-
Total business-type activities	<u>3,308,857</u>	<u>4,817,987</u>	<u>-</u>	<u>-</u>
Total primary government	<u>\$ 43,692,763</u>	<u>\$ 8,692,322</u>	<u>\$ 337,670</u>	<u>\$ 7,051,228</u>
<b>Component units:</b>				
Downtown Development Authority	\$ 2,461,681	\$ -	\$ -	\$ -
Decatur Tourism Board	162,706	10,635	-	-
Total component units	<u>\$ 2,624,387</u>	<u>\$ 10,635</u>	<u>\$ -</u>	<u>\$ -</u>

General revenues:  
Property taxes  
Franchise taxes  
Sales taxes  
Other taxes  
Unrestricted investment earnings  
Miscellaneous  
Gain on loan forgiveness  
Transfers  
Total general revenues and transfers  
Change in net position  
Net position, beginning of year  
Net position, end of year

The accompanying notes are an integral part of these financial statements.



**Net (Expenses) Revenues and  
Changes in Net Position**

Primary Government			Component Units	
Governmental Activities	Business-type Activities	Total	Downtown Development Authority	Decatur Tourism Board
\$ (11,674,820)	\$ -	\$ (11,674,820)	\$ -	\$ -
(6,162,360)	-	(6,162,360)	-	-
(3,777,812)	-	(3,777,812)	-	-
(3,187,696)	-	(3,187,696)	-	-
(4,317,985)	-	(4,317,985)	-	-
<u>(29,120,673)</u>	<u>-</u>	<u>(29,120,673)</u>	<u>-</u>	<u>-</u>
-	554,976	554,976	-	-
-	1,095,679	1,095,679	-	-
-	(141,525)	(141,525)	-	-
<u>-</u>	<u>1,509,130</u>	<u>1,509,130</u>	<u>-</u>	<u>-</u>
<u>\$ (29,120,673)</u>	<u>\$ 1,509,130</u>	<u>\$ (27,611,543)</u>	<u>\$ -</u>	<u>\$ -</u>
\$ -	\$ -	\$ -	\$ (2,461,681)	\$ -
-	-	-	-	(152,071)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,461,681)</u>	<u>\$ (152,071)</u>
\$ 31,409,151	\$ -	\$ 31,409,151	\$ 1,721,913	\$ -
1,569,138	-	1,569,138	-	-
1,125,164	-	1,125,164	-	-
2,080,948	-	2,080,948	-	299,723
329,884	-	329,884	-	293
40,278	-	40,278	621,365	-
-	-	-	400,000	-
530,072	(530,072)	-	-	-
<u>37,084,635</u>	<u>(530,072)</u>	<u>36,554,563</u>	<u>2,743,278</u>	<u>300,016</u>
7,963,962	979,058	8,943,020	281,597	147,945
(88,518,174)	18,725,025	(69,793,149)	3,248,711	333,132
<u>\$ (80,554,212)</u>	<u>\$ 19,704,083</u>	<u>\$ (60,850,129)</u>	<u>\$ 3,530,308</u>	<u>\$ 481,077</u>

**CITY OF DECATUR, GEORGIA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2021**

<b>ASSETS</b>	<b>General Fund</b>	<b>SPLOST Fund</b>	<b>Capital Improvement Fund</b>	<b>2013 URA Bond Fund</b>	<b>Debt Service Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
Cash and cash equivalents	\$ 17,032,726	\$ 6,237,927	\$ 4,597,492	\$ 447,622	\$ 4,124,682	\$ 3,147,086	\$ 35,587,535
Taxes receivable, net	743,317	-	187,952	-	228,016	89,564	1,248,849
Other receivables	360,407	-	-	44,257	-	108,870	513,534
Due from other funds	139,943	-	724,620	-	-	1,078,188	1,942,751
Due from component unit	451,709	-	-	-	-	30,740	482,449
Due from other governments	-	336,254	121,131	-	-	-	457,385
Restricted investments	-	-	839,595	-	-	-	839,595
Advances to other funds	-	-	126,704	-	-	-	126,704
Prepaid expenditures	86,260	-	16,200	272,740	488,091	183,841	1,047,132
Other current assets	6,500	-	-	-	-	-	6,500
<b>Total assets</b>	<b>\$ 18,820,862</b>	<b>\$ 6,574,181</b>	<b>\$ 6,613,694</b>	<b>\$ 764,619</b>	<b>\$ 4,840,789</b>	<b>\$ 4,638,289</b>	<b>\$ 42,252,434</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts payable	\$ 1,486,290	\$ -	\$ -	\$ -	\$ -	\$ 381,358	\$ 1,867,648
Accrued liabilities	990,344	-	472,635	-	-	96,216	1,559,195
Due to component unit	56,934	-	-	-	-	46,107	103,041
Due to other funds	1,365,677	-	162,510	1,199	-	156,094	1,685,480
<b>Total liabilities</b>	<b>3,899,245</b>	<b>-</b>	<b>635,145</b>	<b>1,199</b>	<b>-</b>	<b>679,775</b>	<b>5,215,364</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable revenue - property taxes	229,209	-	59,659	-	72,503	-	361,371
<b>Total deferred inflows of resources</b>	<b>229,209</b>	<b>-</b>	<b>59,659</b>	<b>-</b>	<b>72,503</b>	<b>-</b>	<b>361,371</b>
<b>FUND BALANCES</b>							
Fund balances:							
Nonspendable:							
Prepays	86,260	-	16,200	272,740	488,091	183,841	1,047,132
Restricted:							
Capital construction	-	6,574,181	2,565,627	-	-	1,734,579	10,874,387
Economic Development	-	-	-	-	-	916,250	916,250
Debt service	-	-	-	490,680	4,280,195	189,716	4,960,591
Law enforcement	-	-	-	-	-	22,326	22,326
E911 services	-	-	-	-	-	540,710	540,710
Committed:							
Tree preservation	-	-	-	-	-	57,259	57,259
Children and youth services	-	-	-	-	-	190,104	190,104
Assigned:							
Fiscal year 2022 operations	2,289,200	-	-	-	-	-	2,289,200
Greenspace acquisition	12,764	-	-	-	-	-	12,764
Cemetery operations	-	-	-	-	-	123,729	123,729
Equipment purchases	-	-	3,337,063	-	-	-	3,337,063
Unassigned	12,304,184	-	-	-	-	-	12,304,184
<b>Total fund balances</b>	<b>14,692,408</b>	<b>6,574,181</b>	<b>5,918,890</b>	<b>763,420</b>	<b>4,768,286</b>	<b>3,958,514</b>	<b>36,675,699</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 18,820,862</b>	<b>\$ 6,574,181</b>	<b>\$ 6,613,694</b>	<b>\$ 764,619</b>	<b>\$ 4,840,789</b>	<b>\$ 4,638,289</b>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.	112,156,181
Some receivables are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.	361,371
Receivables of governmental activities arising from long term receivables and interest are not current financial resources and, therefore, are not reported in the governmental funds.	5,864,537
The fair market value of an effective hedging instrument is not a current financial resource used in governmental activities and, therefore, is not reported in the governmental funds.	324,930
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(188,975,545)
Revenues from an effective hedging instrument are not recognized until the hedge is used by the holder, and, therefore, are deferred in governmental activities.	(324,930)
The net pension liability, total OPEB liability, and related deferred outflows and inflows of resources are not expected to be liquidated with expendable available financial resources and, therefore, are not reported in the governmental funds.	(46,636,455)
<b>Net position of governmental activities</b>	<b>\$ (80,554,212)</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

	General Fund	SPLOST Fund	Capital Improvement Fund	2013 URA Bonds Fund	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>							
Taxes	\$ 24,222,421	\$ -	\$ 5,042,690	\$ -	\$ 6,312,638	\$ 685,082	\$ 36,262,831
Licenses and permits	1,459,222	-	-	-	-	-	1,459,222
Intergovernmental	408,360	3,546,903	463,898	380,900	-	3,323,937	8,123,998
Fines and forfeitures	251,574	-	-	-	-	-	251,574
Charges for services	763,396	-	-	-	-	827,077	1,590,473
Investment income	5,050	1,075	16,131	16	-	1,190	23,462
Contributions	10	-	-	-	-	-	10
Other revenues	164,706	-	40,278	-	-	54,151	259,135
Total revenues	<u>27,274,739</u>	<u>3,547,978</u>	<u>5,562,997</u>	<u>380,916</u>	<u>6,312,638</u>	<u>4,891,437</u>	<u>47,970,705</u>
<b>Expenditures</b>							
Current:							
General government	9,750,869	-	601,262	-	-	3,256,565	13,608,696
Public safety	8,166,872	-	13,949	-	-	988,459	9,169,280
Public works	4,559,410	-	1,755,745	-	-	-	6,315,155
Culture and recreation	1,572,569	-	-	-	-	1,125,174	2,697,743
Capital outlay	-	80,202	1,543,445	4,954,310	-	269,450	6,847,407
Intergovernmental	225,000	-	107,218	-	-	-	332,218
Debt service:							
Principal retirements	-	860,000	676,213	950,000	2,395,000	1,412,706	6,293,919
Interest expenditures	-	95,588	141,071	756,194	3,436,725	1,576,483	6,006,061
Issuance costs	-	-	-	630,191	-	139,201	769,392
Total expenditures	<u>24,274,720</u>	<u>1,035,790</u>	<u>4,838,903</u>	<u>7,290,695</u>	<u>5,831,725</u>	<u>8,768,038</u>	<u>52,039,871</u>
Excess (deficiency) of revenues over expenditures	<u>3,000,019</u>	<u>2,512,188</u>	<u>724,094</u>	<u>(6,909,779)</u>	<u>480,913</u>	<u>(3,876,601)</u>	<u>(4,069,166)</u>
<b>Other financing sources (uses):</b>							
Transfers in	905,546	-	489,885	1,103,554	-	4,403,937	6,902,922
Transfers out	(1,773,000)	(1,771,981)	(2,412,510)	-	-	(415,359)	(6,372,850)
Issuance of bonds	-	-	-	30,750,000	-	9,370,000	40,120,000
Premium from issuance of bonds	-	-	-	989,022	-	1,218,741	2,207,763
Payment to escrow agent	-	-	-	(25,687,899)	-	(10,439,530)	(36,127,429)
Total other financing sources (uses)	<u>(867,454)</u>	<u>(1,771,981)</u>	<u>(1,922,625)</u>	<u>7,154,677</u>	<u>-</u>	<u>4,137,789</u>	<u>6,730,406</u>
Net change in fund balances	2,132,565	740,207	(1,198,531)	244,898	480,913	261,188	2,661,240
<b>Fund balances, beginning of year</b>	<u>12,559,843</u>	<u>5,833,974</u>	<u>7,117,421</u>	<u>518,522</u>	<u>4,287,373</u>	<u>3,697,326</u>	<u>34,014,459</u>
<b>Fund balances, end of year</b>	<u>\$ 14,692,408</u>	<u>\$ 6,574,181</u>	<u>\$ 5,918,890</u>	<u>\$ 763,420</u>	<u>\$ 4,768,286</u>	<u>\$ 3,958,514</u>	<u>\$ 36,675,699</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	2,661,240
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		2,473,073
In the governmental funds, payments received on long-term receivables are reported as intergovernmental revenues and issuances are recorded as expenditures. However, in the statement of activities, the long-term receivables are recorded in the year it is created and principal payments serve to reduce the long-term receivable. This is the net effect of these differences in the current year.		(74,479)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.		(78,430)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.		797,124
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		2,185,434
Change in net position - governmental activities	\$	7,963,962

**The accompanying notes are an integral part of these financial statements.**

**CITY OF DECATUR, GEORGIA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues</b>				
Taxes	\$ 22,362,000	\$ 24,087,240	\$ 24,222,421	\$ 135,181
Licenses and permits	733,050	1,435,550	1,459,222	23,672
Fines and forfeitures	653,000	232,500	251,574	19,074
Charges for services	1,153,550	502,850	763,396	260,546
Intergovernmental	376,910	408,360	408,360	-
Interest income	15,000	4,500	5,050	550
Contributions	-	-	10	10
Other revenues	124,200	161,150	164,706	3,556
Total revenues	<u>25,417,710</u>	<u>26,832,150</u>	<u>27,274,739</u>	<u>442,589</u>
<b>Expenditures</b>				
Current:				
General government:				
Commission	277,990	348,320	241,537	106,783
Manager	837,890	846,440	812,683	33,757
Administrative services	3,208,320	3,349,210	3,135,957	213,253
Attorney	475,000	500,000	403,147	96,853
Community & economic development	1,871,710	1,679,100	1,353,037	326,063
Development and inspection	2,121,670	2,462,830	2,352,958	109,872
Accounting, collection and records	1,677,070	1,578,720	1,451,550	127,170
Total general government	<u>10,469,650</u>	<u>10,764,620</u>	<u>9,750,869</u>	<u>1,013,751</u>
Public safety:				
General management	1,572,710	1,566,230	1,331,433	234,797
Fire	3,814,370	3,271,210	3,178,113	93,097
Police	4,703,550	3,657,780	3,195,195	462,585
Pandemic management	-	462,150	462,131	19
Total public safety	<u>10,090,630</u>	<u>8,957,370</u>	<u>8,166,872</u>	<u>790,498</u>
Public works:				
Engineering	657,040	677,740	576,431	101,309
Motor maintenance	899,690	1,031,500	878,338	153,162
Buildings and grounds maintenance	2,718,960	2,754,420	2,643,318	111,102
Cemetery	487,390	515,090	461,323	53,767
Total public works	<u>4,763,080</u>	<u>4,978,750</u>	<u>4,559,410</u>	<u>419,340</u>
Recreation	2,689,449	2,223,450	1,572,569	650,881
Intergovernmental	-	225,000	225,000	-
Total expenditures	<u>28,012,809</u>	<u>27,149,190</u>	<u>24,274,720</u>	<u>2,874,470</u>
Excess (deficiency) of revenues over expenditures	<u>(2,595,099)</u>	<u>(317,040)</u>	<u>3,000,019</u>	<u>3,317,059</u>
<b>Other financing sources (uses)</b>				
Proceeds from sale of capital assets	5,000	-	-	-
Transfers in	750,900	758,120	905,546	147,426
Transfers out	(450,000)	(1,773,000)	(1,773,000)	-
Total other financing sources (uses)	<u>305,900</u>	<u>(1,014,880)</u>	<u>(867,454)</u>	<u>147,426</u>
Net change in fund balances	<u>(2,289,199)</u>	<u>(1,331,920)</u>	<u>2,132,565</u>	<u>3,464,485</u>
<b>Fund balances, beginning of year</b>	<u>12,559,843</u>	<u>12,559,843</u>	<u>12,559,843</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 10,270,644</u>	<u>\$ 11,227,923</u>	<u>\$ 14,692,408</u>	<u>\$ 3,464,485</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
JUNE 30, 2021**

ASSETS	Business-type Activities - Enterprise Funds			Totals
	Solid Waste Fund	Stormwater Utility Fund	Other Enterprise Fund Conference & Parking Deck Fund	
<b>CURRENT ASSETS</b>				
Cash	\$ 3,301,094	\$ 4,011,251	\$ 282,924	\$ 7,595,269
Accounts receivable, net of allowances	186,332	270,402	-	456,734
Due from other funds	-	-	41,202	41,202
Prepaid expenses	-	4,172	-	4,172
Total current assets	<u>3,487,426</u>	<u>4,285,825</u>	<u>324,126</u>	<u>8,097,377</u>
<b>NONCURRENT ASSETS</b>				
Construction in progress	-	1,528,016	-	1,528,016
Land	-	85,205	194,860	280,065
Infrastructure	-	18,550,388	-	18,550,388
Buildings	-	-	8,605,815	8,605,815
Furniture, fixtures and equipment	3,312,949	409,292	340,382	4,062,623
	<u>3,312,949</u>	<u>20,572,901</u>	<u>9,141,057</u>	<u>33,026,907</u>
Accumulated depreciation	(2,653,477)	(5,245,944)	(8,889,120)	(16,788,541)
Total capital assets	<u>659,472</u>	<u>15,326,957</u>	<u>251,937</u>	<u>16,238,366</u>
 Total assets	 <u>4,146,898</u>	 <u>19,612,782</u>	 <u>576,063</u>	 <u>24,335,743</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	137,691	21,794	-	159,485
	<u>137,691</u>	<u>21,794</u>	<u>-</u>	<u>159,485</u>
<b>LIABILITIES</b>				
<b>CURRENT LIABILITIES</b>				
Accounts payable	133,587	160,242	-	293,829
Accrued liabilities	49,016	77,151	-	126,167
Compensated absences payable	77,160	9,591	-	86,751
Financed purchases	63,340	-	-	63,340
Note payable	-	54,093	-	54,093
Due to other funds	285,132	13,341	-	298,473
Due to component unit	-	-	292,612	292,612
Unearned revenue	1,196,755	931,679	-	2,128,434
Total current liabilities	<u>1,804,990</u>	<u>1,246,097</u>	<u>292,612</u>	<u>3,343,699</u>
<b>NONCURRENT LIABILITIES</b>				
Compensated absences	13,616	1,692	-	15,308
Financed purchases	118,159	-	-	118,159
Note payable	-	412,752	-	412,752
Net pension liability	183,070	28,977	-	212,047
Advances from other funds	126,704	-	-	126,704
Total noncurrent liabilities	<u>441,549</u>	<u>443,421</u>	<u>-</u>	<u>884,970</u>
Total liabilities	<u>2,246,539</u>	<u>1,689,518</u>	<u>292,612</u>	<u>4,228,669</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related items	485,612	76,864	-	562,476
	<u>485,612</u>	<u>76,864</u>	<u>-</u>	<u>562,476</u>
<b>NET POSITION</b>				
Net investment in capital assets	477,973	15,326,957	251,937	16,056,867
Unrestricted	1,074,465	2,541,237	31,514	3,647,216
Total net position	<u>\$ 1,552,438</u>	<u>\$ 17,868,194</u>	<u>\$ 283,451</u>	<u>\$ 19,704,083</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA  
STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

	Business-type Activities - Enterprise Funds			Totals
	Solid Waste Fund	Stormwater Utility Fund	Other Enterprise Fund Conference & Parking Deck Fund	
<b>OPERATING REVENUE</b>				
Stormwater fees	\$ -	\$ 1,927,323	\$ -	\$ 1,927,323
Sanitation fees	2,867,189	-	-	2,867,189
Miscellaneous	23,475	-	-	23,475
Total operating revenues	<u>2,890,664</u>	<u>1,927,323</u>	<u>-</u>	<u>4,817,987</u>
<b>OPERATING EXPENSES</b>				
Cost of sales and services	2,117,990	428,774	128,453	2,675,217
Depreciation	208,434	402,870	13,072	624,376
Total operating expenses	<u>2,326,424</u>	<u>831,644</u>	<u>141,525</u>	<u>3,299,593</u>
Operating income (loss)	564,240	1,095,679	(141,525)	1,518,394
<b>NON-OPERATING EXPENSES</b>				
Interest	(9,264)	-	-	(9,264)
Total non-operating expenses	<u>(9,264)</u>	<u>-</u>	<u>-</u>	<u>(9,264)</u>
Income (loss) before transfers	<u>554,976</u>	<u>1,095,679</u>	<u>(141,525)</u>	<u>1,509,130</u>
Transfers in	-	12,000	128,453	140,453
Transfers out	(275,880)	(394,645)	-	(670,525)
Total transfers	<u>(275,880)</u>	<u>(382,645)</u>	<u>128,453</u>	<u>(530,072)</u>
Change in net position	279,096	713,034	(13,072)	979,058
<b>Total net position, beginning</b>	<u>1,273,342</u>	<u>17,155,160</u>	<u>296,523</u>	<u>18,725,025</u>
<b>Total net position, ending</b>	<u>\$ 1,552,438</u>	<u>\$ 17,868,194</u>	<u>\$ 283,451</u>	<u>\$ 19,704,083</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

	Business-type Activities - Enterprise Funds			Totals
	Solid Waste Fund	Stormwater Utility Fund	Other Enterprise Fund Conference & Parking Deck Fund	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 2,995,551	\$ 2,112,743	\$ -	\$ 5,108,294
Payments to suppliers	(639,455)	(143,512)	-	(782,967)
Payments to employees	(1,308,117)	(231,084)	-	(1,539,201)
Net cash provided by operating activities	<u>1,047,979</u>	<u>1,738,147</u>	<u>-</u>	<u>2,786,126</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>				
Transfers in from other funds	-	12,000	150,000	162,000
Transfers out to other funds	(275,880)	(394,645)	-	(670,525)
Repayment of advances from other funds	(132,953)	-	-	(132,953)
Net cash provided by (used in) non-capital financing activities	<u>(408,833)</u>	<u>(382,645)</u>	<u>150,000</u>	<u>(641,478)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Purchases of capital assets	(119,800)	(1,068,468)	-	(1,188,268)
Principal paid on financed purchases	(60,990)	-	-	(60,990)
Principal paid on note payable	-	(33,155)	-	(33,155)
Interest paid on financed purchases	(9,264)	-	-	(9,264)
Net cash used in capital and related financing activities	<u>(190,054)</u>	<u>(1,101,623)</u>	<u>-</u>	<u>(1,291,677)</u>
Net increase in cash	449,092	253,879	150,000	852,971
Cash, beginning of year	2,852,002	3,757,372	132,924	6,742,298
Cash, end of year	<u>\$ 3,301,094</u>	<u>\$ 4,011,251</u>	<u>\$ 282,924</u>	<u>\$ 7,595,269</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Operating income (loss)	\$ 564,240	\$ 1,095,679	\$ (141,525)	\$ 1,518,394
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation	208,434	402,870	13,072	624,376
Change in assets and liabilities:				
(Increase) Decrease in fees receivable	85,903	(122,807)	-	(36,904)
Increase in prepaids	-	(4,172)	-	(4,172)
Decrease in due from other funds	36,986	-	-	36,986
Decrease in deferred outflows for pension items	80,679	18,818	-	99,497
Increase in accounts payable	30,362	74,268	-	104,630
Increase in accrued liabilities	10,282	23,610	-	33,892
Increase (Decrease) in compensated absences payable	3,016	(800)	-	2,216
Increase in unearned revenue	18,984	308,227	-	327,211
Increase in due to component unit	-	-	128,453	128,453
Increase (Decrease) in due to other funds	143,465	(14,038)	-	129,427
Decrease in net pension liability	(594,749)	(115,679)	-	(710,428)
Increase in deferred inflows for pension items	460,377	72,171	-	532,548
Net cash provided by operating activities	<u>\$ 1,047,979</u>	<u>\$ 1,738,147</u>	<u>\$ -</u>	<u>\$ 2,786,126</u>

The accompanying notes are an integral part of these financial statements.



**CITY OF DECATUR, GEORGIA**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2021**

<b>ASSETS</b>	<b>Pension Trust Fund</b>	<b>Custodial Fund</b>
Cash	\$ 919,993	\$ 2,435,421
Taxes receivable	-	1,528,176
Investments:		
Mutual funds invested in equity securities	27,889,197	-
Mutual funds invested in fixed income securities	26,968,334	-
 Total assets	 <u>55,777,524</u>	 <u>3,963,597</u>
 <b>LIABILITIES</b>		
Due to others	-	2,435,421
Uncollected taxes	-	1,528,176
 Total liabilities	 <u>-</u>	 <u>3,963,597</u>
 <b>NET POSITION</b>		
Net position restricted for pension benefits	<u>\$ 55,777,524</u>	<u>\$ -</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

<b>ADDITIONS</b>	<b>Pension Trust Fund</b>	<b>Custodial Fund</b>
Contributions		
Plan member contributions	\$ 1,118,406	\$ -
Employer contributions	1,034,423	-
Taxes	-	43,656,697
Total contributions	<u>2,152,829</u>	<u>43,656,697</u>
Investment earnings		
Net increase in fair value of investments	10,819,811	-
Interest and dividends	<u>742,453</u>	<u>-</u>
Total investment earnings	11,562,264	-
Less investment expense	<u>176,941</u>	<u>-</u>
Net investment earnings	<u>11,385,323</u>	<u>-</u>
Total additions	<u>13,538,152</u>	<u>43,656,697</u>
<b>DEDUCTIONS</b>		
Benefit payments	3,287,331	-
Administrative fees	48,674	-
Taxes and fees paid to other governments	<u>-</u>	<u>43,656,697</u>
Total deductions	<u>3,336,005</u>	<u>43,656,697</u>
Change in net position	10,202,147	-
<b>NET POSITION</b>		
Beginning of year	<u>45,575,377</u>	<u>-</u>
End of year	<u>\$ 55,777,524</u>	<u>\$ -</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DECATUR, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Decatur, Georgia (the “City”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

**A. Reporting Entity**

The City operates under a commission/manager form of government and provides the following services to its citizens: public safety, public works, parks and recreation, public improvements, and general and administrative services. Additionally, the City owns and contracts for management of a parking deck and convention center for the benefit of the downtown Decatur area.

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

The Decatur Downtown Development Authority (the “DDA”) has been included as a discretely presented component unit in the accompanying financial statements. The City appoints all members of its board and has the ability to impose its will on the DDA by removing those board members and appointing, hiring, reassigning or dismissing those persons responsible for the day-to-day operations of the DDA. Financial information with regard to the DDA can be obtained from the DDA’s administrative offices at 509 North McDonough Street, Decatur, Georgia 30030. Separate financial statements for the Downtown Development Authority are not prepared.

The Decatur Tourism Board (the “DTB”) has been included as a discretely presented component unit in the accompanying financial statements. The Board does not have the power to levy taxes or issue bonded debt and a financial benefit or burden relationship exists as the City has assumed the obligation to provide financial support to the DTB in the form of hotel/motel occupancy taxes collected on lodgings in the City. Financial information with regard to the DTB can be obtained from the DTB’s administrative offices at 509 North McDonough Street, Decatur, Georgia 30030. Separate financial statements for the Decatur Tourism Board are not prepared.

The Urban Redevelopment Agency of the City of Decatur (the “URA”) has been included as a blended component unit in the accompanying financial statements. All members of the City Commission serve on the Commission for the URA. Although it is legally separate from the City, its sole purpose is to finance construction and acquisitions of the City. The debt and assets of the URA have been reported as a form of the City’s debt and assets and all debt service activity is reported as debt service activity of the City.

## NOTES TO FINANCIAL STATEMENTS

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### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **A. Reporting Entity (Continued)**

The City of Decatur Public Facilities Authority (the "PFA") has been included as a blended component unit in the accompanying financial statements. The City appoints all members of its board and has the ability to impose its will on the PFA by removing those board members at will. Although it is legally separate from the City, its sole purpose is to finance the purchase and maintenance of buildings, facilities, equipment, and services for the citizens of the City. The debt and assets of the PFA have been reported as a form of the City's debt and assets and all debt service activity is reported as debt service activity of the City.

#### **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Government-wide financial statements do not provide information by fund, but distinguish between the City's governmental activities and business-type activities. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from discretely presented component units. The statement of net position will include non-current assets and non-current liabilities. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, any interfund services provided and used are not eliminated as this process would distort the direct costs and program revenues reported in the various functions.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not considered program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## NOTES TO FINANCIAL STATEMENTS

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### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **B. Government-wide and Fund Financial Statements (Continued)**

The government-wide financial statements are reported using the economic resource measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period with the exception of intergovernmental revenues which the City considers to be available if they are collected within six (6) months of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

#### **C. Measurement Focus, Basis of Accounting and Basis of Presentation**

Property taxes, sales taxes, franchise taxes, licenses, intergovernmental grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

In accordance with GASB Statement No. 33, "Accounting and Financial Reporting for Non-exchange Transactions," the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying exchange occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

In accordance with GASB Statement No. 34, major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **SPLOST Fund** accounts for the special purpose local option sales tax revenue collected and payments made for capital project expenditures on projects included in the voter approved referendum.

The **Capital Improvement Fund** accounts for the receipt and expenditure of funds related to major capital projects throughout the City.

The **2013 URA Bond Fund** accounts for the proceeds from the issuance of the Series 2013 revenue bonds and the expenditures of those funds for major capital projects.

The **Debt Service Fund** accounts for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources.

The City reports the following major proprietary funds:

The **Solid Waste Fund** accounts for the collection of fees for garbage collection, disposal and recycling programs and related expenses.

The **Stormwater Utility Fund** accounts for the collection of fees for upgrades to stormwater drains and related expenses.

The City also reports the following fund types:

The **Special Revenue funds** are used to account for specific revenues, such as confiscations/forfeitures, emergency telephone system charges, hotel/motel tax revenues and various grants and contributions, which are legally restricted or committed to expenditures for particular purposes.

The **Capital Projects funds** are used to account for the expenditures of proceeds from the issuance of general obligation and revenue bonds as well as for receipts and expenditures of funds for cemetery projects throughout the City.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The **Pension Trust Fund** accounts for the accumulation of resources to be used for retirement annuity payments at appropriate amounts and times in the future. Resources are contributed by employees and the City at rates determined by actuarial computations.

The **Custodial fund** is accounted for on the accrual basis of accounting, and is used to account for property taxes that the City holds and remits to the City Schools of Decatur in a fiduciary capacity.

In accounting and reporting for its proprietary operations, the City applies all GASB pronouncements. Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges for goods and services provided. Operating expenses of the enterprise funds include the cost of these goods and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Budgets

Annual appropriated budgets are adopted for all funds. The budgets for the proprietary funds are for management control purposes and are not required to be reported. Budgets are adopted on a modified accrual basis, which is consistent with generally accepted accounting principles for governmental funds. All appropriations lapse at fiscal year-end. Encumbrance accounting - under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation - is not employed by the City.

#### E. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Deposits and Investments (Continued)

The local government investment pool, "Georgia Fund 1," created by OCGA 36-83-8, is a stable asset value investment pool, which follows Standard and Poor's criteria for AAAf rated money market funds and is regulated by the Georgia Office of the State Treasurer. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1 per share). The asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participants' shares sold and redeemed based on \$1 per share. There are no limitations or restrictions on participant withdrawals from the pool. The pool also adjusts the value of its investments to fair value as of year-end and the City's investment in Georgia Fund 1 is reported at fair value. The City considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

The City's nonparticipating interest-earning investment contracts are recorded at cost. All remaining investments are recorded at fair value. Increases or decreases in the fair value of the City's investments during the year are recognized as a component of investment income.

#### F. Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds is reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, represent long-term borrowing arrangements with established repayment schedules, and are offset by a non-spendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### G. Inventories

The costs of governmental fund type inventories are recorded as expenditures when purchased rather than when consumed (purchase method).

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2021, are recorded as prepaid items in both government-wide and fund financial statements. In accounting for these prepaid items, the City utilizes the consumption method whereby items are recorded as expenditures when they are consumed.



## NOTES TO FINANCIAL STATEMENTS

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value. The City has reported infrastructure assets consistent with the retroactive reporting requirements of GASB Statement 34. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Machinery and equipment	3-20
Vehicles	5
Land improvements	15-20
Infrastructure	15-50
Buildings and improvements	30-50

#### J. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The City's deferred charge on refunding qualifies for reporting in this category. A deferred charge on refunding results from the difference in the carrying value of the refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has several types of items that qualify for reporting in this category.

The statement of net position reports the *accumulated increase in the fair value of the hedging derivative* as a deferred inflow of resources. As the derivative qualifies as an effective hedge, the change in fair value which occurs each fiscal year is deferred and thus the asset and deferred inflow are adjusted.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### J. Deferred Outflows/Inflows of Resources (Continued)

The statement of net position also reports the *deferred service concession arrangement receipts* as a deferred inflow of resources. This balance includes the effect of deferring the recognition of revenue from the present value of installment payments to be received by the Decatur Downtown Development Authority under the conference center facilities service concession arrangement. The balance of the deferred inflow of resources as of June 30, 2021 will be recognized as revenue on a straight-line basis and increase net position over the remaining life of the contract.

The City also reports as deferred inflows of resources items that arise from the revenue recognition of property taxes and intergovernmental revenues. The first item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes as these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available. The second item, *deferred revenue*, which is reported in both the governmental funds balance sheet and the government-wide statement of net position, pertains to intergovernmental revenues received by the City before time requirements are met and thus will be recognized as inflows (revenue) in future periods once those requirements are met.

Finally, the City also has deferred outflows and inflows of resources related to the recording of changes in its net pension liability and the total OPEB liability. Certain changes in the net pension liability and total OPEB liability are recognized as pension or OPEB expense over time instead of all being recognized in the year of occurrence. Experience gains or losses result from periodic studies by the City's actuary which adjust the net pension liability and total OPEB liability for actual experience for certain trend information that was previously assumed, for example, the assumed dates of retirement of plan members. These experience gains or losses recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension or OPEB expense over the expected remaining service lives of plan members. Changes in actuarial assumptions which adjust the net pension liability and total OPEB liability are also recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension or OPEB expense over the expected remaining service lives of plan members. The difference between projected investment return on pension investments and actual return on those investments is also deferred and amortized against pension expense over a five-year period.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### K. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for non-vesting accumulated rights to receive sick pay benefits since the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### L. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the term of the bonds using the effective interest method. Bonds payable are reported net of the applicable discount or premium. Bond issuance costs are reported as expenses in the periods in which they are incurred.

In the fund financial statements, governmental fund types report the face amount of debt issued and related premiums or discounts as other financing sources. Bond issuance costs are reported as debt service expenditures.

#### M. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance** – Generally, fund balance represents the difference between the assets and liabilities and deferred inflows of resources under the current financial resources management focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. Fund Equity (Continued)

Fund balances are classified as follows:

*Nonspendable* – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

*Restricted* – Fund balances are reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, laws or regulations of other governments.

*Committed* – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by the City Commission. Approval of a resolution after a formal vote of the City Commission is required to establish a commitment of fund balance. Similarly, the City Commission may only modify or rescind the commitment by formal vote and adoption of a subsequent resolution.

*Assigned* – Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through the adoption of a resolution, the City Commission has expressly delegated to the City Manager the authority to assign fund balances for particular purposes.

*Unassigned* – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the general fund. The City intends to maintain an unassigned fund balance in the general fund between twenty and thirty percent of the operating budget or an amount equal to 3-4 months' operating expenditures.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order: (1) Committed, (2) Assigned, and (3) Unassigned.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. Fund Equity (Continued)

**Net Position** – Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### N. Pensions

The City of Decatur Employees' Retirement System uses a single fiduciary fund to maintain its financial records. The fiduciary fund is accounted for on a flow of economic resources measurement focus. Revenues are recognized when earned and expenses are recognized at the time they are incurred. Employer contributions are recognized when due and employee contributions are recognized when due as deductions from the employees' payroll. Benefit payments are recognized when due and payable in accordance with the terms of the Plan. Contribution refunds are recognized when due and payable in accordance with the terms of the Plan and City procedures for termination.

#### O. Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenditures/expenses during the period. Actual results could differ from those estimates.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS

#### A. Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that “receivables of governmental activities arising from long-term receivables and interest are not current financial resources and, therefore, are not reported in the governmental funds.” The details of this \$5,864,537 difference are as follows:

Installment sale receivable	\$	4,065,000
Leases receivable		1,464,955
Accrued interest receivable		334,582
Net adjustment to increase <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>		\$ 5,864,537

Another element of that reconciliation explains that “long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.” The details of this \$188,975,545 difference are as follows:

Financed purchases payable	\$	(1,426,666)
Certificates of participation		(2,220,000)
Claims and judgments payable		(12,097)
Accrued interest payable		(1,508,651)
Notes payable		(12,250,148)
Bonds payable		(164,510,187)
Bond premium		(8,489,329)
Deferred charges from bond refunding		2,731,542
Compensated absences		(1,290,009)
Net adjustment to reduce <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>		\$ (188,975,545)

## NOTES TO FINANCIAL STATEMENTS

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (Continued)

#### A. Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-wide Statement of Net Position (Continued)

Another element of that reconciliation explains that “the net pension liability, total OPEB liability, and related deferred inflows and outflows of resources are not expected to be liquidated with expendable available financial resources and, therefore, are not reported in the funds.” The details of this \$46,636,455 difference are as follows:

Deferred outflows of resources - pension related items	\$ 1,906,528
Deferred inflows of resources - pension related items	(6,723,978)
Deferred outflows of resources - OPEB related items	5,774,955
Deferred inflows of resources - OPEB related items	(8,639,498)
Total OPEB liability	(36,419,597)
Net pension liability	<u>(2,534,865)</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u><u>\$ (46,636,455)</u></u>

#### B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$2,473,073 difference are as follows:

Capital outlay	\$ 6,783,908
Depreciation expense	<u>(4,310,835)</u>
Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u><u>\$ 2,473,073</u></u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (Continued)

#### B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

Another element of that reconciliation explains that “The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.” The details of this \$797,124 difference are as follows:

Issuance of bonds	\$ (40,120,000)
Payment of refunded debt to escrow agent	36,127,429
Premium from issuance of bonds	(2,207,763)
Principal retirements	6,293,919
Amortization of premiums	861,238
Amortization of deferred charges from refunding	(157,699)
Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	\$ 797,124

Another element of that reconciliation explains that “Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.” The details of this \$2,185,434 difference are as follows:

Compensated absences	\$ (21,090)
Claims and judgments	7,900
Accrued interest	1,419,769
Pension expense	840,851
OPEB expense	(61,996)
Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	\$ 2,185,434



## NOTES TO FINANCIAL STATEMENTS

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### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (Continued)

#### B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

Another element of that reconciliation explains that “In the governmental funds, payments received on long-term receivables are reported as intergovernmental revenues and issuances are recorded as expenditures. However, in the statement of activities, the long-term receivables are recorded in the year they are created and principal payments serve to reduce the long-term receivable. This is the net effect of these differences in the current year.” The details of this \$74,479 difference are as follows:

Principal payments received	\$ (65,000)
Change in accrued interest	<u>(9,479)</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u><u>\$ (74,479)</u></u>

### NOTE 3. LEGAL COMPLIANCE – BUDGETS

The City of Decatur, Georgia employs the following procedures in establishing its annual budget:

1. In accordance with the Fiscal Control Ordinance of the City, the City Manager submits a proposed operating budget to the City Commissioners. The operating budget includes proposed expenditures and the means for financing them.
2. Prior to any action by the Commissioners, the City publishes the proposed budget in the official legal organ, other community newspapers and makes copies available to the residents of the City.
3. Public meetings are held to obtain taxpayer comments.
4. The budget is then legally enacted through passage of a resolution by the City Commission.
5. Budgetary control is exercised at the department level. The City Manager is authorized to transfer budget amounts within a department; however, any revisions that alter the total expenditures of a department require a budget amendment by the City Commissioners. Budget amounts shown in these financial statements reflect amendments approved by the City Commissioners. Such amendments resulted in no supplemental appropriations.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 4. DEPOSITS AND INVESTMENTS

#### Primary Government

The table below summarizes the City's cash and cash equivalents and investments by type as of June 30, 2021:

Investments	Maturities	Fair Value
Deposits with financial institutions	---	\$ 40,780,284
Guaranteed Investment Contract	June 1, 2028	839,595
Georgia Fund 1 - cash equivalents	36 days	5,757,934
Total		\$ 47,377,813

#### **As report in the Statement of Net Position:**

Cash and cash equivalents	\$ 43,182,804
Restricted:	
Investments	839,595
Cash - Fiduciary Funds	3,355,414
Total	\$ 47,377,813

**Credit risk:** State statutes authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. Government; obligations fully insured or guaranteed by the U.S. Government or by a government agency of the United States; obligations of any corporation of the U.S. Government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia.

**Fair Value Measurements:** The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 are significant unobservable inputs.

The interest rate swap agreement that is more fully described in Note 7 is classified as Level 2 of the fair value hierarchy and is valued using an option-adjusted discounted cash flow model.

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. As a result, the City does not disclose its investment in the Georgia Fund 1 within the fair value hierarchy.

The City's Guaranteed Investment Contract is a nonparticipating interest-earning investment contact and, accordingly, is recorded at cost.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 4. DEPOSITS AND INVESTMENTS (Continued)

#### Primary Government (Continued)

**Custodial Credit Risk – Deposits:** Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments and the Georgia Fund 1) to be collateralized by depository insurance or pledged securities. Amounts that exceed standard depository insurance limits are required to be collateralized either (1) individually by the financial institutions through pledged obligations of the U.S. Government, obligations backed by the full faith and credit of the U.S. Government, obligations of the State of Georgia or other states, or obligations of counties, municipalities, or public authorities of the State of Georgia, or (2) participation in the State of Georgia Secure Deposit Program. As of June 30, 2021, the City had deposits with four (4) financial institutions collateralized by the State of Georgia Secure Deposit Program, which is administered by the Office of the State Treasurer, and requires participating banks holding deposits of public funds to pledge collateral at varying rates depending on the tier assigned by the State. Additionally, the City had certificates of deposit with another financial institution that were collateralized by pledged securities, as defined above, such that all of the City's deposits with financial institutions as of June 30, 2021 were insured and/or collateralized as required by State statutes.

**Interest rate risk:** With regard to its investments (aside from those held in the Pension Trust Fund), the City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Pension Trust Fund

The Pension Trust Fund's policy in regard to investments, including the allocation of invested assets, is established and may be amended by the Board of Trustees of the Employees' Retirement System of the City of Decatur. The Pension Trust Fund is authorized to invest in cash and cash equivalents (including money market funds and stable value funds), fixed income securities (government and corporate entity obligations, asset-backed securities, commercial paper or similar fixed income contracts), and domestic equities.

As of June 30, 2021, the Pension Trust Fund had \$54,857,531 invested in the following types of investments:

<u>Investment</u>	<u>Fair Value</u>
Mutual funds invested in equities	\$ 27,889,197
Mutual funds invested in fixed income	26,968,334
Total	<u>\$ 54,857,531</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 4. DEPOSITS AND INVESTMENTS (Continued)

#### Pension Trust Fund (Continued)

**Credit risk:** The Pension Trust Fund's investment policy adopts the following asset allocation mix to achieve the lowest level of risk while obtaining the average annual return benchmark (8.25%): Cash and Cash Equivalents targeted at 1% but with an acceptable range between 0.25% and 2%; Fixed Income targeted at 49% but with an acceptable range between 40% and 50%; Domestic Equities targeted at 50% but with an acceptable range between 50% and 60% (at historical cost); and Foreign Equities targeted at 0% but with an acceptable range between 0% and 5% (at historical cost). At June 30, 2021, the mutual funds held by the Pension Trust Fund were not rated by any of the major ratings agencies.

**Concentration:** On June 30, 2021, the Pension Trust Fund did not have any debt or equity investments in any one organization, other than those issued by the U.S. Government, which represented greater than 5% of plan fiduciary net position.

**Interest rate risk:** The Pension Trust Fund holds assets to collateralize the pension promises. The projected benefits extend out over 50+ years. The investment policy considers the duration of the assets and liabilities when managing interest rate risk in the bond portfolio. However, no formal policy to address potential fair value losses from rising interest rates has been adopted by the Board of Trustees of the Employees' Retirement System of the City of Decatur.

As of June 30, 2021, the Pension Trust Fund had \$54,857,531 invested in the following investments as categorized by interest rate risk:

Investment	Fair Value	Average Effective Duration (Years)
Mutual funds invested in equities	\$ 27,889,197	n/a
Mutual funds invested in fixed income	26,968,334	5.2
Total	\$ 54,857,531	

**Rate of Return:** For the year ended June 30, 2021, the annual money-weighted rate of return on Pension Trust Fund investments, net of investment expenses, was 5.73%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 4. DEPOSITS AND INVESTMENTS (Continued)

#### Pension Trust Fund (Continued)

**Custodial Credit Risk – Deposits:** Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2021, the Pension Trust Fund did not have any deposits with financial institutions which were uninsured or under collateralized, as defined by State statutes.

**Fair Value Measurements:** The Pension Trust Fund has the following recurring fair value measurements as of June 30, 2021:

<u>Investment</u>	<u>Level 1</u>
Mutual funds invested in equities	\$ 27,889,197
Mutual funds invested in fixed income	<u>26,968,334</u>
Total investments	<u>\$ 54,857,531</u>

The mutual fund securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

### NOTE 5. RECEIVABLES

Property taxes are levied on property values assessed as of January 1. The tax levy is divided into two billings. The first billing is mailed April 1 which is considered the levy date, and the second billing is mailed no later than October 20. The billings are considered due upon receipt by the taxpayer; however, the actual due dates are June 1 and December 20. After these dates, the bill becomes delinquent and penalties and interest may be assessed by the City. Property taxes are recorded as receivables and deferred inflows of resources (unavailable revenues) when assessed. Revenues are recognized when available.

Enterprise fund solid waste fees and stormwater fees are billed annually on April 1 for the calendar year and are due June 1.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 5. RECEIVABLES (Continued)

Receivables at June 30, 2021, for the City's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts are as follows:

<b>Governmental Funds</b>	<b>General</b>	<b>SPLOST</b>	<b>Capital Improvement</b>	<b>2013 URA Bond</b>
Receivables:				
Taxes	\$ 771,731	\$ -	\$ 195,536	\$ -
Due from other governments	-	336,254	121,131	-
Other	360,407	-	-	44,257
Less allowance for uncollectible	(28,414)	-	(7,584)	-
Net total receivable	<u>\$ 1,103,724</u>	<u>\$ 336,254</u>	<u>\$ 309,083</u>	<u>\$ 44,257</u>
		<b>Debt Service</b>	<b>Nonmajor Funds</b>	<b>Total</b>
Receivables:				
Taxes		\$ 236,323	\$ 89,564	\$ 1,293,154
Due from other governments		-	-	457,385
Other		-	108,870	513,534
Less allowance for uncollectible		(8,307)	-	(44,305)
Net total receivable		<u>\$ 228,016</u>	<u>\$ 198,434</u>	<u>\$ 2,219,768</u>
		<b>Solid Waste</b>	<b>Stormwater</b>	<b>Total</b>
Receivables:				
Accounts		\$ 307,300	\$ 324,128	\$ 631,428
Less allowance for uncollectible		(120,968)	(53,726)	(174,694)
Net total receivable		<u>\$ 186,332</u>	<u>\$ 270,402</u>	<u>\$ 456,734</u>

**Installment Sale Receivable – Governmental Activities:** The City has entered into an installment sale with the City's School District. The agreement executed between the City and the School District called for the City to construct a central administration facility for the School District who, in turn, would be responsible for paying to the City amounts equal to the debt service requirements on the URA Revenue Bonds, Series 2013B. During the year ended June 30, 2021, the Series 2013B bonds were partially refunded with the URA Revenue Bonds, Series 2020B, resulting in a decrease of future interest payments to be received by the City.

Future payments to be received by the City under the installment sale are as follows:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
Fiscal Year Ending June 30,			
2022	\$ 260,000	\$ 102,815	\$ 362,815
2023	270,000	92,665	362,665
2024	280,000	87,015	367,015
2025	285,000	78,615	363,615
2026	295,000	70,065	365,065
2027-2031	1,615,000	212,175	1,827,175
2032-2034	1,060,000	37,030	1,097,030
Total	<u>\$ 4,065,000</u>	<u>\$ 680,380</u>	<u>\$ 4,745,380</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 5. RECEIVABLES (Continued)

**Capital Leases Receivable – Governmental Activities:** The City has entered into a capital lease transaction as the lessor with the City’s School District. Through the agreement executed between the City and the School District, the City has leased a portion of its public works building to provide the School District with space for its Facilities and Maintenance Department.

Future payments to be received by the City under the capital lease are as follows:

Fiscal Year Ending June 30,	<u>Governmental Activities</u>
2022	\$ 121,605
2023	121,605
2024	121,605
2025	121,605
2026	121,605
2027-2031	729,630
2032-2036	729,630
2037-2041	851,235
2042-2046	<u>851,235</u>
Total minimum lease payments	3,769,755
Less amount representing interest	<u>2,304,800</u>
Present value of future minimum lease payments	<u><u>\$ 1,464,955</u></u>

**Intergovernmental Note Receivable – Governmental Activities:** In April 2020, the City, through an agreement executed between the City and the DDA, loaned the DDA \$400,000 to set up small business relief loans in response to the COVID-19 pandemic. During the fiscal year ended June 30, 2021, the entirety of the balance owed to the City was forgiven.

**Lease Receivable – Decatur Downtown Development Authority (DDA):** In May of 2011 the DDA entered into an agreement with a third party for the operation of the City’s Conference Center that qualifies for reporting as a service concession arrangement under GASB Statement No. 60. Under the terms of the agreement, the third-party operator was required to make monthly rental payments until construction of the leasehold improvements was completed and subsequently the operator would receive rental forgiveness in the amount of the leasehold improvements made. As of June 30, 2021, the balance of the lease receivable is \$868,773 and consists of the total rent to be received under the terms of the agreement, reduced for the dollar amount of leasehold improvements made. The deferred inflows of resources related to this service concession arrangement are being recognized as revenue on a straight-line basis. Upon the termination of the lease (May 1, 2035), the Conference Center will be returned to the City.

**Notes Receivable – Decatur Downtown Development Authority (DDA):** In May 2020, the DDA entered into agreements with twenty-four (24) third parties for small business relief loans in response to the COVID-19 pandemic. During the fiscal year ended June 30, 2021, the DDA utilized federal Coronavirus Relief Funding to cancel and forgive these loans. No balance remains as of June 30, 2021.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 6. CAPITAL ASSETS

#### Primary Government

Capital asset activity for the fiscal year ended June 30, 2021, is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 34,725,426	\$ 1,100,400	\$ -	\$ -	\$ 35,825,826
Construction in progress	2,089,425	1,191,531	-	(2,391,983)	888,973
Total	<u>36,814,851</u>	<u>2,291,931</u>	<u>-</u>	<u>(2,391,983)</u>	<u>36,714,799</u>
Capital assets, being depreciated:					
Land improvements	3,872,618	-	-	-	3,872,618
Infrastructure	40,486,277	55,893	-	2,391,983	42,934,153
Buildings and improvements	63,340,477	3,853,910	-	-	67,194,387
Machinery and equipment	7,699,923	432,148	-	-	8,132,071
Vehicles	7,714,841	150,026	-	-	7,864,867
Total	<u>123,114,136</u>	<u>4,491,977</u>	<u>-</u>	<u>2,391,983</u>	<u>129,998,096</u>
Less accumulated depreciation for:					
Land improvements	(1,344,158)	(68,630)	-	-	(1,412,788)
Infrastructure	(20,748,654)	(1,046,104)	-	-	(21,794,758)
Buildings and improvements	(16,728,340)	(2,278,265)	-	-	(19,006,605)
Machinery and equipment	(5,970,139)	(292,586)	-	-	(6,262,725)
Vehicles	(5,454,588)	(625,250)	-	-	(6,079,838)
Total	<u>(50,245,879)</u>	<u>(4,310,835)</u>	<u>-</u>	<u>-</u>	<u>(54,556,714)</u>
Total capital assets, being depreciated, net	<u>72,868,257</u>	<u>181,142</u>	<u>-</u>	<u>2,391,983</u>	<u>75,441,382</u>
Governmental activities capital assets, net	<u>\$ 109,683,108</u>	<u>\$ 2,473,073</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 112,156,181</u>

Depreciation expense was charged to functions/programs of the City's governmental activities as follows:

Governmental activities:	
General government	\$ 280,319
Public safety	1,510,559
Public works	1,321,381
Recreation	<u>1,198,576</u>
Total depreciation expense - governmental activities	<u>\$ 4,310,835</u>



## NOTES TO FINANCIAL STATEMENTS

### NOTE 6. CAPITAL ASSETS (Continued)

#### Primary Government (Continued)

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
<b>Business-type activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 280,065	\$ -	\$ -	\$ -	\$ 280,065
Construction in progress	459,548	1,068,468	-	-	1,528,016
Total	739,613	1,068,468	-	-	1,808,081
Capital assets, being depreciated:					
Infrastructure	18,550,388	-	-	-	18,550,388
Buildings	8,605,815	-	-	-	8,605,815
Furniture, fixtures, and equipment	3,942,823	119,800	-	-	4,062,623
Total	31,099,026	119,800	-	-	31,218,826
Less accumulated depreciation for:					
Infrastructure	(4,535,277)	(370,262)	-	-	(4,905,539)
Buildings	(8,545,363)	(12,611)	-	-	(8,557,974)
Furniture, fixtures, and equipment	(3,083,525)	(241,503)	-	-	(3,325,028)
Total	(16,164,165)	(624,376)	-	-	(16,788,541)
Total capital assets, being depreciated, net	14,934,861	(504,576)	-	-	14,430,285
Business-type activities capital assets, net	\$ 15,674,474	\$ 563,892	\$ -	\$ -	\$ 16,238,366

Depreciation expense was charged to functions/programs of the City's business-type activities as follows:

Business-type activities:	
Solid Waste	\$ 208,434
Stormwater	402,870
Conference Center and Parking Deck	13,072
Total depreciation expense - business-type activities	\$ 624,376

## NOTES TO FINANCIAL STATEMENTS

### NOTE 6. CAPITAL ASSETS (Continued)

#### Component Units

Capital asset activity for the Decatur Downtown Development Authority for the fiscal year ended June 30, 2021, is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Nondepreciable capital assets:				
Land	\$ 2,273,979	\$ -	\$ -	\$ 2,273,979
Total	<u>2,273,979</u>	<u>-</u>	<u>-</u>	<u>2,273,979</u>
Capital assets, being depreciated:				
Buildings	138,128	-	-	138,128
Leasehold Improvements	1,139,834	-	-	1,139,834
Total	<u>1,277,962</u>	<u>-</u>	<u>-</u>	<u>1,277,962</u>
Less accumulated depreciation for:				
Buildings	(33,842)	(2,763)	-	(36,605)
Leasehold Improvements	(392,606)	(47,493)	-	(440,099)
Total	<u>(426,448)</u>	<u>(50,256)</u>	<u>-</u>	<u>(476,704)</u>
Total capital assets, being depreciated, net	<u>851,514</u>	<u>(50,256)</u>	<u>-</u>	<u>801,258</u>
Decatur Downtown Development Authority capital assets, net	<u>\$ 3,125,493</u>	<u>\$ (50,256)</u>	<u>\$ -</u>	<u>\$ 3,075,237</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT

#### Primary Government

Long-term liability activity for the year ended June 30, 2021, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Bonds payable	\$ 162,078,000	\$ 40,120,000	\$ (38,465,000)	\$ 163,733,000	\$ 5,689,000
Direct placement bonds	805,747	-	(28,560)	777,187	30,273
Plus issuance premium	8,810,263	2,207,763	(2,528,697)	8,489,329	-
Total bonds payable	<u>171,694,010</u>	<u>42,327,763</u>	<u>(41,022,257)</u>	<u>172,999,516</u>	<u>5,719,273</u>
Financed purchases from direct borrowings	1,733,788	-	(307,122)	1,426,666	315,840
Notes payable from direct borrowings	12,768,385	-	(518,237)	12,250,148	529,974
Certificates of participation	2,380,000	-	(160,000)	2,220,000	165,000
Claims and judgments	19,997	34,160	(42,060)	12,097	7,999
Total OPEB liability	30,660,158	6,321,401	(561,962)	36,419,597	-
Net pension liability	10,899,559	4,867,357	(13,232,051)	2,534,865	-
Compensated absences	<u>1,268,919</u>	<u>943,780</u>	<u>(922,690)</u>	<u>1,290,009</u>	<u>1,096,508</u>
Governmental activities Long-term liabilities	<u>\$ 231,424,816</u>	<u>\$ 54,494,461</u>	<u>\$ (56,766,379)</u>	<u>\$ 229,152,898</u>	<u>\$ 7,834,594</u>
	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Business-type activities:</b>					
Financed purchases	\$ 242,489	\$ -	\$ (60,990)	\$ 181,499	\$ 63,340
Note payable	500,000	-	(33,155)	466,845	54,093
Net pension liability	922,475	407,165	(1,117,593)	212,047	-
Compensated absences	<u>99,843</u>	<u>52,403</u>	<u>(50,187)</u>	<u>102,059</u>	<u>86,751</u>
Business-type activities Long-term liabilities	<u>\$ 1,764,807</u>	<u>\$ 459,568</u>	<u>\$ (1,261,925)</u>	<u>\$ 962,450</u>	<u>\$ 204,184</u>

For governmental funds, compensated absences, the net pension liability, total OPEB liability, and claims and judgments are liquidated by the General Fund. For business-type activities, compensated absences and the net pension liability are liquidated by the Stormwater Utility Fund and the Solid Waste Fund.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

**General Obligation Bonds.** In April 2015, the City issued \$29,895,000 of City of Decatur 2015 Obligation Refunding Bonds. The proceeds from the bonds were used to refund \$29,345,000 of the Series 2007 Bonds and to pay the costs of issuance. The bonds bear interest at rates ranging from 2% – 3.25% and mature on January 1, 2037. General obligation bonds are direct obligations and pledge the full faith and credit of the government. As of June 30, 2021, the outstanding principal amount is \$26,350,000.

In February 2016 the City issued General Obligation Bonds (City Schools of Decatur Projects), Series 2016 in the amount of \$69,755,000. The proceeds from the bonds, combined with an original issue premium in the amount of \$6,224,013, were used to disburse \$75,000,000 to the City of Decatur Board of Education to be used for various capital projects. The bonds are payable from the levy of taxes on all property in the City subject to general obligation school bond taxation. Interest rates range from 3% to 5% and payments are due semi-annually on February 1 and August 1, beginning on August 1, 2016. The bonds mature August 1, 2042. As of June 30, 2021, the outstanding principal amount is \$65,850,000.

In September 2018, the City issued \$5,095,000 of City of Decatur 2018 General Obligation Bonds. The proceeds of the bonds were used to finance various capital projects at the City. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The bonds bear interest at 2.68% and mature on April 1, 2024. As of June 30, 2021, the outstanding principal amount is \$2,723,000.

**Revenue Bonds.** In December 2010, the Urban Redevelopment Agency of the City of Decatur (URA) issued Series 2010A Bonds in the amounts of \$12,760,000. The proceeds from the bonds were used to pay for the costs of acquiring, constructing, equipping, and renovating of a fire station, a public works facility, and a recreation center as well as the issuance costs. During the fiscal year ended June 30, 2021, the URA issued Series 2020A Bonds, the proceeds of which were used to refund the Series 2010A Bonds in their entirety.

In May 2013 the Urban Redevelopment Agency of the City of Decatur (URA) issued Series 2013A and Series 2013B Revenue Bonds in the amounts of \$23,930,000 and \$5,360,000, respectively. The proceeds from the bonds were used to pay for the costs related to the Beacon Center redevelopment project as well as the issuance costs of the bonds. The bonds are special limited obligations of the URA, payable solely from and secured by pledged revenues under the contract by which the City is required to make installment payments to the URA in amounts sufficient to pay the principal and interest of the bonds. Interest rates range from 2.0% to 5.0% and payments are due semi-annually on July 1 and January 1. During the fiscal year ended June 30, 2021, the URA issued Series 2020B Bonds, the proceeds of which were used to partially refund the Series 2013A and Series 2013B Bonds. The non-refunded portion of the bonds matures January 1, 2023. As of June 30, 2021, the outstanding principal amounts are \$1,060,000 and \$480,000, respectively.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

In August 2017, the City of Decatur Public Facilities Authority (the "PFA"), issued revenue bonds, Series 2017 in the amount of \$29,625,000. The proceeds from the bonds were used to finance the purchase of a 77-acre United Methodist Children's Home campus and various improvements to the property. The bonds bear interest at rates ranging from 3.0% to 5.0% with semi-annual payments of principal and interest commencing on February 1, 2019 until the bonds mature on February 1, 2047. As of June 30, 2021, the outstanding principal amount is \$27,805,000.

In September 2020, the Urban Redevelopment Agency of the City of Decatur (URA) issued \$9,370,000 of Refunding Revenue Bonds Series 2020A. The proceeds of the refunding bonds are for the purpose of refunding all of the outstanding Series 2010A bonds, and covering related issuance costs. The refunding bonds are special limited obligations of the URA, payable solely from and secured by pledged revenues under the contract by which the City is required to make installment payments to the URA in amounts sufficient to pay the principal and interest of the bonds. The City defeased \$10,115,000 of the Series 2010A bonds by placing the proceeds of the refunding issuance in an irrevocable trust to provide for all future debt service payments on the old bonds. The advanced refunding resulted in a decrease of total debt service payments of approximately \$2,024,656, for an economic gain of \$1,800,565. Interest rates range from 2.0% to 5.0% with semi-annual payments of principal and interest commencing January 1, 2021 through the maturity date of January 1, 2038. As of June 30, 2021, the outstanding principal amount is \$8,930,000.

In September 2020, the Urban Redevelopment Agency of the City of Decatur (URA) issued Refunding Revenue Bonds Series 2020B, in the amount of \$25,250,000. The proceeds of the refunding bonds are for the purpose of refunding a portion of the outstanding Series 2013A and Series 2013B bonds, and covering related issuance costs. The refunding bonds are special limited obligations of the URA, payable solely from and secured by pledged revenues under the contract by which the City is required to make installment payments to the URA in amounts sufficient to pay the principal and interest of the bonds. The City defeased \$19,650,000 of the Series 2013A bonds and \$3,420,000 of the Series 2013B bonds by placing the proceeds of the refunding issuances in an irrevocable trust to provide for all future debt service payments on the old bonds. The advanced refundings resulted in a decrease of total debt service payments of approximately \$5,621,799 for an economic gain of \$4,539,959. Interest rates range from 3.0% to 5.0% with semi-annual payments of principal and interest commencing January 1, 2021 through the maturity date of January 1, 2044. As of June 30, 2021, the outstanding principal amount is \$25,035,000.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

In November 2020, the Urban Redevelopment Agency of the City of Decatur (URA) issued revenue bonds Series 2020C in the amount of \$5,500,000. The proceeds of these bonds will be used to finance the acquisition of certain property for redevelopment, recreational improvements to property owned by the City of Decatur, and to pay issuance costs associated with the bonds. The interest rate at issuance through October 2035 is 1.96%, after which the interest rate will be reset using the 1-year FHLB Des Moines Fixed-Rate Advance rate plus 40 basis points, not to exceed 6.96%. Annual principal payments commence October 1, 2021 through the maturity date of October 1, 2040, with interest due semi-annually on April 1 and October 1. As of June 30, 2021, the outstanding principal balance on these bonds is \$5,500,000.

The City's total debt service requirements to maturity on these outstanding bond issues are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Fiscal Year Ending June 30,			
2022	\$ 5,689,000	\$ 5,431,058	\$ 11,120,058
2023	6,062,000	5,172,497	11,234,497
2024	6,412,000	4,942,434	11,354,434
2025	5,845,000	4,667,279	10,512,279
2026	6,195,000	4,418,802	10,613,802
2027-2031	35,490,000	18,009,459	53,499,459
2032-2036	42,045,000	11,471,970	53,516,970
2037-2041	35,535,000	5,688,984	41,223,984
2042-2046	18,925,000	1,364,351	20,289,351
2047-2051	1,535,000	49,888	1,584,888
Total	<u>\$ 163,733,000</u>	<u>\$ 61,216,722</u>	<u>\$ 224,949,722</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

**Revenue Bonds from Direct Placement.** In December 2010, the Urban Redevelopment Agency of the City of Decatur (URA) issued Series 2010B Bond as a direct placement in the amount of \$1,000,000. The proceeds from the bonds were used to pay for the costs of acquiring, constructing, equipping, and renovating of a fire station, a public works facility, and a recreation center as well as the issuance costs. The bonds are special limited obligations of the URA, payable solely from and secured by pledged revenues under the contract by which the City is required to make installment payments to the URA in amounts sufficient to pay the principal and interest of the bonds. The interest rate is 6% and payments are due semi-annually on July 1 and January 1, beginning July 1, 2011. The bonds mature January 1, 2037. As of June 30, 2021, the outstanding principal amount is \$777,187.

The City's total debt service requirements to maturity on its outstanding direct placement bonds are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Fiscal Year Ending June 30,			
2022	\$ 30,273	\$ 46,631	\$ 76,904
2023	32,090	44,815	76,905
2024	34,015	42,889	76,904
2025	36,056	40,849	76,905
2026	38,219	38,685	76,904
2027-2031	228,371	156,150	384,521
2032-2036	305,612	78,909	384,521
2037-2038	72,551	4,353	76,904
Total	<u>\$ 777,187</u>	<u>\$ 453,281</u>	<u>\$ 1,230,468</u>

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

**Financed purchases from direct borrowings.** In May 2018, the City entered into a lease-purchase agreement in the amount of \$450,000 to finance the purchase of vehicles, a tornado warning system, and police training simulator. The original cost of the City's assets under lease-purchase arrangements at June 30, 2021 is \$450,000 and there has been \$299,758 of accumulated depreciation as of year-end. The current year amortization expense from the lease-purchase is included in depreciation expense for the City. Annual principal and interest payments are required until maturity on May 25, 2023 at an interest rate of 3.2%. At June 30, 2021, the total amount of principal outstanding was \$183,179.

In November 2019, the City entered into a lease-purchase agreement in the amount of \$1,143,520 to finance a fire truck. The original cost of the City's asset under lease-purchase arrangements at June 30, 2021 is \$1,143,520 and there has been \$351,130 of accumulated depreciation as of year-end. The current year amortization expense from the lease-purchase is included in depreciation expense for the City. Annual principal and interest payments are required until maturity on November 26, 2026 at an interest rate of 2.47%. At June 30, 2021, the total amount of principal outstanding was \$991,871.

In September 2019, the City entered into a lease-purchase agreement in the amount of \$195,000 to finance the purchase of a fire rescue pumper truck. The original cost of the City's asset under lease-purchase arrangements at June 30, 2021 is \$195,000 and there has been \$69,483 of accumulated depreciation as of year-end. The current year amortization expense from the lease-purchase is included in depreciation expense for the City. Annual principal and interest payments are required until maturity on September 26, 2024 at an interest rate of 3.26%. At June 30, 2021, the total amount of principal outstanding was \$158,461.

In August 2018, the City entered into a lease-purchase agreement in the amount of \$57,400 to finance the purchase of a recycling truck. The original cost of the City's asset under lease-purchase arrangements at June 30, 2021 is \$57,400 and there has been \$34,395 of accumulated depreciation as of year-end. The current year amortization expense from the lease-purchase is included in depreciation expense for the City. Annual principal and interest payments are required until maturity on August 10, 2022 at an interest rate of 4.32%. At June 30, 2021, the total amount of principal outstanding was \$29,914.



## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

**Financed purchases from direct borrowings.** In January 2019, the City entered into a lease-purchase agreement in the amount of \$393,656 to finance the purchase of a grapple truck and a refuse truck. The original cost of the City's asset under lease-purchase arrangements at June 30, 2021 is \$393,656 and there has been \$208,941 of accumulated depreciation as of year-end. The grapple truck is recorded under governmental activities, and the refuse truck is recorded under the Solid Waste Fund, at 38% and 62% of the total amount, respectively. The current year amortization expense from the lease-purchase is included in depreciation expense for the City. Annual principal and interest payments are required until maturity on January 4, 2024 at an interest rate of 3.71%. At June 30, 2021, the total amount of principal outstanding for governmental activities and business-type activities was \$93,155 and \$151,585, respectively.

Debt service requirements as of June 30, 2021 for governmental activities' financed purchases from direct borrowings are as follows:

Fiscal Year Ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 315,840	\$ 39,149	\$ 354,989
2023	319,788	30,003	349,791
2024	235,585	20,586	256,171
2025	208,737	14,052	222,789
2026	171,326	8,568	179,894
2027	175,390	4,336	179,726
Total	<u>\$ 1,426,666</u>	<u>\$ 116,694</u>	<u>\$ 1,543,360</u>

Debt service requirements as of June 30, 2021 for business-type activities' financed purchases from direct borrowings are as follows:

Fiscal Year Ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 63,340	\$ 5,916	\$ 69,256
2023	65,779	4,477	70,256
2024	52,380	1,943	54,323
Total	<u>\$ 181,499</u>	<u>\$ 12,336</u>	<u>\$ 193,835</u>

**Notes Payable from direct borrowings.** In August 2017, the Public Facilities Authority issued a note payable to the Georgia Environmental Finance Authority (GEFA) from the Clean Water State Revolving Fund in the amount of \$11,452,000. Interest on the note payable accrues at 1.70%. Principal and interest on the note will be due monthly until maturity in September 2047. As of June 30, 2021, the outstanding principal amount is \$10,328,123.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

In June 2019, the City issued a note payable to BB&T in the amount of \$2,333,960. Interest on the note payable accrued at 3.08%. Principal and interest on the note will be due monthly until maturity in June 2029. As of June 30, 2021, the outstanding principal amount is \$1,922,025.

In March 2020, the Decatur Housing Authority (DHA) loaned the City \$500,000 to assist in storm water infrastructure repairs on DHA-owned property. The City will not repay DHA directly but recognize a reduction in the liability rather than bill DHA for its annual storm water fees. The note does not carry interest. As of June 30, 2021, the outstanding principal amount is \$466,845.

Debt service requirements as of June 30, 2021 for notes payable from direct borrowings associated with governmental activities are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 529,974	\$ 232,334	\$ 762,308
2023	542,000	220,308	762,308
2024	554,322	207,986	762,308
2025	566,949	195,359	762,308
2026	579,889	182,419	762,308
2027-2031	2,547,166	714,915	3,262,080
2032-2036	1,928,281	509,611	2,437,892
2037-2040	2,099,226	338,665	2,437,892
2041-2046	2,285,326	152,566	2,437,892
2047-2050	617,013	7,161	624,175
Total	<u>\$ 12,250,148</u>	<u>\$ 2,761,323</u>	<u>\$ 15,011,470</u>

Debt service requirements as of June 30, 2021 for notes payable from direct borrowings associated with business-type activities are as follows:

	<u>Principal</u>
2022	\$ 54,093
2023	54,093
2024	54,093
2025	54,093
2026	54,093
2027-2030	196,380
Total	<u>\$ 466,845</u>

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

**Certificates of Participation.** In June 1998, the City entered into a lease pool agreement with the Georgia Municipal Association (the "Association"). The funding of the lease pool was provided by the issuance of \$150,126,000 Certificates of Participation by the Association. The Association passed the net proceeds through to the participating municipalities with the City's participation totaling \$1,320,000. The lease pool agreement with the Association provides that the City owns their portion of the assets invested by the pool and is responsible for the payment of their portion of the principal and interest of the Certificates of Participation. The principal is due in a lump sum payment on June 1, 2028. Interest is payable at a rate of 4.75% each year. The City draws from the investment to lease equipment from the Association. The lease pool agreement requires the City to make lease payments back into its investment account to fund the principal and interest requirements of the 1998 GMA Certificates of Participation.

As part of the issuance of the certificates of participation, the City entered into an interest rate swap agreement. Under the Swap Agreement, the City is required to pay (1) a semiannual (and beginning July 1, 2003, a monthly) floating rate of interest based on the Securities Industry and Financial Markets Association (SIFMA) Municipal Swap Index (plus a 31 basis points spread) to, or on behalf of, the Swap Counterparty (the "Swap Payment"); and the Swap Counterparty will pay to, or on behalf of, the City a semi-annual payment based on a rate equal to the fixed rate on the certificates of participation (4.75%) times a notional amount specified in the Swap Agreement, but generally equal to the outstanding unpaid principal portion of such Contract, less the amount originally deposited in the Reserve Fund relating to the Contract, and (ii) a one-time Swap Premium to be paid on the effective date of the Swap Agreement.

The semiannual payments from the Swap Counterparty with respect to the City are structured, and expected, to be sufficient to make all interest payments due under the Contract, and related distributions of interest on the Certificates. Monthly interest payments between the City, the holders of the Certificates of Participation, and the Swap Counterparty can be made in net settlement form as part of this agreement. Under the Swap Agreement, the City's obligation to pay floating payments to the Swap Counterparty in any calendar year may not exceed an amount equal to the SIFMA Municipal Swap Index plus 5% to be determined on the first business day of December in the preceding year. This agreement matures on June 1, 2028, at the same time of the certificates of participation. This derivative qualifies as a fair market hedge.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (Continued)

#### Primary Government (Continued)

**Certificates of Participation (Continued).** In the unlikely event that the Swap Counterparty becomes insolvent, or fails to make payments as specified in the Swap Agreement, the City would be exposed to credit risk in the amount of the Swap's fair value. To minimize this risk, the City executed this agreement with counterparties of appropriate credit strength, with the counterparty being rated Aa3 by Moody's. At June 30, 2021, the floating rate being paid by the City is .40% and the market value of this agreement is \$324,930, a decrease of \$96,514 from the market value at the end of the previous fiscal year. The market value of the hedge was determined using settlement prices at the end of the day on June 30, 2021 based on the derivative contract and it is reported as a non-current asset in the statement of net position. As this derivative is an effective hedge, qualifying for hedge accounting, the inflow from the hedge (any change in fair value from inception until fiscal year end) is deferred and reported as a deferred inflow of resources in the statement of net position.

In July 2005, the City issued Certificates of Participation, Series 2005, in the principal amount of \$2,810,000 with principal and interest payments beginning January 1, 2006 through January 1, 2026 at an interest rate of 3.91%. Proceeds were used to acquire, construct, install and equip certain renovations and additions to its City Hall. In February 2015, the City negotiated an interest rate reduction from 3.91% to 2.60%. This rate reduction did not change the outstanding balance of the certificates of participation or the future maturities with regard to principal payments.

The City's total certificates of participation debt service requirements to maturity are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Fiscal Year Ending June 30,			
2022	\$ 165,000	\$ 86,100	\$ 251,100
2023	175,000	81,810	256,810
2024	180,000	77,260	257,260
2025	185,000	72,580	257,580
2026	195,000	67,770	262,770
2027-2031	1,320,000	125,400	1,445,400
Total	<u>\$ 2,220,000</u>	<u>\$ 510,920</u>	<u>\$ 2,730,920</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (Continued)

#### Decatur Downtown Development Authority

Long-term liability activity for the year ended June 30, 2021, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Note payable - primary government	\$ 400,000	\$ -	\$ (400,000)	\$ -	\$ -
Notes payable	1,794,302	-	(72,636)	1,721,666	79,874
Decatur DDA Long-term liabilities	<u>\$ 2,194,302</u>	<u>\$ -</u>	<u>\$ (472,636)</u>	<u>\$ 1,721,666</u>	<u>\$ 79,874</u>

**Note Payable from direct borrowing - primary government.** In April 2020, the Decatur DDA entered into a loan payable with the City of Decatur in the amount of \$400,000 to fund a Small Business COVID-19 Relief Program. The loan to the City will be repaid within four (4) years when the underlying borrowers repay their loans to the Decatur DDA (see Note 5). The underlying loans are unsecured. After the first 12 months after expiration of the Public Health State of Emergency in Georgia, equal monthly installments are required for the remainder of the loan term. During the fiscal year ended June 30, 2021, the City of Decatur forgave the entirety of the loan.

**Notes Payable from direct borrowings.** In July 2017, the Decatur DDA entered into a note payable with DeKalb County in the amount of \$224,896 to reimburse DeKalb County for the DDA's portion of a joint sewer expansion project. Principal is due annually with no interest bearing on the note. As of June 30, 2021, the outstanding principal amount is \$134,936.

In January 2019, the Decatur DDA issued a note payable to Redhead Properties, LLC to purchase land at 252 S. Columbia Drive in the amount of \$1,710,000. Interest accrues monthly at a rate .42% (or 5% annually) with monthly payments of \$11,285 until maturity in February 2039. As of June 30, 2021, the outstanding principal amount is \$1,586,730.

Debt service requirements to maturity on the notes payable from direct borrowings are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Fiscal Year Ending June 30,			
2022	\$ 79,874	\$ 78,033	\$ 157,907
2023	82,810	75,097	157,907
2024	85,896	72,011	157,907
2025	89,141	68,767	157,908
2026	92,551	65,357	157,908
2027-2031	430,373	269,208	699,581
2032-2036	523,461	153,630	677,091
2037-2039	337,560	23,716	361,276
Total	<u>\$ 1,721,666</u>	<u>\$ 805,819</u>	<u>\$ 2,527,485</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Due to/from primary government and component units:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Primary government - General Fund	Component Unit - Downtown Development Authority	\$ 408,360
Primary government - General Fund	Component Unit - Decatur Tourism Board	43,349
Primary government - Nonmajor governmental funds	Component Unit - Downtown Development Authority	30,740
Component unit - Downtown Development Authority	Primary government - General Fund	56,934
Component unit - Downtown Development Authority	Primary government - Nonmajor enterprise funds	292,612
Component unit - Decatur Tourism Board	Primary government - Nonmajor governmental funds	46,107
Total		<u>\$ 878,102</u>

Due to/from other funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	2013 URA Bond Fund	\$ 1,199
General Fund	Nonmajor governmental funds	114,892
General Fund	Solid Waste Fund	10,511
General Fund	Stormwater Utility Fund	13,341
Capital Improvement Fund	General Fund	449,999
Capital Improvement Fund	Solid Waste Fund	274,621
Nonmajor governmental funds	General Fund	915,678
Nonmajor governmental funds	Capital Improvement Fund	162,510
Nonmajor enterprise funds	Nonmajor governmental funds	41,202
Total		<u>\$ 1,983,953</u>

All interfund balances resulted from the time lag between the dates that (1) reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) repayments between funds are made.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

Advances to/from other funds are as follows:

<b>Receivable Fund</b>	<b>Payable Fund</b>	<b>Amount</b>
Capital Improvement Fund	Solid Waste Fund	<u><u>\$ 126,704</u></u>

The amounts payable from the Solid Waste Fund relate to equipment and vehicles purchased by the Capital Improvement Fund and transferred to these funds.

Interfund transfers:

<b>Transfer In</b>	<b>Transfer Out</b>	<b>Amount</b>
General Fund	Nonmajor governmental funds	\$ 256,906
General Fund	Stormwater Utility Fund	372,760
General Fund	Solid Waste Fund	275,880
		<u><u>\$ 905,546</u></u>
Capital Improvement Fund	General Fund	\$ 450,000
Capital Improvement Fund	Nonmajor governmental funds	18,000
Capital Improvement Fund	Stormwater Utility Fund	21,885
		<u><u>\$ 489,885</u></u>
2013 URA Bond Fund	SPLOST Fund	<u><u>\$ 1,103,554</u></u>
Nonmajor governmental funds	Capital Improvement Fund	\$ 2,412,510
Nonmajor governmental funds	SPLOST Fund	668,427
Nonmajor governmental funds	General Fund	1,323,000
		<u><u>\$ 4,403,937</u></u>
Stormwater Utility Fund	Nonmajor governmental funds	<u><u>\$ 12,000</u></u>
Nonmajor Enterprise Funds	Nonmajor governmental funds	<u><u>\$ 128,453</u></u>

Transfers are used to (1) move unrestricted revenues collected in various funds to finance various programs of the City accounted for in the General Fund in accordance with budgetary authorizations, (2) move cash to nonmajor governmental funds to cover operations, (3) move Hotel/Motel taxes between funds for expending in accordance with State law, (4) to provide funding to the 2010 URA Bonds Fund, the 2013 URA Bonds Fund, and the Capital Improvement Fund for construction and other capital asset acquisition and project costs paid, and (5) to repay portions of the 2010 and 2013 URA Bonds from the SPLOST Fund in accordance with the voter approved referendum.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 9. PENSION PLANS

#### Plan Administration

All of the City's full-time regular employees are covered by the City's single-employer defined benefit pension plan (the "Plan") which is administered by the Decatur Employees' Retirement System. The Plan was established in 1947 by the Decatur City Commission. The Board of Trustees of the Plan consists of seven members (the City Manager, the City Clerk, one City Commissioner appointed by the City Commission, one Participant who is either a Firefighter or a Police Officer, one Participant who is a General Employee, one private citizen of the City appointed by the other members of the Board and one private citizen appointed by the City Commission) and has the authority to establish and amend the Plan.

The Plan is contributory in nature with contributions coming from both the City and its covered employees. All eligible employees become participants in the Plan upon employment, while elected officials are not covered. Employees become fully vested after 10 years of service. The Plan does not issue a separate financial statement.

#### Plan Membership

As of July 1, 2020, the most recent actuarial valuation date, the plan membership included the following categories of participants:

Retirees and beneficiaries receiving benefits	110
Terminated vested participants not yet receiving benefits	10
Active participants	212
	<u>332</u>

#### Benefits

The Plan provides retirement, disability, and death benefits. Retirement benefits for general plan members are calculated as 1 percent of the member's average basic compensation plus 1.65% of average compensation in excess of \$500 times years of credited service. Retirement benefits for public safety employees are calculated as average compensation times credited service up to thirty (30) years times the following percentages:

<u>Years of Benefit Service</u>	<u>Percent</u>
10 - 14	2.00%
15 - 19	2.25%
20 - 24	2.50%
25 - 29	2.75%
30	3.00%

General plan members with 10 years of continuous service are eligible to retire at age 65. Public safety plan members with 10 years of continuous service are eligible to retire at age 60. General plan members may retire at age 60 after 15 years of service (or at any age as long as age plus service equals 80).



## NOTES TO FINANCIAL STATEMENTS

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### NOTE 9. PENSION PLANS (Continued)

#### Benefits (Continued)

Public safety plan members may retire at age 55 after 15 years of service (or at any age as long as age plus service equals 75). All plan members are eligible for non-duty disability benefits at the date determined to be permanently disabled provided he or she is at least age 50 and has completed 10 years of continuous service. For duty-related disability benefits, all members are eligible upon the date determined to be permanently disabled. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction.

A monthly death benefit is payable to a spouse of a married member should he or she die either (i) while employed but eligible for early retirement or (ii) after termination of employment on or after eligibility for early retirement, provided he or she has deferred commencement of benefits and has left all member contributions in the system.

If a member terminates employment prior to completing ten years of continuous service, he or she shall be entitled to a refund of his or her accumulated contributions with interest.

#### Employee Contributions

The authority to establish and amend contribution requirements rests with the Board of Trustees. Currently, Plan members are required to contribute to the Plan in the following manner:

Public Safety Employees	14% of compensation
General Employees	4% of compensation up to \$2,000 plus 8% of compensation in excess of \$2,000

Plan members who were active employees on July 1, 1997, and elected not to have the Unreduced Early Retirement Option are required to contribute to the Plan in the following manner:

Public Safety Employees	9% of compensation
General Employees	2% of compensation up to \$2,000 plus 6% of compensation in excess of \$2,000

Employee contributions are made on a pre-tax basis as permitted under Section 414(h) of the Internal Revenue Code. Public Safety employees consist of firefighters and police officers.

#### City Contributions

The City contribution is determined by the actuary as necessary to keep the Plan in compliance with the funding requirements of the State of Georgia. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. For the year ended June 30, 2021, the City's contributions were \$1,034,423, which was 8.66% of covered payroll.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 9. PENSION PLANS (Continued)

#### Net Pension Liability of the City

The City's net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that same date.

*Actuarial assumptions.* The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation		2.5%
Salary increases	3.25% including inflation plus merit increases of 0.5 to 4.5%	
Investment rate of return	7.0%, including inflation, net of investment expense	

Mortality rates were based upon the RP-2014 Total Dataset Mortality with no projection scale for healthy retirees and the RP-2014 Disabled Retiree Mortality with no projection scale for disabled retirees.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of the most recent experience study which was completed in August 2015 taking into account 7 years of data experience.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These expected future real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 are:

Asset class	Target allocation	Long-term expected real rate of return*
Domestic fixed income securities	43.5%	2.85%
Domestic equities	55.7%	6.00%
International equities	—%	6.25%
Real estate	—%	5.00%
Cash	0.8%	1.85%
Total	100.0%	

\* Rates shown are net of the 2.25% assumed rate of inflation.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 9. PENSION PLANS (Continued)

#### Net Pension Liability of the City (Continued)

*Discount rate.* The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in the Net Pension Liability of the City.* The changes in the components of the net pension liability of the City for the fiscal year ended June 30, 2021 were as follows:

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) - (b)</b>
<b>Balances at 6/30/20</b>	<u>\$ 57,397,411</u>	<u>\$ 45,575,377</u>	<u>\$ 11,822,034</u>
<b>Changes for the year:</b>			
Service cost	1,110,184	-	1,110,184
Interest	3,980,475	-	3,980,475
Differences between expected and actual experience	(811,492)	-	(811,492)
Assumption changes	135,189	-	135,189
Contributions - employer	-	1,034,423	(1,034,423)
Contributions - employee	-	1,118,406	(1,118,406)
Net investment income	-	11,385,323	(11,385,323)
Benefit payments, including refunds of employee contributions	(3,287,331)	(3,287,331)	-
Administrative expense	-	(48,674)	48,674
Net changes	<u>1,127,025</u>	<u>10,202,147</u>	<u>(9,075,122)</u>
<b>Balances at 6/30/21</b>	<u>\$ 58,524,436</u>	<u>\$ 55,777,524</u>	<u>\$ 2,746,912</u>

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 9. PENSION PLANS (Continued)

#### Net Pension Liability of the City (Continued)

*Sensitivity of the net pension liability to changes in the discount rate.* The following table presents the net pension liability of the City, calculated using the discount rate of 7.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
\$ 9,890,609	\$ 2,746,912	\$ (3,184,795)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of June 30, 2021 and the current sharing pattern of costs between employer and employee.

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the fiscal year ended June 30, 2021, the City recognized pension expense of \$115,189. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,112,212	\$ (884,398)
Differences resulting from changes in actuarial assumptions	953,801	-
Net difference between projected and actual earnings on pension plan investments	-	(6,402,056)
Total	\$ 2,066,013	\$ (7,286,454)

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 9. PENSION PLANS (Continued)

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:	
2021	\$ (1,150,771)
2022	(1,213,547)
2023	(1,073,570)
2024	<u>(1,782,553)</u>
Total	<u>\$ (5,220,441)</u>

### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS

#### Plan Description and Benefits

The City of Decatur Other Postretirement Benefits Plan (the "OPEB Plan") is a single-employer defined benefit postretirement health care, dental and vision plan, or other postemployment benefit (OPEB) plan. The City Commission has the authority to establish and amend the OPEB Plan. The City has not elected to advance fund the plan, but rather maintains the plan on a "pay as you go" basis, in that claims are paid as they arise, rather than establishing an irrevocable trust to accumulate restricted funds. The OPEB Plan does not issue a separate report. Eligible retirees and former employees are offered a different health and prescription drug plan than active employees and the same vision and dental coverage as active employees. The City pays approximately 80% of the total costs of healthcare for eligible employees and retirees.

Eligible participants for Other Postemployment Benefits include:

1. The City allows all retirees to enroll in the OPEB plan upon onset of retirement from the City.
2. Surviving spouses/beneficiaries are allowed enrollment into the plan if the employee had elected coverage for the dependents before onset of electing retirement.
3. Employees retiring under the City's disability retirement benefit are allowed to enroll upon onset of retirement from the City.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### Plan Membership

As of July 1, 2020, the most recent actuarial valuation date, the Plan membership included the following categories of participants:

Retirees and beneficiaries receiving benefits	58
Active participants	166
	<u>224</u>

#### City Contributions

The City contribution is determined by the actuary as necessary to keep the Plan in compliance with the funding requirements of the State of Georgia; however, the City has elected to fund the plan on a pay-as-you go basis. For the year ended June 30, 2021, the City contributed \$561,962 for the pay as you go benefits for the plan.

#### Total OPEB Liability of the City

The City's total OPEB liability was measured as of June 30, 2021 and was determined by an actuarial valuation as of July 1, 2020 with the actuary using standard techniques to rollforward the liability to the measurement date.

**Actuarial assumptions.** The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount rate:	2.19%
Healthcare Cost Trend Rate:	7.50% - 4.50%, ultimate trend in 2028
Inflation rate:	2.75%
Salary increase:	0.5% plus merit increases ranging from 0.50% to 4.50%, plus inflation

Mortality rates were based on the SOA Pub-2010 Weighted Mortality using the MP-2020 projection scale for healthy participants and SOA-Pub 2010 Disabled Retiree Mortality using the MP-2020 projection scale for disabled participants.

If an active employee does not enroll in the City's health insurance program, they are assumed not to participate in the OPEB plan as a retiree. If an active employee is enrolled in the City's health insurance program, they are assumed to receive benefits as a retiree.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

**Discount rate.** The discount rate used to measure the total OPEB liability was 2.19%. This rate was determined using an index rate of 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher – which was 2.19% as determined by the Bond Buyer 20-Bond GO Index rate as of June 30, 2021.

Changes in the Total OPEB Liability of the City. The changes in the total OPEB liability of the City for the year ended June 30, 2021, were as follows:

	<b>Total OPEB Liability</b>
<b>Balances at 6/30/20</b>	<b>\$ 30,660,158</b>
<b>Changes for the year:</b>	
Service cost	1,696,284
Interest	853,256
Differences between expected and actual experience	1,090,588
Assumption changes	2,681,273
Benefit payments	<u>(561,962)</u>
<b>Net changes</b>	<b><u>5,759,439</u></b>
<b>Balances at 6/30/21</b>	<b><u>\$ 36,419,597</u></b>

The required schedule of changes in the City's total OPEB liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about the total OPEB liability.

**Sensitivity of the total OPEB liability to changes in the discount rate.** The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.19%) or 1-percentage-point higher (3.19%) than the current discount rate:

	1% Decrease (1.19%)	Discount Rate (2.19%)	1% Increase (3.19%)
Total OPEB liability	\$ 43,324,166	\$ 36,419,597	\$ 31,064,209

## NOTES TO FINANCIAL STATEMENTS

### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.** The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.5% decreasing to 3.5%) or 1-percentage-point higher (8.5% decreasing to 5.5%) than the current healthcare cost trend rates:

	1% Decrease (6.5% decreasing to 3.5%)	1% Decrease (7.5% decreasing to 4.5%)	1% Decrease (8.5% decreasing to 5.5%)
Total OPEB liability	\$ 30,093,864	\$ 36,419,597	\$ 44,783,145

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of June 30, 2021 and the current sharing pattern of costs between employer and inactive employees.

#### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2021, the City recognized OPEB expense of \$623,958. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 908,823	\$ (8,639,498)
Changes in assumptions	4,866,132	-
Total	\$ 5,774,955	\$ (8,639,498)



## NOTES TO FINANCIAL STATEMENTS

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### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending June 30:	
2022	\$ (1,925,582)
2023	(1,925,580)
2024	(270,666)
2025	628,644
2026	628,641
Total	<u>\$ (2,864,543)</u>

### NOTE 11. DEFINED CONTRIBUTION PENSION PLAN

The City of Decatur's Internal Revenue Code Section 457 Plan (the "Plan") is a deferred compensation plan and qualifies as a defined contribution pension plan. The Plan is administered by MissionSquare and VantageTrust for all full time employees. Plan provisions and contribution requirements are established and may be amended by the City Commission. At June 30, 2021, there were 55 active plan members, 53 of whom were making contributions to the plan.

Employees are not required to contribute to the Plan. Employees may contribute a portion of their gross salary, not to exceed the IRS guidelines, into the Plan. The Plan allows employees to increase, decrease, stop and restart deferrals as often as they wish without penalties or fees. Total employee contributions for the year ended June 30, 2021, were \$134,689. The City Commission has approved discretionary employer contributions for employees in five positions. Total employer contributions for the year ended June 30, 2021, were \$57,343.

The Decatur Downtown Development Authority's Internal Revenue Code Section 401(a) Plan (the "Plan") is a deferred compensation plan and qualifies as a defined contribution pension plan. The Plan is administered by MissionSquare and VantageTrust for all full-time employees. Plan provisions and contribution requirements are established and may be amended by the Downtown Development Authority's Board. At June 30, 2021, there was one plan member. Total employer contributions for the year ended June 30, 2021, were \$8,155.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 12. JOINT VENTURE

Under Georgia law, the City, in conjunction with other cities and counties in the Atlanta, Georgia area, is a member of the Atlanta Regional Commission (ARC). Dues to the ARC are assessed at the County level and are, accordingly, paid by DeKalb County. Membership in the ARC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the ARC in Georgia. The ARC Board membership includes the chief elected official of each county and various municipalities of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of the ARC. Separate financial statements may be obtained from: Atlanta Regional Commission, 229 Peachtree St. NE, Suite 100, Atlanta, Georgia 30303 or online at <https://atlantaregional.org/about-arc/comprehensive-annual-financial-report/>.

### NOTE 13. RELATED ORGANIZATIONS

The City's mayor is responsible for appointing all board members of the Decatur Housing Authority. However, the City has no further accountability for the authority.

### NOTE 14. RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In response to these risks, the City has purchased commercial insurance for all property and liability coverage. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage in the last three years.

#### Workers' Compensation Insurance

The City is partially self-insured for workers' compensation claims. The City pays annual aggregate claims up to \$1,000,000 over a two-year period. After the claims reach this amount, a private insurance carrier pays the remaining claims. In addition to the biennial aggregate limit, individual limits for City payments are \$300,000 per claim. After the individual limits are met, the private insurance carrier covers the claims. The City has entered into a contract with a third party to administer the program. This activity is recorded in the General Fund.

The following describes the activity related to these claims based on actual claims presented after year-end and historical experience.

<u>Fiscal Year</u>	<u>Beginning of Year Claims Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Claims Liability</u>
2021	\$ 19,997	\$ 34,160	\$ 42,060	\$ 12,097
2020	6,900	30,402	17,305	19,997

## NOTES TO FINANCIAL STATEMENTS

### NOTE 14. RISK MANAGEMENT (Continued)

#### Health Insurance

The City is partially self-insured for employee medical claims. The City pays approximately 80% of the premium equivalent rates for each employee. The annual out-of-pocket maximum for employees is \$3,000 per individual; \$6,000 per family for in-network services. Each employee's portion of the medical premium cost is deducted from that employee's paycheck. Employees may opt out of the group health insurance coverage if they certify that they have alternate coverage.

The City is responsible for aggregate claims equivalent to \$9,924 per year per participating employee or approximately \$2,381,600. If the total claims reach this amount, a private insurance carrier will pay the remaining claims. In addition to the aggregate limit, the City's self-insurance is limited to \$85,000 per individual per plan year. After an individual's claims reach this amount, the private insurance carrier will pay any additional medical claims. This activity is recorded in the General Fund and the ending claims payable liability is included in the accrued liabilities reported by the General Fund as of June 30, 2021.

The following describes the activity related to these claims based on actual claims presented after year-end and historical experience.

<u>Fiscal Year</u>	<u>Beginning of Year Claims Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Claims Liability</u>
2021	\$ 95,772	\$ 3,776,214	\$ 3,677,044	\$ 194,942
2020	10,203	1,870,703	1,785,134	95,772

### NOTE 15. COMMITMENTS AND CONTINGENCIES

#### Litigation

The City is involved in several pending lawsuits. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the City.

#### Contractual Commitments

For the fiscal year ended June 30, 2021, contractual commitments on uncompleted contracts were \$150,534.

## NOTES TO FINANCIAL STATEMENTS

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### **NOTE 15. COMMITMENTS AND CONTINGENCIES (Continued)**

#### **Grant Contingencies**

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the City believes such disallowances, if any, will not be significant.

### **NOTE 16. HOTEL/MOTEL LODGING TAX**

The City imposes a hotel/motel tax on lodging facilities within the City. The tax was assessed at 8%. Revenues were \$685,082 for the year ended June 30, 2021. Of this amount 100% was expended. Expenditures of the tax were used to promote tourism, conventions, and trade shows as well as to operate, maintain, and market a conference center facility as required by O.C.G.A. 48-13-51.

### **NOTE 17. CHANGE IN ACCOUNTING PRINCIPLE**

In conjunction with the implementation of Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, the City is required to reevaluate the accounting treatment of fiduciary activities. Based on the City's evaluation of this new standard, a custodial fund is reported on the statement of fiduciary net position and the statement of change in fiduciary net position for its fiduciary activities.

## **REQUIRED SUPPLEMENTARY INFORMATION**

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**CITY OF DECATUR, GEORGIA  
REQUIRED SUPPLEMENTARY INFORMATION  
RETIREMENT PLAN  
SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY  
AND RELATED RATIOS**

	2021	2020	2019	2018
<b>Total pension liability</b>				
Service cost	\$ 1,110,184	\$ 1,063,766	\$ 1,006,350	\$ 1,022,483
Interest on total pension liability	3,980,475	3,709,335	3,651,487	3,427,102
Differences between expected and actual experience	(811,492)	1,580,193	(588,010)	820,485
Changes in actuarial assumptions	135,189	1,409,418	-	-
Changes in benefit terms	-	(732,235)	-	1,101,020
Benefit payments, including refunds of employee contributions	(3,287,331)	(3,119,588)	(3,482,149)	(2,816,729)
<b>Net change in total pension liability</b>	<u>1,127,025</u>	<u>3,910,889</u>	<u>587,678</u>	<u>3,554,361</u>
<b>Total pension liability - beginning</b>	<u>57,397,411</u>	<u>53,486,522</u>	<u>52,898,844</u>	<u>49,344,483</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 58,524,436</u>	<u>\$ 57,397,411</u>	<u>\$ 53,486,522</u>	<u>\$ 52,898,844</u>
<b>Plan fiduciary net position</b>				
Contributions - employer	\$ 1,034,423	\$ 1,007,751	\$ 945,300	\$ 880,322
Contributions - employee	1,118,406	1,129,135	1,099,074	1,040,763
Net investment income	11,385,323	2,495,788	3,115,789	3,312,134
Benefit payments, including refunds of member contributions	(3,287,331)	(3,119,588)	(3,482,149)	(2,816,729)
Administrative expenses	(48,674)	(32,499)	(109,897)	(39,816)
<b>Net change in plan fiduciary net position</b>	<u>10,202,147</u>	<u>1,480,587</u>	<u>1,568,117</u>	<u>2,376,674</u>
<b>Plan fiduciary net position - beginning</b>	<u>45,575,377</u>	<u>44,094,790</u>	<u>42,526,673</u>	<u>40,149,999</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 55,777,524</u>	<u>\$ 45,575,377</u>	<u>\$ 44,094,790</u>	<u>\$ 42,526,673</u>
<b>City's net pension liability - ending (a) - (b)</b>	<u>\$ 2,746,912</u>	<u>\$ 11,822,034</u>	<u>\$ 9,391,732</u>	<u>\$ 10,372,171</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	95.31%	79.40%	82.44%	80.39%
<b>Covered payroll</b>	\$ 11,947,032	\$ 12,359,976	\$ 11,185,643	\$ 11,691,803
<b>City's net pension liability as a percentage of covered payroll</b>	22.99%	95.65%	83.96%	88.71%
	2017	2016	2015	2014
<b>Total pension liability</b>				
Service cost	\$ 952,885	\$ 938,166	\$ 895,868	\$ 889,392
Interest on total pension liability	3,317,074	3,164,496	3,036,569	2,861,732
Differences between expected and actual experience	-	849,742	(12,910)	611,982
Changes in actuarial assumptions	-	2,744,933	-	-
Changes in benefit terms	-	-	-	-
Benefit payments, including refunds of employee contributions	(2,718,718)	(2,318,429)	(2,193,817)	(1,883,023)
<b>Net change in total pension liability</b>	<u>1,551,241</u>	<u>5,378,908</u>	<u>1,725,710</u>	<u>2,480,083</u>
<b>Total pension liability - beginning</b>	<u>47,793,242</u>	<u>42,414,334</u>	<u>40,688,624</u>	<u>38,208,541</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 49,344,483</u>	<u>\$ 47,793,242</u>	<u>\$ 42,414,334</u>	<u>\$ 40,688,624</u>
<b>Plan fiduciary net position</b>				
Contributions - employer	\$ 859,173	\$ 941,003	\$ 904,872	\$ 892,161
Contributions - employee	989,242	1,006,352	974,037	970,477
Net investment income	3,606,939	87,025	1,780,322	5,379,030
Benefit payments, including refunds of member contributions	(2,718,718)	(2,318,429)	(2,193,817)	(1,883,023)
Administrative expenses	(46,743)	(54,408)	(46,989)	(47,909)
<b>Net change in plan fiduciary net position</b>	<u>2,689,893</u>	<u>(338,457)</u>	<u>1,418,425</u>	<u>5,310,736</u>
<b>Plan fiduciary net position - beginning</b>	<u>37,460,106</u>	<u>37,798,563</u>	<u>36,380,138</u>	<u>31,069,402</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 40,149,999</u>	<u>\$ 37,460,106</u>	<u>\$ 37,798,563</u>	<u>\$ 36,380,138</u>
<b>City's net pension liability - ending (a) - (b)</b>	<u>\$ 9,194,484</u>	<u>\$ 10,333,136</u>	<u>\$ 4,615,771</u>	<u>\$ 4,308,486</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	81.37%	78.38%	89.12%	89.41%
<b>Covered payroll</b>	\$ 11,696,251	\$ 10,892,115	\$ 10,315,075	\$ 10,159,477
<b>City's net pension liability as a percentage of covered payroll</b>	78.61%	94.87%	44.75%	42.41%

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

**CITY OF DECATUR, GEORGIA  
REQUIRED SUPPLEMENTARY INFORMATION  
RETIREMENT PLAN  
SCHEDULE OF CITY CONTRIBUTIONS**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Actuarially determined contribution	\$ 1,135,892	\$ 1,142,582	\$ 959,243	\$ 868,373	\$ 680,251
Contributions in relation to the actuarially determined contribution	<u>1,034,423</u>	<u>1,007,751</u>	<u>945,300</u>	<u>880,322</u>	<u>859,173</u>
Contribution deficiency (excess)	<u>\$ 101,469</u>	<u>\$ 134,831</u>	<u>\$ 13,943</u>	<u>\$ (11,949)</u>	<u>\$ (178,922)</u>
Covered payroll	\$ 11,947,032	\$ 12,359,976	\$ 11,185,643	\$ 11,691,803	\$ 11,696,251
Contributions as a percentage of covered payroll	8.66%	8.15%	8.45%	7.53%	7.35%
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Actuarially determined contribution	\$ 672,425	\$ 861,769	\$ 839,456	\$ 824,767	\$ 794,420
Contributions in relation to the actuarially determined contribution	<u>941,003</u>	<u>904,872</u>	<u>892,161</u>	<u>846,745</u>	<u>799,121</u>
Contribution deficiency (excess)	<u>\$ (268,578)</u>	<u>\$ (43,103)</u>	<u>\$ (52,705)</u>	<u>\$ (21,978)</u>	<u>\$ (4,701)</u>
Covered payroll	\$ 10,892,115	\$ 10,315,075	\$ 10,159,477	\$ 10,012,057	\$ 9,918,986
Contributions as a percentage of covered payroll	8.64%	8.77%	8.78%	8.46%	8.06%

**Notes to the Schedule:**

(1) Actuarial Assumptions

Valuation Date	June 30, 2020
Cost Method	Entry age cost method with 5 year phase-in of discount rate assumption changes.
Actuarial Asset Valuation Method	20% write up method
Assumed Rate of Return on Investments	7.00% net of investment expenses
Projected Salary Increases	3.75%-7.75% (including 2.50% for inflation) with merit increases ranging from 0.5% to 4.5%
Cost-of-living Adjustment	N/A
Amortization Method	Level dollar for unfunded liability
Remaining Amortization Period	20 years (open)

**CITY OF DECATUR, GEORGIA  
 REQUIRED SUPPLEMENTARY INFORMATION  
 RETIREMENT PLAN  
 SCHEDULE OF PENSION INVESTMENT RETURNS**

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	2021	2020	2019	2018
Annual money-weighted rate of return, net of investment expenses for the City's Pension Plan	5.7%	5.8%	7.7%	8.5%
	2017	2016	2015	2014
	14.9%	0.1%	4.6%	17.4%

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.



**CITY OF DECATUR, GEORGIA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**OPEB PLAN**  
**SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY**  
**AND RELATED RATIOS**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB liability				
Service cost	\$ 1,696,284	\$ 1,609,711	\$ 1,541,662	\$ 1,704,797
Interest on total OPEB liability	853,256	1,207,802	1,297,300	1,426,178
Differences between expected and actual experience	1,090,588	(7,398,970)	(2,956,105)	-
Changes of assumptions and other inputs	2,681,273	2,902,424	1,782,465	(8,521,132)
Benefit payments	<u>(561,962)</u>	<u>(914,922)</u>	<u>(775,665)</u>	<u>(749,348)</u>
<b>Net change in total OPEB liability</b>	5,759,439	(2,593,955)	889,657	(6,139,505)
<b>Total OPEB liability - beginning</b>	<u>30,660,158</u>	<u>33,254,113</u>	<u>32,364,456</u>	<u>38,503,961</u>
<b>Total OPEB liability - ending</b>	<u><u>\$ 36,419,597</u></u>	<u><u>\$ 30,660,158</u></u>	<u><u>\$ 33,254,113</u></u>	<u><u>\$ 32,364,456</u></u>
<b>Covered payroll</b>	\$ 11,765,194	\$ 8,973,157	\$ 13,326,662	\$ 10,296,426
<b>City's total OPEB liability as a percentage of covered payroll</b>	309.55%	341.69%	249.53%	314.33%

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

The City is not accumulating assets in a trust fund that meets the criteria GASB Statement No. 75 for payment of future OPEB benefits.

# CITY OF DECATUR, GEORGIA

## NONMAJOR GOVERNMENTAL FUNDS

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**Confiscated Drug Fund** – To account for the use of confiscated drug money by the City's Police Department. These revenues are restricted by State law to be expended on investigations and other police department activity.

**Emergency Telephone System Fund** – To account for emergency services which are provided to all City taxpayers. Financing is provided through user fees and charges. The charges from the telephone providers are restricted by State law O.C.G.A. 46-5-134.

**Grant Fund** – To account for grants received and the expenditures related to the grants. These revenues are restricted by the external resource providers from whom the City has received the funds.

**Children and Youth Services Fund** – To account for charges for the City's after school program and the expenditures incurred in operating the program. The City Commission has committed all revenues generated by the after school programs to be used for the operation of the program.

**Tree Bank Fund** – To account for the monies collected from the City's Tree Bank fees. The City Commission has committed all revenues to be expended for the operation of the program.

**Hotel/Motel Tax Fund** – To account for the 7% lodging tax levied in the City. The tax revenues are restricted by O.C.G.A. 48-13-51.

**Coronavirus Relief Fund** – To account for revenues and expenditures associated with federal Coronavirus Relief funding. These revenues are restricted to allowable expenditures per the terms of the funding.

**2010 URA Bonds Fund** – To account for the proceeds from the issuance of Recovery Zone Economic Development bonds and the expenditures of those funds for major capital projects.

**Public Facilities Authority Fund** – To account for the proceeds from the issuance of the Series 2017 revenue bonds, proceeds from the issuance of a note payable, and the expenditures of those funds for major capital projects.

**Cemetery Capital Improvement Fund** – To account for the financing and expenditure activity of a capital nature occurring within the cemetery. Financing is provided by one-half of the proceeds from cemetery lot sales. This fund is intended to provide for the capital needs of the cemetery into perpetuity.

**Tax Allocation District Fund** – To account for collections of funds for improvements within special tax districts.

**CITY OF DECATUR, GEORGIA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2021**

	Special Revenue Funds						
	Confiscated Drug Fund	Emergency Telephone System Fund	Grant Fund	Children and Youth Services Fund	Tree Bank Fund	Hotel/Motel Tax Fund	Coronavirus Relief Fund
<b>ASSETS</b>							
Cash and cash equivalents	\$ 22,314	\$ 469,324	\$ 65,496	\$ 274,820	\$ 113,215	\$ 106,696	\$ 207,246
Taxes receivable	-	-	-	-	-	89,564	-
Other receivables	-	108,870	-	-	-	-	-
Due from other funds	12	-	-	-	-	-	-
Due from component units	-	-	-	-	-	-	-
Prepaid items	-	5,477	-	-	-	-	-
	-	-	-	-	-	-	-
Total assets	<u>\$ 22,326</u>	<u>\$ 583,671</u>	<u>\$ 65,496</u>	<u>\$ 274,820</u>	<u>\$ 113,215</u>	<u>\$ 196,260</u>	<u>\$ 207,246</u>
<b>LIABILITIES AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ 2,331	\$ -	\$ 20,210	\$ 55,956	\$ -	\$ 205,996
Accrued expenditures	-	32,648	-	63,568	-	-	-
Due to component unit	-	-	-	-	-	46,107	-
Due to other funds	-	2,505	-	938	-	150,153	1,250
Total liabilities	<u>-</u>	<u>37,484</u>	<u>-</u>	<u>84,716</u>	<u>55,956</u>	<u>196,260</u>	<u>207,246</u>
<b>FUND BALANCES</b>							
Nonspendable:							
Prepaid items	-	5,477	-	-	-	-	-
Restricted:							
Capital construction	-	-	65,496	-	-	-	-
Economic Development	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-
Law enforcement	22,326	-	-	-	-	-	-
E911 services	-	540,710	-	-	-	-	-
Committed:							
Tree preservation	-	-	-	-	57,259	-	-
Children and youth services	-	-	-	190,104	-	-	-
Assigned:							
Cemetery operations	-	-	-	-	-	-	-
Total fund balance	<u>22,326</u>	<u>546,187</u>	<u>65,496</u>	<u>190,104</u>	<u>57,259</u>	<u>-</u>	<u>-</u>
Total liabilities and fund balance	<u>\$ 22,326</u>	<u>\$ 583,671</u>	<u>\$ 65,496</u>	<u>\$ 274,820</u>	<u>\$ 113,215</u>	<u>\$ 196,260</u>	<u>\$ 207,246</u>

<b>Capital Projects Funds</b>				
<b>2010 URA Bonds Fund</b>	<b>Public Facilities Authority Fund</b>	<b>Cemetery Capital Improvement Fund</b>	<b>TAD Fund</b>	<b>Total Nonmajor Governmental Funds</b>
\$ -	\$ 1,763,046	\$ 124,929	\$ -	\$ 3,147,086
-	-	-	-	89,564
-	-	-	-	108,870
189,716	-	2,950	885,510	1,078,188
-	-	-	30,740	30,740
178,364	-	-	-	183,841
<u>\$ 368,080</u>	<u>\$ 1,763,046</u>	<u>\$ 127,879</u>	<u>\$ 916,250</u>	<u>\$ 4,638,289</u>

\$ -	\$ 92,715	\$ 4,150	\$ -	\$ 381,358
-	-	-	-	96,216
-	-	-	-	46,107
-	1,248	-	-	156,094
-	93,963	4,150	-	679,775

178,364	-	-	-	183,841
-	1,669,083	-	-	1,734,579
-	-	-	916,250	916,250
189,716	-	-	-	189,716
-	-	-	-	22,326
-	-	-	-	540,710
-	-	-	-	57,259
-	-	-	-	190,104
-	-	123,729	-	123,729
<u>368,080</u>	<u>1,669,083</u>	<u>123,729</u>	<u>916,250</u>	<u>3,958,514</u>
<u>\$ 368,080</u>	<u>\$ 1,763,046</u>	<u>\$ 127,879</u>	<u>\$ 916,250</u>	<u>\$ 4,638,289</u>

**CITY OF DECATUR, GEORGIA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	Special Revenue Funds						Coronavirus Relief Fund
	Confiscated Drug Fund	Emergency Telephone System Fund	Grant Fund	Children and Youth Services Fund	Tree Bank Fund	Hotel/Motel Tax Fund	
<b>REVENUES</b>							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 685,082	\$ -
Intergovernmental	-	-	-	3,500	-	-	2,914,440
Charges for services	-	627,144	-	196,429	3,504	-	-
Interest	-	-	-	-	-	-	-
Other revenues	12,051	-	-	-	-	-	-
<b>Total revenues</b>	<b>12,051</b>	<b>627,144</b>	<b>-</b>	<b>199,929</b>	<b>3,504</b>	<b>685,082</b>	<b>2,914,440</b>
<b>EXPENDITURES</b>							
Current:							
General government	-	-	-	-	9,400	299,723	2,709,440
Public safety	4,790	983,669	-	-	-	-	-
Culture and recreation	-	-	-	1,125,174	-	-	-
Capital outlay	-	-	-	-	-	-	205,000
Debt service:							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Issuance costs	-	-	-	-	-	-	-
<b>Total expenditures</b>	<b>4,790</b>	<b>983,669</b>	<b>-</b>	<b>1,125,174</b>	<b>9,400</b>	<b>299,723</b>	<b>2,914,440</b>
Excess (deficiency) of revenues over expenditures	7,261	(356,525)	-	(925,245)	(5,896)	385,359	-
<b>Other financing sources (uses):</b>							
Transfers in	-	350,000	-	250,000	-	-	-
Transfers out	-	-	-	-	-	(385,359)	-
Issuance of bonds	-	-	-	-	-	-	-
Premium from issuance of bonds	-	-	-	-	-	-	-
Payment to escrow agent	-	-	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>350,000</b>	<b>-</b>	<b>250,000</b>	<b>-</b>	<b>(385,359)</b>	<b>-</b>
Net change in fund balances	7,261	(6,525)	-	(675,245)	(5,896)	-	-
<b>FUND BALANCES, beginning of year</b>							
	15,065	552,712	65,496	865,349	63,155	-	-
<b>FUND BALANCES, end of year</b>							
	<u>\$ 22,326</u>	<u>\$ 546,187</u>	<u>\$ 65,496</u>	<u>\$ 190,104</u>	<u>\$ 57,259</u>	<u>\$ -</u>	<u>\$ -</u>

<b>Capital Projects Funds</b>				
<b>2010 URA Bonds Fund</b>	<b>Public Facilities Authority Fund</b>	<b>Cemetery Capital Improvement Fund</b>	<b>Tax Allocation District Fund</b>	<b>Total Nonmajor Governmental Funds</b>
\$ -	\$ -	\$ -	\$ -	\$ 685,082
334,160	41,097	-	30,740	3,323,937
-	-	-	-	827,077
-	1,190	-	-	1,190
-	-	42,100	-	54,151
<u>334,160</u>	<u>42,287</u>	<u>42,100</u>	<u>30,740</u>	<u>4,891,437</u>
-	220,082	17,920	-	3,256,565
-	-	-	-	988,459
-	-	-	-	1,125,174
-	64,450	-	-	269,450
468,560	944,146	-	-	1,412,706
452,332	1,124,151	-	-	1,576,483
139,201	-	-	-	139,201
<u>1,060,093</u>	<u>2,352,829</u>	<u>17,920</u>	<u>-</u>	<u>8,768,038</u>
<u>(725,933)</u>	<u>(2,310,542)</u>	<u>24,180</u>	<u>30,740</u>	<u>(3,876,601)</u>
668,427	2,250,000	-	885,510	4,403,937
-	-	(30,000)	-	(415,359)
9,370,000	-	-	-	9,370,000
1,218,741	-	-	-	1,218,741
<u>(10,439,530)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(10,439,530)</u>
<u>817,638</u>	<u>2,250,000</u>	<u>(30,000)</u>	<u>885,510</u>	<u>4,137,789</u>
91,705	(60,542)	(5,820)	916,250	261,188
<u>276,375</u>	<u>1,729,625</u>	<u>129,549</u>	<u>-</u>	<u>3,697,326</u>
<u>\$ 368,080</u>	<u>\$ 1,669,083</u>	<u>\$ 123,729</u>	<u>\$ 916,250</u>	<u>\$ 3,958,514</u>

**CITY OF DECATUR, GEORGIA  
CONFISCATED DRUG FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Other revenues	\$ -	\$ -	\$ 12,051	\$ 12,051
<b>EXPENDITURES</b>				
Public safety	7,000	4,790	4,790	-
Net change in fund balances	(7,000)	(4,790)	7,261	12,051
<b>FUND BALANCES, beginning of year</b>	<u>15,065</u>	<u>15,065</u>	<u>15,065</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 8,065</u>	<u>\$ 10,275</u>	<u>\$ 22,326</u>	<u>\$ 12,051</u>

**CITY OF DECATUR, GEORGIA  
EMERGENCY TELEPHONE SYSTEM FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Charges for services	\$ 587,000	\$ 611,000	\$ 627,144	\$ 16,144
<b>EXPENDITURES</b>				
Public safety	1,089,090	1,053,640	983,669	69,971
Deficiency of revenues over expenditures	(502,090)	(442,640)	(356,525)	86,115
<b>OTHER FINANCING SOURCES</b>				
Transfers in	350,000	350,000	350,000	-
Net change in fund balances	(152,090)	(92,640)	(6,525)	86,115
<b>FUND BALANCES, beginning of year</b>	<u>552,712</u>	<u>552,712</u>	<u>552,712</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 400,622</u>	<u>\$ 460,072</u>	<u>\$ 546,187</u>	<u>\$ 86,115</u>



**CITY OF DECATUR, GEORGIA  
GRANT FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental	\$ 15,000	\$ 15,000	\$ -	\$ (15,000)
<b>EXPENDITURES</b>				
Public works	15,000	15,000	-	15,000
Net change in fund balances	-	-	-	-
<b>FUND BALANCES, beginning of year</b>	<u>65,496</u>	<u>65,496</u>	<u>65,496</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 65,496</u>	<u>\$ 65,496</u>	<u>\$ 65,496</u>	<u>\$ -</u>

**CITY OF DECATUR, GEORGIA  
CHILDREN AND YOUTH SERVICES FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ -	\$ 3,500	\$ 3,500
Charges for services	2,560,960	211,000	196,429	(14,571)
Total revenues	<u>2,560,960</u>	<u>211,000</u>	<u>199,929</u>	<u>(11,071)</u>
<b>EXPENDITURES</b>				
Recreation	<u>2,810,820</u>	<u>1,253,570</u>	<u>1,125,174</u>	<u>128,396</u>
Deficiency of revenues over expenditures	(249,860)	(1,042,570)	(925,245)	117,325
<b>OTHER FINANCING SOURCES</b>				
Transfer in	<u>100,000</u>	<u>250,000</u>	<u>250,000</u>	<u>-</u>
Net change in fund balances	(149,860)	(792,570)	(675,245)	117,325
<b>FUND BALANCES, beginning of year</b>	<u>865,349</u>	<u>865,349</u>	<u>865,349</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 715,489</u>	<u>\$ 72,779</u>	<u>\$ 190,104</u>	<u>\$ 117,325</u>

**CITY OF DECATUR, GEORGIA  
 TREE BANK FUND  
 SCHEDULE OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
 FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Charges for services	\$ -	\$ 3,400	\$ 3,504	\$ 104
<b>EXPENDITURES</b>				
General government	28,330	9,400	9,400	-
Net change in fund balances	(28,330)	(6,000)	(5,896)	104
<b>FUND BALANCES, beginning of year</b>	<u>63,155</u>	<u>63,155</u>	<u>63,155</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 34,825</u>	<u>\$ 57,155</u>	<u>\$ 57,259</u>	<u>\$ 104</u>

**CITY OF DECATUR, GEORGIA  
HOTEL/MOTEL TAX FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 650,000	\$ 685,082	\$ 685,082	\$ -
<b>EXPENDITURES</b>				
General government	284,370	299,723	299,723	-
Excess of revenues over expenditures	365,630	385,359	385,359	-
<b>OTHER FINANCING USES</b>				
Transfers out	(365,630)	(385,359)	(385,359)	-
Net change in fund balances	-	-	-	-
<b>FUND BALANCES, beginning of year</b>	-	-	-	-
<b>FUND BALANCES, end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF DECATUR, GEORGIA  
CORONAVIRUS RELIEF FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 2,914,440	\$ 2,914,440	\$ 2,914,440	\$ -
<b>EXPENDITURES</b>				
General government	2,709,440	2,709,440	2,709,440	-
Capital outlay	205,000	205,000	205,000	-
Total expenditures	2,914,440	2,914,440	2,914,440	-
Net change in fund balances	-	-	-	-
<b>FUND BALANCES, beginning of year</b>	-	-	-	-
<b>FUND BALANCES, end of year</b>	\$ -	\$ -	\$ -	\$ -

**CITY OF DECATUR, GEORGIA  
DEBT SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Taxes	\$ 5,986,000	\$ 6,159,000	\$ 6,312,638	\$ 153,638
Total revenues	<u>5,986,000</u>	<u>6,159,000</u>	<u>6,312,638</u>	<u>153,638</u>
<b>EXPENDITURES</b>				
Debt service:				
Principal retirements	2,395,000	2,395,000	2,395,000	-
Interest and fiscal charges	<u>3,436,750</u>	<u>3,436,750</u>	<u>3,436,725</u>	<u>25</u>
Total expenditures	<u>5,831,750</u>	<u>5,831,750</u>	<u>5,831,725</u>	<u>25</u>
Net change in fund balances	154,250	327,250	480,913	153,663
<b>FUND BALANCES, beginning of year</b>	<u>4,287,373</u>	<u>4,287,373</u>	<u>4,287,373</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 4,441,623</u>	<u>\$ 4,614,623</u>	<u>\$ 4,768,286</u>	<u>\$ 153,663</u>

**CITY OF DECATUR, GEORGIA  
SPLOST FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 2,400,000	\$ 3,300,000	\$ 3,546,903	\$ 246,903
Interest	-	-	1,075	1,075
Total revenues	<u>2,400,000</u>	<u>3,300,000</u>	<u>3,547,978</u>	<u>247,978</u>
<b>EXPENDITURES</b>				
Capital outlay	1,000,000	100,000	80,202	19,798
Debt service:				
Principal retirements	860,000	860,000	860,000	-
Interest and fiscal charges	96,030	95,600	95,588	12
Total expenditures	<u>1,956,030</u>	<u>1,055,600</u>	<u>1,035,790</u>	<u>19,810</u>
Excess of revenues over expenditures	443,970	2,244,400	2,512,188	267,788
<b>OTHER FINANCING USES</b>				
Transfers out	<u>(2,228,390)</u>	<u>(1,896,920)</u>	<u>(1,771,981)</u>	<u>124,939</u>
Total other financing uses	<u>(2,228,390)</u>	<u>(1,896,920)</u>	<u>(1,771,981)</u>	<u>124,939</u>
Net change in fund balances	(1,784,420)	347,480	740,207	392,727
<b>FUND BALANCES, beginning of year</b>	<u>5,833,974</u>	<u>5,833,974</u>	<u>5,833,974</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 4,049,554</u>	<u>\$ 6,181,454</u>	<u>\$ 6,574,181</u>	<u>\$ 392,727</u>

**CITY OF DECATUR, GEORGIA  
CAPITAL IMPROVEMENT FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Taxes	\$ 4,690,000	\$ 5,050,000	\$ 5,042,690	\$ (7,310)
Intergovernmental	2,288,260	692,410	463,898	(228,512)
Interest	-	-	16,131	16,131
Miscellaneous	-	16,160	40,278	24,118
Total revenues	<u>6,978,260</u>	<u>5,758,570</u>	<u>5,562,997</u>	<u>(195,573)</u>
<b>EXPENDITURES</b>				
General government	468,560	601,430	601,262	168
Public safety	31,000	20,000	13,949	6,051
Public works	1,400,000	1,905,250	1,755,745	149,505
Capital outlay	4,754,710	2,605,400	1,543,445	1,061,955
Intergovernmental	130,000	110,000	107,218	2,782
Debt service:				
Principal retirements	160,000	676,213	676,213	-
Interest and fiscal charges	650,660	141,071	141,071	-
Total expenditures	<u>7,594,930</u>	<u>6,059,364</u>	<u>4,838,903</u>	<u>1,220,461</u>
Excess (deficiency) of revenues over expenditures	(616,670)	(300,794)	724,094	1,024,888
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	18,000	468,000	489,885	21,885
Transfers out	(2,250,000)	(2,412,510)	(2,412,510)	-
Total other financing sources (uses)	<u>(2,232,000)</u>	<u>(1,944,510)</u>	<u>(1,922,625)</u>	<u>21,885</u>
Net change in fund balances	(2,848,670)	(2,245,304)	(1,198,531)	1,046,773
<b>FUND BALANCES, beginning of year</b>	<u>7,117,421</u>	<u>7,117,421</u>	<u>7,117,421</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 4,268,751</u>	<u>\$ 4,872,117</u>	<u>\$ 5,918,890</u>	<u>\$ 1,046,773</u>



**CITY OF DECATUR, GEORGIA  
2010 URA BONDS FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 397,200	\$ 334,150	\$ 334,160	\$ 10
<b>EXPENDITURES</b>				
Debt service:				
Principal retirements	443,560	468,560	468,560	-
Interest and fiscal charges	701,350	452,350	452,332	18
Issuance costs	-	139,201	139,201	-
Total expenditures	<u>1,144,910</u>	<u>1,060,111</u>	<u>1,060,093</u>	<u>18</u>
Deficiency of revenues over expenditures	(747,710)	(725,961)	(725,933)	28
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	747,710	586,760	668,427	81,667
Issuance of bonds	-	9,370,000	9,370,000	-
Premium from issuance of bonds	-	1,218,741	1,218,741	-
Payment to escrow agent	-	(10,439,530)	(10,439,530)	-
Total other financing sources (uses)	<u>747,710</u>	<u>735,971</u>	<u>817,638</u>	<u>81,667</u>
Net change in fund balances	-	10,010	91,705	81,695
<b>FUND BALANCES, beginning of year</b>	<u>276,375</u>	<u>276,375</u>	<u>276,375</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 276,375</u>	<u>\$ 286,385</u>	<u>\$ 368,080</u>	<u>\$ 81,695</u>

**CITY OF DECATUR, GEORGIA**  
**2013 URA BONDS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 406,570	\$ 380,900	\$ 380,900	\$ -
Interest	-	-	16	16
	<u>406,570</u>	<u>380,900</u>	<u>380,916</u>	<u>16</u>
Total revenues				
<b>EXPENDITURES</b>				
Capital outlay	-	4,954,310	4,954,310	-
Debt service:				
Principal retirements	735,000	950,000	950,000	-
Interest and fiscal charges	1,152,260	756,194	756,194	-
Issuance costs	-	630,191	630,191	-
	<u>1,887,260</u>	<u>7,290,695</u>	<u>7,290,695</u>	<u>-</u>
Total expenditures				
Deficiency of revenues under expenditures	(1,480,690)	(6,909,795)	(6,909,779)	16
<b>OTHER FINANCING SOURCES</b>				
Transfers in	1,480,680	1,310,160	1,103,554	(206,606)
Issuance of bonds	-	30,750,000	30,750,000	-
Premium from issuance of bonds	-	989,022	989,022	-
Payment to escrow agent	-	(25,687,899)	(25,687,899)	-
	<u>1,480,680</u>	<u>7,361,283</u>	<u>7,154,677</u>	<u>(206,606)</u>
Total other financing sources				
Net change in fund balances	(10)	451,488	244,898	(206,590)
<b>FUND BALANCES, beginning of year</b>	<u>518,522</u>	<u>518,522</u>	<u>518,522</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 518,512</u>	<u>\$ 970,010</u>	<u>\$ 763,420</u>	<u>\$ (206,590)</u>

**CITY OF DECATUR, GEORGIA  
PUBLIC FACILITIES AUTHORITY FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 60,000	\$ 41,700	\$ 41,097	\$ (603)
Interest	-	1,500	1,190	(310)
Total revenues	<u>60,000</u>	<u>43,200</u>	<u>42,287</u>	<u>(913)</u>
<b>EXPENDITURES</b>				
General government	382,790	377,100	220,082	157,018
Capital outlay	250,000	200,000	64,450	135,550
Debt service:				
Principal retirements	944,146	944,146	944,146	-
Interest and fiscal charges	<u>1,124,151</u>	<u>1,124,151</u>	<u>1,124,151</u>	<u>-</u>
Total expenditures	<u>2,701,087</u>	<u>2,645,397</u>	<u>2,352,829</u>	<u>292,568</u>
Deficiency of revenues over expenditures	(2,641,087)	(2,602,197)	(2,310,542)	291,655
<b>OTHER FINANCING SOURCES</b>				
Transfers in	<u>2,250,000</u>	<u>2,250,000</u>	<u>2,250,000</u>	<u>-</u>
Total other financing sources	<u>2,250,000</u>	<u>2,250,000</u>	<u>2,250,000</u>	<u>-</u>
Net change in fund balances	(391,087)	(352,197)	(60,542)	291,655
<b>FUND BALANCES, beginning of year</b>	<u>1,729,625</u>	<u>1,729,625</u>	<u>1,729,625</u>	<u>-</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 1,338,538</u>	<u>\$ 1,377,428</u>	<u>\$ 1,669,083</u>	<u>\$ 291,655</u>

**CITY OF DECATUR, GEORGIA  
CEMETERY CAPITAL IMPROVEMENT FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental	\$ 18,000	\$ 18,000	\$ 42,100	\$ 24,100
<b>EXPENDITURES</b>				
General government	70,000	25,000	17,920	7,080
Excess (deficiency) of revenues over expenditures	(52,000)	(7,000)	24,180	31,180
<b>OTHER FINANCING USES</b>				
Transfers out	(30,000)	(30,000)	(30,000)	-
Total other financing uses	(30,000)	(30,000)	(30,000)	-
Net change in fund balances	(82,000)	(37,000)	(5,820)	31,180
<b>FUND BALANCES, beginning of year</b>	129,549	129,549	129,549	-
<b>FUND BALANCES, end of year</b>	<u>\$ 47,549</u>	<u>\$ 92,549</u>	<u>\$ 123,729</u>	<u>\$ 31,180</u>

**CITY OF DECATUR, GEORGIA  
TAX ALLOCATION DISTRICT FUND  
SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2021**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 30,740	\$ 30,740	\$ 30,740	\$ -
Excess of revenues over expenditures	30,740	30,740	30,740	-
<b>OTHER FINANCING SOURCES</b>				
Transfers in	885,510	885,510	885,510	-
Net change in fund balances	916,250	916,250	916,250	-
<b>FUND BALANCES, beginning of year</b>	-	-	-	-
<b>FUND BALANCES, end of year</b>	<u>\$ 916,250</u>	<u>\$ 916,250</u>	<u>\$ 916,250</u>	<u>\$ -</u>

**CITY OF DECATUR, GEORGIA  
SCHEDULE OF PROJECTS CONSTRUCTED WITH  
SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

PROJECT	ORIGINAL ESTIMATED COST	REVISED ESTIMATED COST	PRIOR YEARS	CURRENT YEAR	TOTAL	ESTIMATED PERCENT COMPLETE
<b>SPLOST:</b>						
Repayment of 2010 Series Urban Redevelopment Bonds	\$ 4,600,000	\$ 4,600,000	\$ 1,497,950	\$ 668,427	\$ 2,166,377	47.10 %
Repayment of 2013 Series Urban Redevelopment Bonds	8,900,000	8,900,000	2,959,560	1,103,554	4,063,114	45.65
Street intersection improvements	5,920,000	5,920,000	2,100,872	1,035,790	3,136,662	52.98
Pedestrian, Bicycle & Traffic Improvements	1,109,218	1,109,218	-	-	-	0.00
 Total SPLOST	 <u>\$ 20,529,218</u>	 <u>\$ 20,529,218</u>	 <u>\$ 6,558,382</u>	 <u>\$ 2,807,771</u>	 <u>\$ 9,366,153</u>	

## **COMPONENT UNITS**

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**CITY OF DECATUR, GEORGIA  
BALANCE SHEET  
COMPONENT UNIT - DOWNTOWN DEVELOPMENT AUTHORITY  
JUNE 30, 2021**

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**ASSETS**

Cash	\$	2,578,157
Taxes receivables		28,316
Other receivables, net of allowance		15,942
Prepaid		9,307
Due from primary government		<u>349,546</u>

Total assets	\$	<u><u>2,981,268</u></u>
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**LIABILITIES, DEFERRED INFLOWS OF  
RESOURCES, AND FUND BALANCE**

**LIABILITIES**

Accounts payable	\$	39,687
Due to primary government		<u>439,100</u>

Total liabilities		<u>478,787</u>
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**DEFERRED INFLOWS OF RESOURCES**

Unavailable revenues - property taxes		<u>25,089</u>
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Total deferred inflows of resources		<u>25,089</u>
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**FUND BALANCE**

Nonspendable - prepaid		9,307
Unassigned		<u>2,468,085</u>

Total fund balance		<u>2,477,392</u>
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Total liabilities, deferred inflows of resources, and fund balance	\$	<u><u>2,981,268</u></u>
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**CITY OF DECATUR, GEORGIA  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE  
COMPONENT UNIT - DOWNTOWN DEVELOPMENT AUTHORITY  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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**REVENUES**

Taxes		\$ 1,737,529
Miscellaneous		<u>535,326</u>
 Total revenues		 <u>2,272,855</u>

**EXPENDITURES**

Downtown development		2,330,826
Debt service:		
Principal retirement		77,310
Interest and fiscal charges		<u>87,210</u>

Total expenditures		<u>2,495,346</u>
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Net change in fund balance		(222,491)
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<b>FUND BALANCE, beginning of year</b>		<u>2,699,883</u>
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<b>FUND BALANCE, end of year</b>		<u><u>\$ 2,477,392</u></u>
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**CITY OF DECATUR, GEORGIA  
BALANCE SHEET  
COMPONENT UNIT - DECATUR TOURISM BOARD  
JUNE 30, 2021**

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**ASSETS**

Cash	\$ 478,482
Due from primary government	<u>46,107</u>
Total assets	<u><u>\$ 524,589</u></u>

**LIABILITIES AND FUND BALANCE**

**LIABILITIES**

Accrued liabilities	\$ 5,621
Due to primary government	<u>43,349</u>
Total liabilities	<u>48,970</u>

**FUND BALANCE**

Restricted for promotion of tourism	<u>475,619</u>
Total fund balance	<u>475,619</u>
Total liabilities and fund balance	<u><u>\$ 524,589</u></u>

**CITY OF DECATUR, GEORGIA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE**  
**COMPONENT UNIT - DECATUR TOURISM BOARD**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

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**REVENUES**

Taxes	\$ 299,723
Charges for services	10,635
Interest	<u>293</u>
Total revenues	<u>310,651</u>

**EXPENDITURES**

Tourism	<u>160,437</u>
Total expenditures	<u>160,437</u>

Net change in fund balance 150,214

**FUND BALANCE, beginning of year** 325,405

**FUND BALANCE, end of year** \$ 475,619

# STATISTICAL SECTION

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This part of the City of Decatur’s annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City’s overall financial health.

	<u>Page</u>
<b>Financial Trends.....</b>	<b>108</b>
<b>These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.</b>	
<b>Revenue Capacity .....</b>	<b>114</b>
<b>These schedules contain information to help the reader assess the City’s most significant local revenue source, property tax.</b>	
<b>Debt Capacity .....</b>	<b>119</b>
<b>These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.</b>	
<b>Demographic and Economic Information .....</b>	<b>123</b>
<b>These schedules offer demographic and economic indicators to help the reader understand the environment within which the City’s financial activities take place.</b>	
<b>Operating Information .....</b>	<b>125</b>
<b>These schedules contain service and infrastructure data to help the reader understand how the information in the City’s financial report relates to the services the City provides and the activities it performs.</b>	

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial report for the relevant year.

**CITY OF DECATUR, GEORGIA**  
**NET POSITION BY COMPONENT**  
**LAST TEN YEARS**  
**(accrual basis of accounting)**  
**(amounts expressed in thousands)**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Governmental activities				
Net investment in capital assets	\$ 21,802	\$ 21,600	\$ 17,811	\$ 13,343
Restricted	10,252	6,483	11,064	12,058
Unrestricted	<u>(112,608)</u>	<u>(116,601)</u>	<u>(123,577)</u>	<u>(122,076)</u> (3)
Total governmental activities net position	<u>\$ (80,554)</u>	<u>\$ (88,518)</u>	<u>\$ (94,702)</u>	<u>\$ (96,675)</u>
Business-type activities				
Net investment in capital assets	\$ 16,057	\$ 15,018	\$ 15,269	\$ 16,155
Unrestricted	<u>3,647</u>	<u>3,707</u>	<u>1,870</u>	<u>1,135</u>
Total business-type activities net position	<u>\$ 19,704</u>	<u>\$ 18,725</u>	<u>\$ 17,139</u>	<u>\$ 17,290</u>
Primary government				
Net investment in capital assets	\$ 37,859	\$ 36,617	\$ 33,081	\$ 29,498
Restricted	10,252	6,483	11,064	12,058
Unrestricted	<u>(108,961)</u>	<u>(112,893)</u>	<u>(121,706)</u>	<u>(120,941)</u> (3)
Total primary government net position	<u>\$ (60,850)</u>	<u>\$ (69,793)</u>	<u>\$ (77,562)</u>	<u>\$ (79,385)</u>

**NOTES:**

(1) During 2015, capital assets were transferred from governmental to business-type activities.

(2) During 2016, the City issued General Obligation Bonds, Series 2016, the proceeds of which (when combined with the original issuance premium) were passed through to the City Schools of Decatur in the amount of \$75,000,000.

(3) During 2018, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, as of July 1, 2017.

2017	2016	2015	2014	2013	2012
\$ 13,369	\$ 10,030	\$ 8,347 (1)	\$ 20,161	\$ 14,725	\$ 12,964
6,664	5,969	5,233	310	1,946	2,024
<u>(99,455)</u>	<u>(98,095) (2)</u>	<u>(22,540)</u>	<u>(17,724)</u>	<u>(13,403)</u>	<u>(12,067)</u>
<u>\$ (79,422)</u>	<u>\$ (82,096)</u>	<u>\$ (8,961)</u>	<u>\$ 2,747</u>	<u>\$ 3,268</u>	<u>\$ 2,921</u>
\$ 16,221	\$ 15,116	\$ 15,399 (1)	\$ 6,093	\$ 5,574	\$ 5,269
(339)	(396)	(404)	(395)	729	1,424
<u>\$ 15,882</u>	<u>\$ 14,720</u>	<u>\$ 14,996</u>	<u>\$ 5,698</u>	<u>\$ 6,303</u>	<u>\$ 6,693</u>
\$ 29,590	\$ 25,146	\$ 23,746	\$ 26,254	\$ 20,299	\$ 18,233
6,664	5,969	5,233	310	1,946	2,024
<u>(99,794)</u>	<u>(98,491)</u>	<u>(22,944)</u>	<u>(18,119)</u>	<u>(12,674)</u>	<u>(10,643)</u>
<u>\$ (63,540)</u>	<u>\$ (67,376)</u>	<u>\$ 6,035</u>	<u>\$ 8,445</u>	<u>\$ 9,571</u>	<u>\$ 9,614</u>

**CITY OF DECATUR, GEORGIA  
CHANGES IN NET POSITION  
LAST TEN YEARS  
(accrual basis of accounting)  
(amounts expressed in thousands)**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Expenses</b>				
Governmental activities:				
General government	\$ 13,685	\$ 10,672	\$ 11,662	\$ 12,288
Public safety	10,305	11,400	12,102	12,521
Public works	7,903	5,537	5,687	6,190
Recreation	3,840	5,313	6,050	5,640
Interest on long-term debt	4,652	6,109	6,322	6,084
Total governmental activities expenses	<u>40,384</u>	<u>39,031</u>	<u>41,823</u>	<u>42,723</u>
Business-type activities:				
Conference center	142	187	417	481
Stormwater	832	932	1,278	760
Solid waste	2,336	2,429	2,196	2,515
Total business-type activities expenses	<u>3,309</u>	<u>3,548</u>	<u>3,891</u>	<u>3,756</u>
Total primary government expenses	<u>\$ 43,693</u>	<u>\$ 42,579</u>	<u>\$ 45,714</u>	<u>\$ 46,479</u>
<b>Program Revenues</b>				
Governmental activities:				
Charges for services:				
General government	\$ 2,010	\$ 1,484	\$ 1,098	\$ 1,787
Public safety	1,216	2,157	2,453	2,403
Public works	-	8	98	91
Recreation	648	2,025	2,936	2,873
Operating grants and contributions	338	284	306	297
Capital grants and contributions	7,051	4,579	3,760	3,324
Total governmental activities program revenues	<u>11,263</u>	<u>10,538</u>	<u>10,651</u>	<u>10,775</u>
Business-type activities:				
Charges for services:				
Conference center	-	-	-	-
Stormwater	1,927	1,395	1,318	1,290
Solid waste	2,891	2,901	2,762	2,745
Total business-type activities program revenues	<u>4,818</u>	<u>4,296</u>	<u>4,080</u>	<u>4,035</u>
Total primary government program revenues	<u>\$ 16,081</u>	<u>\$ 14,834</u>	<u>\$ 14,731</u>	<u>\$ 14,810</u>

	2017	2016	2015	2014	2013	2012
\$	11,913	\$ 10,601	\$ 10,642	\$ 9,244	\$ 8,572	\$ 7,301
	12,592	12,311	10,959	10,804	9,960	9,828
	4,759	4,678	4,007	3,993	3,941	3,935
	4,966	4,556	4,248	3,934	3,513	3,335
	5,099	3,989	3,038	3,522	2,546	2,422
	<u>39,329</u>	<u>36,133</u>	<u>32,894</u>	<u>31,497</u>	<u>28,532</u>	<u>26,821</u>
	479	497	491	485	463	392
	1,036	803	838	909	537	547
	2,603	2,424	2,153	2,170	2,066	1,936
	4,118	3,724	3,482	3,564	3,066	2,875
\$	<u>43,447</u>	<u>39,857</u>	<u>36,376</u>	<u>35,061</u>	<u>31,598</u>	<u>29,696</u>
\$	2,031	\$ 1,470	\$ 2,258	\$ 2,258	\$ 1,295	\$ 1,232
	2,396	2,333	2,724	2,371	1,803	2,404
	71	112	92	102	109	95
	2,643	2,446	2,267	1,930	1,694	1,510
	306	423	440	456	573	501
	3,341	1,713	991	393	305	605
	<u>10,789</u>	<u>8,498</u>	<u>8,772</u>	<u>7,510</u>	<u>5,779</u>	<u>6,347</u>
	-	-	5	-	-	-
	2,108	1,123	1,076	975	968	976
	2,716	2,337	2,287	2,327	2,279	2,283
	4,824	3,460	3,368	3,302	3,247	3,259
\$	<u>15,613</u>	<u>11,958</u>	<u>12,140</u>	<u>10,812</u>	<u>9,026</u>	<u>9,606</u>



**CITY OF DECATUR, GEORGIA**  
**CHANGES IN NET POSITION**  
**LAST TEN YEARS**  
**(accrual basis of accounting)**  
**(amounts expressed in thousands)**

	2021	2020	2019	2018
<b>Net (expense)/revenue</b>				
Governmental activities	\$ (29,121)	\$ (28,493)	\$ (31,174)	\$ (31,948)
Business-type activities	1,509	748	189	279
Total primary government net expense	<u>\$ (27,612)</u>	<u>\$ (27,745)</u>	<u>\$ (31,669)</u>	<u>\$ (31,669)</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental activities:				
Property taxes	\$ 31,409	\$ 29,836	\$ 27,237	\$ 24,717
Franchise taxes	1,569	1,682	1,670	1,647
Sales taxes	1,125	1,361	1,336	7,100
Other taxes	2,081	2,057	1,949	1,869
Unrestricted investment earnings	330	555	564	496
Gain on sale of capital assets	-	11	1	4
Miscellaneous	40	11	53	18
Transfers	530	(837)	338	242
Special item	-	-	-	-
Total governmental activities	<u>37,085</u>	<u>34,676</u>	<u>36,092</u>	<u>36,093</u>
Business-type activities:				
Gain on sale of capital assets	-	-	-	-
Transfers	(530)	837	(338)	(242)
Total business-type activities	<u>(530)</u>	<u>837</u>	<u>(338)</u>	<u>(242)</u>
Total primary government	<u>\$ 36,555</u>	<u>\$ 35,514</u>	<u>\$ 35,754</u>	<u>\$ 35,851</u>
<b>Change in Net Position</b>				
Governmental activities	\$ 7,964	\$ 6,183	\$ 1,972	\$ 4,145
Business-type activities	979	1,585	(149)	37
Total primary government	<u>\$ 8,943</u>	<u>\$ 7,769</u>	<u>\$ 1,823</u>	<u>\$ 4,182</u>

**NOTES:** (1) During 2015, capital assets were transferred from governmental to business-type activities.

(2) During 2016, the City issued GO Bonds, Series 2016, the proceeds of which (when combined with the original issuance premium) were used to make a \$75,000,000 payment to the City Schools of Decatur to be used on capital projects for the schools.

2017	2016	2015	2014	2013	2012
\$ (28,540)	\$ (27,635)	\$ (24,122)	\$ (23,987)	\$ (22,753)	\$ (20,474)
706	(264)	(114)	(262)	181	384
<u>\$ (27,834)</u>	<u>\$ (27,899)</u>	<u>\$ (24,236)</u>	<u>\$ (24,249)</u>	<u>\$ (22,571)</u>	<u>\$ (20,090)</u>
\$ 22,151	\$ 20,149	\$ 17,720	\$ 15,058	\$ 14,680	\$ 14,634
1,704	1,623	1,564	1,451	1,486	1,509
5,504	5,001	5,675	4,944	4,580	3,706
1,777	1,676	1,560	1,500	1,464	1,332
479	1,921	21	42	33	37
-	-	21	3	-	23
55	98	178	116	278	67
(456)	12	(9,819) (1)	350	580	(118)
-	(75,979) (2)	-	-	-	-
<u>31,214</u>	<u>(45,499)</u>	<u>16,920</u>	<u>23,464</u>	<u>23,101</u>	<u>21,190</u>
-	-	-	9	9	-
456	(12)	9,819 (1)	(350)	(580)	118
<u>456</u>	<u>(12)</u>	<u>9,819</u>	<u>(341)</u>	<u>(571)</u>	<u>118</u>
<u>\$ 31,670</u>	<u>\$ (45,511)</u>	<u>\$ 26,739</u>	<u>\$ 23,123</u>	<u>\$ 22,530</u>	<u>\$ 21,308</u>
\$ 2,673	\$ (73,134)	\$ (7,202)	\$ (523)	\$ 348	\$ 716
1,162	(276)	9,705	(603)	(390)	502
<u>\$ 3,835</u>	<u>\$ (73,410)</u>	<u>\$ 2,503</u>	<u>\$ (1,126)</u>	<u>\$ (42)</u>	<u>\$ 1,218</u>

**CITY OF DECATUR, GEORGIA**  
**GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE**  
**LAST TEN YEARS**  
**(accrual basis of accounting)**  
**(amounts expressed in thousands)**

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<b>Fiscal Year</b>	<b>Property Tax</b>	<b>Franchise Tax</b>	<b>Sales Tax</b>	<b>Insurance Tax</b>	<b>Other Taxes</b>	<b>Total</b>
2012	\$ 14,634	\$ 1,509	\$ 3,706	\$ 907	\$ 425	\$ 21,181
2013	14,680	1,486	4,580	963	501	22,210
2014	15,058	1,451	4,944	997	502	22,952
2015	17,720	1,564	5,675	1,046	513	26,519
2016	20,149	1,623	5,001	1,114	562	28,449
2017	22,151	1,704	5,504	1,223	554	31,136
2018	24,717	1,647	7,100	1,305	564	35,333
2019	27,237	1,670	1,336 (1)	1,407	541	32,191
2020	29,836	1,682	1,361	1,495	562	34,937
2021	31,409	1,569	1,125	1,577	504	36,184

**NOTE:** (1) The decrease is the result of the fact that the City will no longer receive Homestead Option Sales Taxes (HOST) from DeKalb County.

**CITY OF DECATUR, GEORGIA**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**  
**(modified accrual basis of accounting)**  
**(amounts expressed in thousands)**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
General fund				
Reserved	\$ -	\$ -	\$ -	\$ -
Unreserved	-	-	-	-
Nonspendable				
Prepays	86	36	29	3
Long-term receivable	-	400 (3)	-	-
Assigned:				
Greenspace acquisition	13	13	13	13
Beacon School redevelopment	-	-	-	-
Next fiscal year operations	2,289	2,289	2,316	1,481
Unassigned	12,304	9,822	8,338	9,034
Total general fund	<u>\$ 14,692</u>	<u>\$ 12,559</u>	<u>\$ 10,696</u>	<u>\$ 10,531</u>
All other governmental funds				
Reserved	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:				
Special revenue funds	-	-	-	-
Capital projects funds	-	-	-	-
Nonspendable - prepaids				
Prepays	961	1,241	1,297	1,364
Advances	-	260	-	-
Assets held for resale	-	-	-	-
Restricted:				
Capital construction	10,874	10,195	14,989 (2)	11,278
Economic development	916	-	-	-
Equipment purchases	-	-	1,010	740
Debt service	4,961	4,097	4,048	3,543
Law enforcement	22	15	15	16
E911 services	541	553	526	425
Tourism	-	-	-	-
Committed:				
Tree preservation	57	63	63	62
Children and youth services	190	865	1,309	1,369
Assigned:				
Development activities	-	-	-	-
Cemetery operations	124	130	144	168
Equipment purchases	3,337	4,036	471	376
Unassigned	-	-	-	-
Total all other governmental funds	<u>\$ 21,983</u>	<u>\$ 21,455</u>	<u>\$ 23,872</u>	<u>\$ 19,341</u>

- NOTES:** (1) The increase from 2012 to 2013 is the result of the issuance of URA Bonds, Series 2013 which will be used to fund capital projects in future periods.  
(2) The increase from 2018 to 2019 is the result of the issuance of SPLOST Bonds, which will be used to fund capital projects in future periods.  
(3) The City issued a note payable to the DDA in fiscal year 2020.

2017	2016	2015	2014	2013	2012
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
25	43	60	15	15	6
-	-	-	-	-	-
13	13	12	12	12	12
-	-	-	-	3,000	3,000
1,180	1,224	-	-	654	702
8,498	7,140	7,137	5,475	5,065	5,324
<u>\$ 9,716</u>	<u>\$ 8,420</u>	<u>\$ 7,209</u>	<u>\$ 5,502</u>	<u>\$ 8,746</u>	<u>\$ 9,044</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
1,690	1,096	35	54	150	42
585	549	337	476	334	395
-	6,335	5,089	5,089	-	-
6,099	5,865	5,108	11,038	35,890 (1)	15,661
-	-	-	-	-	-
193	227	265	495	659	667
4,023	5,377	7,496	7,317	6,862	3,189
12	14	14	10	12	12
333	268	175	156	269	278
-	-	5	25	45	61
194	168	143	164	51	62
1,193	1,131	953	796	748	804
-	324	193	-	-	-
173	203	167	151	78	55
129	987	1,049	892	1,707	255
(117)	(25)	(1,163)	(420)	-	-
<u>\$ 14,508</u>	<u>\$ 22,517</u>	<u>\$ 19,866</u>	<u>\$ 26,243</u>	<u>\$ 46,805</u>	<u>\$ 21,481</u>

**CITY OF DECATUR, GEORGIA**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**  
**(modified accrual basis of accounting)**  
**(amounts expressed in thousands)**

	2021	2020	2019	2018
<b>Revenues</b>				
Taxes	\$ 36,263	\$ 34,800	\$ 32,160	\$ 35,261
Licenses and permits	1,459	810	606	1,218
Intergovernmental	8,124	5,578	4,907	4,613
Fines and forfeitures	252	853	855	859
Charges for services	1,590	3,278	4,592	4,417
Interest income	23	119	128	36
Other revenues	259	553	267	212
Total revenues	<u>47,971</u>	<u>45,993</u>	<u>43,515</u>	<u>46,616</u>
<b>Expenditures</b>				
General government	13,609	10,294	10,914	11,257
Public safety	9,169	9,884	10,082	9,749
Public works	6,315	4,105	4,313	3,850
Recreation	2,698	4,177	4,811	4,051
Capital outlay	6,847	6,104	4,676	42,672
Intergovernmental	332	111	-	-
Debt service				
Principal retirements	6,294	5,567	4,982	4,456
Interest and fiscal charges	6,006	6,817	6,868	6,376
Cost of issuance	769	-	89	766
Total expenditures	<u>52,040</u>	<u>47,059</u>	<u>46,735</u>	<u>83,177</u>
Excess (deficiency) of revenues over expenditures	(4,069)	(1,066)	(3,220)	(36,561)
<b>Other financing sources (uses)</b>				
Proceeds from financed purchases	-	1,339	150	450
Proceeds from notes payables	-	-	2,334	-
Issuance of long-term debt	40,120	-	5,095	41,077
Premium on bond issuance	2,208	-	-	434
Refunding deposit with escrow agent	(36,127)	-	-	-
Proceeds from sale of capital assets	-	11	-	5
Transfers in	6,903	5,803	6,745	4,375
Transfers out	(6,373)	(6,641)	(6,407)	(4,133)
Total other financing sources (uses)	<u>6,730</u>	<u>512</u>	<u>7,917</u>	<u>42,208</u>
Net change in fund balances	<u>\$ 2,661</u>	<u>\$ (554)</u>	<u>\$ 4,697</u>	<u>\$ 5,647</u>
Debt service as a percentage of noncapital expenditures	27.18%	30.05%	26.68%	26.68%

**NOTES:** (1) In 2016 the City issued GO Bonds, Series 2016, the proceeds of which (when combined with the original issuance premium) were used to make a \$75,000,000 payment to the City Schools for capital projects.  
(2) In 2017 the City retired the URA Bonds, Series 2013C pursuant to the sale of the Callaway Building in August of 2016. The bonds required a single principal payment equal to the entire amount of the bond (\$5,120,000).

	2017	2016	2015	2014	2013	2012
\$	31,176	\$ 28,397	\$ 26,500	\$ 22,994	\$ 22,354	\$ 21,317
	1,472	653	1,429	1,482	882	852
	4,418	3,123	1,621	1,014	1,010	1,177
	805	707	1,341	1,171	581	1,153
	4,307	4,175	3,661	3,328	3,019	2,875
	10	1,260	21	43	33	37
	346	851	838	632	565	358
	<u>42,534</u>	<u>39,165</u>	<u>35,411</u>	<u>30,664</u>	<u>28,444</u>	<u>27,769</u>
	11,086	9,232	9,313	8,432	7,253	6,759
	9,498	9,790	9,379	9,347	8,990	8,675
	3,445	3,557	3,013	3,171	3,232	3,223
	3,901	3,599	3,413	3,093	3,016	2,946
	6,050	2,468	9,375	32,103	14,887	6,939
	-	75,000 (1)	-	-	-	-
	9,130	3,870	2,032	1,367	2,532	2,310
	5,682	3,107	3,734	3,297	2,394	2,397
	-	979	608	168	826	-
	<u>48,792</u>	<u>111,603</u>	<u>40,867</u>	<u>60,978</u>	<u>43,130</u>	<u>33,250</u>
	(6,258)	(72,438)	(5,456)	(30,315)	(14,686)	(5,481)
	-	173	-	1,030	744	-
	-	-	-	-	-	-
	-	69,755	29,895	5,120	34,705	-
	-	6,224	2,337	-	3,673	-
	-	-	(31,624)	-	-	-
	2	30	25	8	10	27
	4,184	3,714	3,621	10,981	3,101	2,554
	<u>(4,640)</u>	<u>(3,596)</u>	<u>(3,467)</u>	<u>(10,631)</u>	<u>(2,521)</u>	<u>(1,607)</u>
	<u>(454)</u>	<u>76,300</u>	<u>787</u>	<u>6,508</u>	<u>39,712</u>	<u>975</u>
\$	<u>(6,712)</u>	<u>\$ 3,862</u>	<u>\$ (4,669)</u>	<u>\$ (23,807)</u>	<u>\$ 25,026</u>	<u>\$ (4,507)</u>
	34.62% (2)	6.41%	18.38%	16.19%	17.53%	18.00%

**CITY OF DECATUR, GEORGIA**  
**GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE**  
**LAST TEN YEARS**  
(modified accrual basis of accounting)  
(amounts expressed in thousands)

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Fiscal Year	Property Tax	Franchise Tax	Sales Tax	Insurance Tax	Other Taxes	Total
2012	\$ 14,769	\$ 1,510	\$ 3,706	\$ 907	\$ 425	\$ 21,317
2013	14,824	1,486	4,580	963	501	22,354
2014	15,100	1,451	4,944	997	502	22,994
2015	17,701	1,564	5,675	1,046	514	26,500
2016	20,098	1,623	5,001	1,114	561	28,397
2017	22,193	1,704	5,504	1,223	553	31,177
2018	24,647	1,647	7,100	1,305	563	35,262
2019	27,207	1,670	1,336 (1)	1,407	541	32,160
2020	29,700	1,682	1,361	1,495	561	34,800
2021	31,488	1,569	1,125	1,577	504	36,263

**NOTE:** (1) The decrease is the result of the fact that the City will no longer receive Homestead Option Sales Tax (HOST) from DeKalb County.



**CITY OF DECATUR, GEORGIA**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE - ALL TAXABLE PROPERTY**  
**LAST TEN YEARS**  
(amounts expressed in thousands)

Fiscal Year	Real Property		Personal Property	Public Utility	Motor Vehicle
	Residential	Commercial			
2012	\$ 1,000,689	\$ 167,430	\$ 22,174	\$ 14,299	\$ 49,311
2013	1,003,607	175,035	23,054	14,640	42,384
2014	1,104,202	190,813	21,507	15,153	47,331
2015	1,370,510	210,898	23,124	15,236	28,417
2016	1,417,946	243,143	22,447	15,708	21,299
2017	1,545,077	279,030	25,729	16,522	18,785
2018	1,658,748	344,392	26,234	16,258	10,600
2019	1,785,021	345,720	24,168	15,852	8,059
2020	1,837,812	469,170	24,686	16,053	5,984
2021	1,932,865	502,192	23,116	18,840	4,597

Source: DeKalb County, Georgia Board of Tax Assessors

Source: City of Decatur Revenue Division

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<b>Less:</b>					
<b>Tax Exempt</b>	<b>Total Taxable</b>	<b>Total Direct</b>	<b>Estimated Actual</b>	<b>Assessed Value</b>	<b>as a Percentage</b>
<b>Real Property</b>	<b>Assessed Value</b>	<b>Tax Rate</b>	<b>Taxable Value</b>	<b>of Actual Value</b>	
\$ 126,914	\$ 1,126,989	1.262	\$ 2,253,978	50.00%	
111,549	1,147,171	1.262	2,294,342	50.00%	
98,373	1,280,633	1.262	2,561,266	50.00%	
131,095	1,517,090	1.162	3,034,180	50.00%	
132,877	1,587,666	1.279	3,175,332	50.00%	
104,883	1,780,260	1.311	3,560,520	50.00%	
109,049	1,947,183	1.324	3,894,366	50.00%	
111,280	2,067,540	1.354	4,135,080	50.00%	
118,288	2,235,417	1.354	4,473,826	50.00%	
129,588	2,352,022	1.354	4,704,044	50.00%	

**CITY OF DECATUR, GEORGIA  
PROPERTY TAX RATES - ALL OVERLAPPING GOVERNMENTS  
(Per \$1000 of Assessed Value)  
LAST TEN YEARS**

Calendar Year	City of Decatur, Georgia			DeKalb County	School District	Downtown Development Authority	State	Total Direct & Overlapping Rates
	Operating Millage	Debt Service Millage	Total City Millage		Operating Millage	Operating Millage		
2012	1.120	0.142	1.262	1.24	2.090	0.038	0.03	4.653
2013	1.120	0.142	1.262	1.20	2.090	0.038	0.02	4.608
2014	1.120	0.142	1.262	0.96	2.050	0.038	0.01	4.318
2015	1.070	0.092	1.162	1.19	1.866	0.038	0.01	4.263
2016	1.030	0.249	1.279	1.10	1.866	0.038	0.00	4.287
2017	1.030	0.281	1.311	1.00	1.866	0.038	0.00	4.211
2018	1.052	0.272	1.324	1.08	1.866	0.038	0.00	4.306
2019	1.096	0.258	1.354	1.03	2.025	0.038	0.00	4.451
2020	1.096	0.258	1.354	1.04	2.025	0.038	0.00	4.456
2021	1.108	0.246	1.354	0.95	2.100	0.038	0.00	4.442

Source: City of Decatur Tax Department and DeKalb County

**CITY OF DECATUR, GEORGIA  
PRINCIPAL TAXPAYERS  
CURRENT AND NINE YEARS AGO**

Taxpayer	2021			2012		
	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value
MARTA	\$ 56,744,100	1	2.41 %			
AMCO 120 WEST TRINITY LLC	48,664,150	2	2.07			
DECATUR PROPERTIES I LLC	32,404,700	3	1.38			
MCREF DECATUR LLC	30,481,950	4	1.30			
TYCON ONE INC	19,750,000	5	0.84			
DTC PARTNERS LLC	16,595,000	6	0.71			
SUMMIT HOSPITALITY 126 LLC	14,340,426	7	0.61			
PLN OWCS L P	12,500,000	8	0.53			
TDC 250 E PONCE LLC	12,469,003	9	0.53			
GP GOVT PROPERTIES I LLC	11,145,650	10	0.47			
Decatur Plaza LLC/SNH Medical				\$ 13,275,090	1	1.18 %
DTC Partners LLC				9,857,680	2	0.87
Noble I Decatur LLC				9,235,433	3	0.82
Devry				6,803,011	4	0.60
DCP Renaissance Investors LLC				6,720,000	5	0.60
N G One West Court LLC				6,676,000	6	0.59
Georgia Power				6,184,500	7	0.55
Parmenter Clairemont LLC				6,086,000	8	0.54
Pulte Home Corporation				5,873,600	9	0.52
CB Decatur Court LLC				5,490,800	10	0.49
	<u>\$ 255,094,979</u>		<u>10.85 %</u>	<u>\$ 76,202,114</u>		<u>6.76 %</u>

Source: City of Decatur Revenue Division

**CITY OF DECATUR, GEORGIA**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN YEARS**  
**(amounts expressed in thousands)**

Tax Year*	Total Tax Levy (1)	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2011	\$ 35,855	\$ 16,759	46.7%	\$ 19,092	\$ 35,851	99.99%
2012	35,781	17,185	48.0%	18,593	35,778	99.99%
2013	36,499	17,139	47.0%	19,356	36,495	99.99%
2014	40,749	17,539	43.0%	23,076	40,615	99.67%
2015	44,385	19,783	44.6%	24,405	44,188	99.56%
2016	50,512	22,412	44.4%	27,869	50,281	99.54%
2017	51,969	22,572	43.4%	29,363	51,935	99.93%
2018	56,914	24,585	43.2%	31,925	56,510	99.29%
2019	65,047	27,005	41.5%	37,845	64,850	99.70%
2020	68,483	28,907	42.2%	39,324	68,231	99.63%

**NOTES:** (1) Includes all taxes levied for the General Fund, Board of Education Fund, Debt Service Fund, Capital Projects Fund and the Decatur Downtown Development Authority Fund.

\*Taxes are billed twice a year in April and October for the calendar year. The billing in April is an estimated billing based on the prior years assessed values. The ten year presentation above is for completed tax years only.

**CITY OF DECATUR, GEORGIA**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**LAST TEN YEARS**  
**(amounts expressed in thousands, except per capita amount)**

Fiscal Year	Governmental Activities					Business-type Activities		Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Revenue Bonds	Certificates of Participation	Note Payable	Financed Purchases	Notes Payable	Financed Purchases			
2012	\$ 32,175	\$ 13,743	\$ 3,470	\$ 1,700	\$ 93	\$ -	\$ -	\$ 51,181	6.72%	\$ 2,617
2013	31,898	46,418	3,350	5,660	618	-	-	87,944	10.32%	4,430
2014	31,370	51,039	3,225	5,590	1,299	-	-	92,523	11.06%	4,606
2015	33,502	49,854	3,095	5,520	963	-	-	92,934	10.49%	4,560
2016	108,752 (2)	48,654	2,965	3,692	793	-	-	164,856	17.45%	7,508
2017	107,553	42,311	2,830	1,852	425	-	-	154,971	15.24%	6,793
2018	106,168	71,106	2,685	11,240	510	-	-	191,709	18.14%	8,044
2019	108,000	69,226	2,535	13,275 (3)	510	-	301	193,847	15.68%	7,533
2020	104,410	67,284	2,380	12,768	1,734	500	242	189,318	15.29%	7,368
2021	103,413	69,587	2,220	12,250	1,427	467	182	189,546	13.86%	7,604

- (1) See the Demographic and Economic Statistics for personal income and population data.  
(2) The City issued \$69,755,000 of general obligation bonds for school construction projects.  
(3) The City issued a \$2,333,960 note payable for a fiber optic construction project.

**CITY OF DECATUR, GEORGIA**  
**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**  
**LAST TEN YEARS**  
(amounts expressed in thousands, except per capita amount)

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Less: Amounts Available in Debt Service Fund</b>	<b>Total</b>	<b>Percentage of Estimated Actual Taxable Value of Property (1)</b>	<b>Per Capita (2)</b>
2012	\$ 32,175	\$ 1,081	\$ 31,094	1.36%	\$ 1,590
2013	31,898	1,040	30,858	1.20%	1,554
2014	31,370	969	30,401	1.00%	1,514
2015	33,502	1,160	32,342	1.02%	1,587
2016	108,752 (3)	2,255	106,497	2.99%	4,850
2017	107,553	2,700 (4)	104,853	2.69%	4,596
2018	106,168	1,658	104,510	2.53%	4,385
2019	108,000	2,067	105,933	2.56%	4,117
2020	104,410	2,250	102,160	2.28%	3,976
2021	103,413	4,285	99,128	2.11%	3,977

(1) See the Schedule of Assessed Value and Estimated Actual Value - All Taxable Property for property value data.

(2) See the Demographic and Economic Statistics for population data.

(3) The City issued \$69,755,000 of general obligation bonds for school construction projects.

(4) Amount is calculated as the total fund balance of the Debt Service Fund minus the receivable from the City Schools of Decatur (balance of \$1,800,000 as of June 30, 2017).

**CITY OF DECATUR, GEORGIA**  
**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**JUNE 30, 2021**  
**(amounts expressed in thousands)**

	<b>Net General Obligation Debt Outstanding</b>	<b>Percentage Applicable to City of Decatur (1)</b>	<b>Amount Applicable to City of Decatur</b>
Overlapping General Obligation Debt:			
DeKalb County			
General obligation debt	\$ 134,419	6.566%	\$ 8,826
Certificates of participation	15,858	6.566%	1,041
Capital leases	7,928	6.566%	521
Fulton DeKalb Hospital Authority	33,630	6.566%	2,208
Total overlapping debt	<u>191,835</u>		<u>12,596</u>
City direct debt:			
General obligation debt	103,413	100.000%	103,413
Revenue bonds	69,587	100.000%	69,587
Financed purchases	1,427	100.000%	1,427
Notes payable	12,250	100.000%	12,250
Certificates of participation	2,220	100.000%	2,220
	<u>188,897</u>		<u>188,897</u>
Total direct and overlapping debt	<u>\$ 380,732</u>		<u>\$ 201,493</u>

Source: Assessed value data used to estimate applicable percentages provided by the DeKalb County Finance Department. Debt outstanding data provided by DeKalb County Finance Department.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Decatur, Georgia. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the county's taxable assessed value that is within the City's boundaries and dividing it by the county's total taxable assessed value.



**CITY OF DECATUR, GEORGIA**  
**LEGAL DEBT MARGIN INFORMATION**  
**LAST TEN FISCAL YEARS**  
**(amounts expressed in thousands)**

	Fiscal Year			
	2021	2020	2019	2018
Debt limit	\$ 248,161	\$ 235,371	\$ 217,882	\$ 205,623
Total net debt applicable to limit	<u>99,128</u>	<u>102,160</u>	<u>105,933</u>	<u>102,110</u>
Legal debt margin	<u>\$ 149,033</u>	<u>\$ 133,210</u>	<u>\$ 111,949</u>	<u>\$ 103,513</u>
Assessed Value	\$ 2,352,022			
Add back: exempt real property	<u>129,588</u>			
Total assessed value	2,481,610			
Debt limit (10% of total assessed value)	248,161			
Debt applicable to limit:				
General obligation bonds	103,413			
Less: Amount set aside for repayment of general obligation debt	<u>(4,285)</u>			
Total net debt applicable to limit	<u>99,128</u>			
Legal debt margin	<u>\$ 149,033</u>			
Total net debt applicable to the limit as a percentage of debt limit	39.94%			

Note: Under state finance law, the City's outstanding general obligation debt should not exceed 10 percent of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

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Fiscal Year

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<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
\$ 188,514	\$ 172,054	\$ 164,819	\$ 137,901	\$ 125,872	\$ 125,390
<u>104,853</u>	<u>106,497</u>	<u>32,342</u>	<u>30,401</u>	<u>30,858</u>	<u>31,093</u>
<u>\$ 83,661</u>	<u>\$ 65,557</u>	<u>\$ 132,477</u>	<u>\$ 107,500</u>	<u>\$ 95,014</u>	<u>\$ 94,297</u>

**CITY OF DECATUR, GEORGIA**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**LAST TEN YEARS**

<b>Fiscal Year</b>	<b>Population (1)</b>	<b>Personal Income (in thousands) (1)</b>	<b>Per Capita Personal Income (1)</b>	<b>Median Age (1)</b>	<b>Percentage of Population Age 25 and Older with Greater than 12 Years of Formal Schooling (3)</b>	<b>School Enrollment (2)</b>	<b>Unemployment Rate (4)</b>
2012	19,555	\$ 762,097	\$ 38,972	37.0	92%	3,644	9.4%
2013	19,853	852,210	42,926	37.5	95%	3,991	8.6%
2014	20,086	836,220	41,632	38.0	95%	4,157	7.8%
2015	20,380	886,061	43,477	37.6	96%	4,521	6.0%
2016	21,957	944,854	43,032	35.9	95%	4,661	5.4%
2017	22,813	1,016,821	44,572	35.5	95%	5,229	5.6%
2018	23,832	1,056,878	44,347	35.2	95%	5,518	5.6%
2019	25,732	1,236,242	48,043	35.5	95%	5,700	4.9%
2020	25,696	1,237,802	48,171	35.8	95%	5,821	10.0%
2021	24,928	1,367,750	54,868	36.8	96%	5,700	2.2%

- (1) Source: U.S. Census (available every tenth year)
- (2) Source: Provided by City of Decatur School Board
- (3) Source: U.S. Census and Department of Community Affairs
- (4) Source: U.S. Census and Department of Labor

**CITY OF DECATUR, GEORGIA  
PRINCIPAL EMPLOYERS  
CURRENT AND NINE YEARS AGO**

Employer	2021			2012		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
DeKalb County Government	1,530	1	N/A %	1,516	1	N/A %
Emory University Health Systems	980	2	N/A	365	4	N/A
The City Schools of Decatur (education)	978	3	N/A	477	2	N/A
Agnes Scott College (education)	420	4	N/A	397	3	N/A
Utility Associates, Inc.	268	5	N/A			
KW Commercial Decatur	250	6	N/A			
City of Decatur	230	7	N/A	330	5	N/A
YMCA	200	8	N/A			
USPS	190	9	N/A			
Task Force for Global Health	180	10	N/A			
DeVry University				269	6	N/A
McCurdy & Candler				253	7	N/A
Decatur Hospital				175	8	N/A
Columbia Theological Seminary				98	9	N/A
Wells Fargo				45	10	N/A
	<u>5,226</u>		<u>N/A %</u>	<u>3,925</u>		<u>N/A %</u>

Source: Various City departments  
N/A - Information not available

**CITY OF DECATUR, GEORGIA**  
**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION**  
**LAST TEN FISCAL YEARS**

<b>Function</b>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
General government	<b>32</b>	32	31	31	39
Public safety					
Police					
Officers	<b>47</b>	47	47	48	37
Civilians	<b>13</b>	13	13	13	11
Fire					
Firefighters and officers	<b>39</b>	39	38	37	36
Highways and streets					
Engineering	<b>20</b>	20	20	14	29
Maintenance	<b>35</b>	37	35	29	28
Sanitation	<b>18</b>	16	15	16	14
Culture and recreation	<b>26</b>	26	26	20	21
<b>Total</b>	<b><u>230</u></b>	<u>230</u>	<u>225</u>	<u>208</u>	<u>215</u>

Source: City of Decatur department records

<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
32	31	31	27	27
39	42	42	44	39
12	11	13	13	13
37	39	39	39	39
17	18	17	15	13
31	27	29	27	27
14	14	14	17	17
23	21	20	17	16
<u>205</u>	<u>203</u>	<u>205</u>	<u>199</u>	<u>191</u>

**CITY OF DECATUR, GEORGIA**  
**OPERATING INDICATORS BY FUNCTION**  
**LAST TEN FISCAL YEARS**

<b>Function</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
<b>Police</b>					
Physical arrests	<b>392</b>	635	768	775	652
Parking violations	<b>81</b>	3,631	4,328	3,567	4,975
Traffic violations (1)	<b>2,755</b>	8,984	11,045	7,256	8,417
<b>Fire</b>					
Number of calls answered	<b>3,260</b>	3,579	4,099	3,629	3,654
Inspections	<b>950</b>	293	811	255	336
<b>Highways and streets</b>					
Street resurfacing (miles)	<b>0.98</b>	1.08	2.23	1.65	0.96
Potholes repaired	<b>135</b>	120	45	33	37
<b>Sanitation</b>					
Refuse collected (tons/day)	<b>14.80</b>	15.00	15.50	18.10	16.50
Recyclables collected (tons/day)	<b>9.87</b>	10.00	9.20	12.56	13.30
<b>Culture and recreation</b>					
Athletic field permits issued	<b>8 (3)</b>	30	19	26	44 (2)
Community center admissions (4)	<b>2,508</b>	39,750	59,750	58,580	52,904

Source: City of Decatur Departments

N/A - Information not available

(1) Fluctuations experienced in traffic violations from year to year result from changing numbers of officers on patrol.

(2) The number of permits issued decreased due to construction at athletic field facilities.

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2016	2015	2014	2013	2012
622	1,132	1,252	968	1,170
5,469	4,915	6,364	9,897	10,497
6,572	9,070	13,591	6,884	10,583
3,313	3,483	3,331	3,409	3,106
858	896	941	1,408	506
1.00	2.55	1.43	1.15	1.16
66	30	33	26	30
18.20	20.13	20.01	20.12	23.20
14.50	19.70	20.07	20.00	21.90
304	280	248	26 (2)	195
49,213	47,549	37,236	16,252	27,628



**CITY OF DECATUR, GEORGIA**  
**CAPITAL ASSET STATISTICS BY FUNCTION**  
**LAST TEN FISCAL YEARS**

<b>Function</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Public safety					
Police					
Stations	1	1	1	1	1
Patrol units	38	38	38	37	41
Fire stations	2	2	2	2	2
Sanitation					
Collection trucks	12	11	11	11	10
Highways and streets					
Streets (miles)	127	127	127	121	75
Culture and recreation					
Parks acreage	193.0	193.0	193.0	193.0	116.0
Parks	22	22	22	22	21
Swimming pools	5	5	5	4	3
Tennis courts	9	9	9	9	9
Community centers	5	3	3	3	2

Source: Various City departments

Note: Capital asset indicators are not available for the general government function.

\*\*The increase from 2015 is due to research performed by the City that identified additional land that was already owned by the City that needed to be reclassified to park lands.

2016	2015	2014	2013	2012
1	1	1	1	1
41	41	43	40	37
2	2	2	2	2
10	10	10	10	10
75	62	62	62	62
116.0 **	56.5	56.5	56.5	66.7
21	14	14	14	14
3	3	3	3	3
9	9	9	9	9
2	2	2	3	3